

# 117TH CONGRESS H. R. 3344

To prioritize the efforts of and enhance coordination among United States agencies to encourage countries in Central and Eastern Europe to improve the security of their telecommunications networks, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

May 19, 2021

Ms. Kaptur (for herself, Mr. Kinzinger, Mr. McCaul, Mr. Connolly, Mr. Fitzpatrick, Mr. Costa, Mr. Wilson of South Carolina, Mr. Malinowski, Mr. Chabot, Mr. Ruppersberger, Mr