

117TH CONGRESS 1ST SESSION

S. 2233

To establish a grant program for shuttered minor league baseball clubs, and for other purposes.

IN THE SENATE OF THE UNITED STATES

June 24, 2021

Mr. Blumenthal (for himself, Mrs. Blackburn, Mr. Warner, and Mr. Kaine) introduced the following bill; which was read twice and referred to the Committee on Small Business and Entrepreneurship

A BILL

To establish a grant program for shuttered minor league baseball clubs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Minor League Baseball
- 5 Relief Act".
- 6 SEC. 2. DEFINITIONS.
- 7 In this Act:
- 8 (1) ADMINISTRATOR.—The term "Adminis-
- 9 trator" means the Administrator of the Small Busi-
- 10 ness Administration.

| 1 | (2) COVERED GRANTS.—The term "covered |
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| 2 | grant" means a grant made under this Act to an eli- |
| 3 | gible entity. |
| 4 | (3) COVERED LAW.—The term "covered law" |
| 5 | means— |
| 6 | (A) the Coronavirus Preparedness and Re- |
| 7 | sponse Supplemental Appropriations Act, 2020 |
| 8 | (Public Law 116–123); |
| 9 | (B) the Families First Coronavirus Re- |
| 10 | sponse Act (Public Law 116–127); |
| 11 | (C) the CARES Act (Public Law 116– |
| 12 | 136); |
| 13 | (D) the Paycheck Protection Program and |
| 14 | Health Care Enhancement Act (Public Law |
| 15 | 116–139; 134 Stat. 620); |
| 16 | (E) division M or N of the Consolidated |
| 17 | Appropriations Act, 2021 (Public Law 116– |
| 18 | 260); or |
| 19 | (F) the American Rescue Plan Act of 2021 |
| 20 | (Public Law 117–2). |
| 21 | (4) COVERED MORTGAGE OBLIGATION; COV- |
| 22 | ERED RENT OBLIGATION; COVERED UTILITY PAY- |
| 23 | MENT; COVERED WORKER PROTECTION EXPENDI- |
| 24 | TURE.—The terms "covered mortgage obligation", |
| 25 | "covered rent obligation", "covered utility payment", |

- and "covered worker protection expenditure" have the meanings given those terms in section 7A(a) of the Small Business Act (15 U.S.C. 636m(a)).
 - (5) ELIGIBLE ENTITY.—The term "eligible entity" means any Minor League Baseball Club or Independent Professional Baseball Club that meets the following requirements:
 - (A) The Minor League Baseball Club or Independent Professional Baseball Club was operating in the ordinary course of business on February 29, 2020.
 - (B) The gross revenues of the Minor League Baseball Club or Independent Professional Baseball Club in calendar year 2020 were not more than 25 percent of the gross revenues of the Minor League Baseball Club or Independent Professional Baseball Club in calendar year 2019, or, if the gross revenues of the Minor League Baseball Club or Independent Professional Baseball Club were negatively impacted by a natural disaster or weather disruption in 2019, not more than 25 percent of the average annual gross revenues of the Minor League Baseball Club or Independent Professional Baseball Club or Independent Professional Baseball Club over the 3-year percent of the Saseball Club over the 3-year percent over over

- riod from 2016 through 2018, as determined by the Administrator using the accrual method of accounting and excluding any amounts received any amounts received under the CARES Act (15 U.S.C. 9001 et seq.), an amendment to such Act, the Consolidated Appropriations Act, 2021 (Public Law 116–260), or any subsequent COVID Relief package.
 - (C) At the time the Minor League Baseball Club or Independent Professional Baseball Club submits the certification required under section 3(c), the Minor League Baseball Club or Independent Professional Baseball Club is open, or intends to reopen, for the primary purpose of conducting baseball games.
 - (D) The Minor League Baseball Club or Independent Professional Baseball Club is not majority owned, directly or indirectly, by Major League Baseball, a Major League Baseball Club, or one or more persons who have a greater than 10 percent ownership interest in a Major League Baseball Club.
 - (6) Independent Professional Baseball Club.—The term "Independent Professional Baseball Club" means a professional baseball team, in-

| 1 | cluding a professional baseball team that is a cor- |
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| 2 | poration, limited liability company, or a partnership |
| 3 | or operated as a sole proprietorship, that— |
| 4 | (A) operates for profit or as a nonprofit |
| 5 | organization; |
| 6 | (B) is located in the United States; and |
| 7 | (C) as of February 29, 2020, was a mem- |
| 8 | ber of— |
| 9 | (i) the American Association of Pro- |
| 10 | fessional Baseball; |
| 11 | (ii) the Atlantic League of Profes- |
| 12 | sional Baseball; |
| 13 | (iii) the Canadian American Associa- |
| 14 | tion of Professional Baseball; |
| 15 | (iv) the Empire Professional Baseball |
| 16 | League; |
| 17 | (v) the Frontier League; |
| 18 | (vi) the Pacific Association of Profes- |
| 19 | sional Baseball Clubs; |
| 20 | (vii) the Pecos League of Professional |
| 21 | Baseball Clubs; |
| 22 | (viii) the United Shore Professional |
| 23 | Baseball League; or |
| 24 | (ix) the Western League. |

| 1 | (7) MINOR LEAGUE BASEBALL CLUB.—The |
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| 2 | term "Minor League Baseball Club" means a profes- |
| 3 | sional baseball team, including a professional base- |
| 4 | ball team that is a corporation, limited liability com- |
| 5 | pany, or a partnership or operated as a sole propri- |
| 6 | etorship, that— |
| 7 | (A) operates for profit or as a nonprofit |
| 8 | organization; |
| 9 | (B) is located in the United States; and |
| 10 | (C)(i) as of February 29, 2020, was a |
| 11 | member of a league that was a member of the |
| 12 | National Association of Professional Baseball |
| 13 | Leagues, Inc.; or |
| 14 | (ii) has been offered and is operating or |
| 15 | has agreed to operate under— |
| 16 | (I) a Player Development License |
| 17 | granted by MLB Professional Development |
| 18 | Leagues, LLC; or |
| 19 | (II) a license granted by Appalachian |
| 20 | League, Inc. |
| 21 | (8) Payroll costs.—The term "payroll costs" |
| 22 | has the meaning given the term in section |
| 23 | 7(a)(36)(A) of the Small Business Act (15 U.S.C. |
| 24 | 636(a)(36)). |

| 1 | SEC. 3. GRANTS FOR CERTAIN MINOR LEAGUE BASEBALL |
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| 2 | CLUBS. |
| 3 | (a) In General.—The Administrator shall, subject |
| 4 | to the availability of appropriations, make covered grants |
| 5 | to eligible entities in accordance with this section. |
| 6 | (b) AUTHORITY.—The Associate Administrator for |
| 7 | the Office of Disaster Assistance of the Small Business |
| 8 | Administration shall coordinate and formulate policies re- |
| 9 | lating to the administration of covered grants. |
| 10 | (c) CERTIFICATION OF NEED.—An eligible entity ap- |
| 11 | plying for a covered grant shall submit a good faith certifi- |
| 12 | cation that the uncertainty of current economic conditions |
| 13 | makes necessary the grant to support the ongoing oper- |
| 14 | ations of the eligible entity. |
| 15 | (d) Multiple Business Entities.—The Adminis- |
| 16 | trator shall treat each eligible entity as an independent, |
| 17 | non-affiliated entity for the purposes of this section. |
| 18 | (e) Grant Terms.— |
| 19 | (1) Number of Grants.— |
| 20 | (A) In general.—Except as provided in |
| 21 | subparagraph (B), an eligible entity may receive |
| 22 | only 1 covered grant. |
| 23 | (B) Supplemental grant.—The Admin- |
| 24 | istrator may make a second covered grant to an |
| 25 | eligible entity if, as of June 30, 2021, the gross |
| 26 | revenues of such eligible entity for calendar |

year 2021 as of such date are not more than 30 percent of the gross revenues of such eligible entity for the corresponding period of 2019, or, if the gross revenues of the eligible entity were negatively impacted by a natural disaster or weather disruption in 2019, not more than 30 percent of the average gross revenues of the eligible entity during the first 6 months of 2016, 2017, and 2018, due to the COVID-19 pandemic.

(2) Amount.—

- (A) IN GENERAL.—Except as provided in subparagraph (B), a covered grant shall be in an amount equal to the lesser of—
 - (i) the amount equal to 45 percent of the gross revenues of the eligible entity for 2019, or, if the gross revenues of the eligible entity were negatively impacted by a natural disaster or weather disruption in 2019, equal to 45 percent of the average annual gross revenues of the eligible entity over the 3-year period from 2016 through 2018, which shall include the gross revenues of all subsidiaries and other related entities that are consolidated with the

| 1 | gross revenues of the eligible entity in a fi- |
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| 2 | nancial statement prepared in accordance |
| 3 | with generally accepted accounting prin- |
| 4 | ciples for such eligible entity for such year; |
| 5 | or |
| 6 | (ii) \$10,000,000. |
| 7 | (B) Supplement grant amount.—A |
| 8 | covered grant made pursuant to paragraph |
| 9 | (1)(B) shall be in an amount equal to 50 per- |
| 10 | cent of the first covered grant received by the |
| 11 | eligible entity. |
| 12 | (3) Grant aggregate maximum.—The total |
| 13 | amount of covered grants received by an eligible en- |
| 14 | tity may not exceed \$10,000,000. |
| 15 | (4) Use of funds.— |
| 16 | (A) TIMING.— |
| 17 | (i) Expenses incurred.— |
| 18 | (I) In general.—Except as pro- |
| 19 | vided in subclause (II), amounts re- |
| 20 | ceived under a covered grant may only |
| 21 | be used for expenses incurred during |
| 22 | the period beginning on March 1, |
| 23 | 2020 and ending on December 31, |
| 24 | 2021. |

| 1 | (II) EXTENSION FOR SUPPLE- |
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| 2 | MENTAL GRANTS.—If an eligible enti- |
| 3 | ty receives a grant under paragraph |
| 4 | (1)(B), amounts received under a cov- |
| 5 | ered grant may be used for costs in- |
| 6 | curred during the period beginning on |
| 7 | March 1, 2020 and ending September |
| 8 | 30, 2022. |
| 9 | (ii) Expenditure.— |
| 10 | (I) In general.—Except as pro- |
| 11 | vided in subclause (II), an eligible en- |
| 12 | tity shall return to the Administrator |
| 13 | any amounts received under a covered |
| 14 | grant that are not expended on or be- |
| 15 | fore the date that is 1 year after the |
| 16 | date of disbursement of the covered |
| 17 | grant. |
| 18 | (II) EXTENSION FOR SUPPLE- |
| 19 | MENTAL GRANTS.—If an eligible enti- |
| 20 | ty receives a grant under paragraph |
| 21 | (1)(B), the eligible entity shall return |
| 22 | to the Administrator any amounts re- |
| 23 | ceived under any covered grant that |
| 24 | are not expended on or before the |

date that is 18 months after the date

| 1 | of disbursement of the first covered |
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| 2 | grant received by the eligible entity. |
| 3 | (B) Allowable expenses.—An eligible |
| 4 | entity may use amounts received under a cov- |
| 5 | ered grant for— |
| 6 | (i) payroll costs; |
| 7 | (ii) payments on any covered rent ob- |
| 8 | ligation or other obligation to a public enti- |
| 9 | ty from whom the primary venue of the eli- |
| 10 | gible entity is leased or licensed; |
| 11 | (iii) any covered utility payment; |
| 12 | (iv) payments of interest or principal |
| 13 | due on any covered mortgage obligation; |
| 14 | (v) payments of interest or principal |
| 15 | due on any indebtedness or debt instru- |
| 16 | ment incurred in the ordinary course of |
| 17 | business that is a liability of the eligible |
| 18 | entity and was in place or incurred prior to |
| 19 | February 15, 2020; |
| 20 | (vi) covered worker protection expend- |
| 21 | itures; |
| 22 | (vii) payments made to independent |
| 23 | contractors, as reported on Form-1099 |
| 24 | MISC, not to exceed a total of \$100,000 in |
| 25 | annual compensation for any individual |

| 1 | employee of an independent contractor; |
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| 2 | and |
| 3 | (viii) other ordinary and necessary |
| 4 | business expenses, including— |
| 5 | (I) maintenance expenses; |
| 6 | (II) administrative costs, includ- |
| 7 | ing fees and licensing costs; |
| 8 | (III) State and local taxes and |
| 9 | fees; |
| 10 | (IV) operating leases in effect as |
| 11 | of February 15, 2020; |
| 12 | (V) payments required for insur- |
| 13 | ance on any insurance policy; |
| 14 | (VI) settling existing debts with |
| 15 | vendors; and |
| 16 | (VII) advertising, production, |
| 17 | transportation, and capital expendi- |
| 18 | tures relating to the primary venue of |
| 19 | the eligible entity or events held at |
| 20 | such venue, except that a grant under |
| 21 | this section may not be used primarily |
| 22 | for such expenditures. |
| 23 | (C) Prohibited expenses.—An eligible |
| 24 | entity may not use amounts received under a |
| 25 | grant under this section— |

| 1 | (i) to purchase real estate; |
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| 2 | (ii) for payments of interest or prin- |
| 3 | cipal for loans originated after February |
| 4 | 15, 2020; |
| 5 | (iii) to invest or re-lend funds; |
| 6 | (iv) for contributions or expenditures |
| 7 | to, or on behalf of, any political party, |
| 8 | party committee or candidate for elective |
| 9 | office; or |
| 10 | (v) for any other use as may be rea- |
| 11 | sonably prohibited by the Administrator. |
| 12 | (f) Increased Oversight.—The Administrator |
| 13 | shall increase oversight of eligible entities receiving cov- |
| 14 | ered grants, which may include the following: |
| 15 | (1) Documentation.—Additional documenta- |
| 16 | tion requirements that are consistent with the eligi- |
| 17 | bility and other requirements under this section, in- |
| 18 | cluding requiring an eligible entity that receives a |
| 19 | grant under this section to retain records that docu- |
| 20 | ment compliance with the requirements for grants |
| 21 | under this section— |
| 22 | (A) with respect to employment records, |
| 23 | for the 4-year period following receipt of the |
| 24 | grant; and |

| 1 | (B) with respect to other records, for the |
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| 2 | 3-year period following receipt of the grant. |
| 3 | (2) Reviews of use.—Reviews of the use of |
| 4 | the grant proceeds by an eligible entity to ensure the |
| 5 | compliance with requirements established under this |
| 6 | section and by the Administrator, including that the |
| 7 | Administrator may— |
| 8 | (A) review and audit grants under this sec- |
| 9 | tion; and |
| 10 | (B) in the case of fraud of other material |
| 11 | noncompliance with respect to a grant under |
| 12 | this section— |
| 13 | (i) require repayment of misspent |
| 14 | funds; or |
| 15 | (ii) pursue legal action to collect |
| 16 | funds. |
| 17 | (g) Oversight and Audit Plan.— |
| 18 | (1) IN GENERAL.—Not later than 45 days after |
| 19 | the date of enactment of this Act, the Administrator |
| 20 | shall submit to the Committee on Small Business |
| 21 | and Entrepreneurship of the Senate and the Com- |
| 22 | mittee on Small Business of the House of Rep- |
| 23 | resentatives an audit plan that details— |

| 1 | (A) the policies and procedures of the Ad- |
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| 2 | ministrator for conducting oversight and audits |
| 3 | of covered grants; and |
| 4 | (B) the metrics that the Administrator |
| 5 | shall use to determine which covered grants will |
| 6 | be audited pursuant to subsection (f). |
| 7 | (2) Report.—Not later than 60 days after the |
| 8 | date of enactment of this Act, and each month |
| 9 | thereafter until the date that is 1 year after the date |
| 10 | on which all amounts appropriated to make covered |
| 11 | grants have been expended, the Administrator shall |
| 12 | submit to the Committee on Small Business and En- |
| 13 | trepreneurship of the Senate and the Committee on |
| 14 | Small Business of the House of Representatives a |
| 15 | report on the oversight and audit activities of the |
| 16 | Administrator under this subsection, which shall in- |
| 17 | clude— |
| 18 | (A) the total number of covered grants ap- |
| 19 | proved and disbursed; |
| 20 | (B) the total amount of covered grants re- |
| 21 | ceived by each eligible entity; |
| 22 | (C) the number of active investigations and |
| 23 | audits of covered grants; |
| 24 | (D) the number of completed reviews and |
| 25 | audits of covered grants, including a description |

| 1 | of any findings of fraud or other material non- |
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| 2 | compliance; and |
| 3 | (E) any substantial changes made to the |
| 4 | oversight and audit plan submitted under para- |
| 5 | graph (1). |
| 6 | (h) TAX TREATMENT OF COVERED LOANS.— |
| 7 | (1) In general.—For the purposes of the In- |
| 8 | ternal Revenue Code of 1986— |
| 9 | (A) no covered grant shall be included in |
| 10 | the gross income of the eligible entity that re- |
| 11 | ceives such covered grant; |
| 12 | (B) no deduction shall be denied, no tax |
| 13 | attribute shall be reduced, and no basis increase |
| 14 | shall be denied, by reason of the exclusion from |
| 15 | gross income provided by subparagraph (A); |
| 16 | and |
| 17 | (C) in the case of a partnership or S cor- |
| 18 | poration that receives such a covered grant— |
| 19 | (i) any amount excluded from income |
| 20 | by reason of subparagraph (A) shall be |
| 21 | treated as tax exempt income for purposes |
| 22 | of sections 705 and 1366 of the Internal |
| 23 | Revenue Code of 1986; and |
| 24 | (ii) the Secretary of the Treasury (or |
| 25 | the Secretary's delegate) shall prescribe |

| 1 | rules for determining a partner's distribu- |
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| 2 | tive share of any amount described in |
| 3 | clause (i) for purposes of section 705 of |
| 4 | the Internal Revenue Code of 1986. |
| 5 | (2) Applicability.—Paragraph (1) shall apply |

5 (2) APPLICABILITY.—Paragraph (1) shall apply
6 to taxable years ending after the date of enactment
7 of this Act.

(i) Funding.—Notwithstanding any provision of cov-8 ered law, from any funds appropriated under such a law that have not been obligated as of the date of enactment 10 of this Act and are no longer being used to carry out the 12 activities under such a law, the remaining funds or \$550,000,000, whichever is greater, but in any case not 13 14 more than \$550,000,000, shall be allocated to the Administrator to carry out this section, of which not more than 15 16 \$50,000,000 shall be allocated to Independent Profes-17 sional Baseball Clubs.

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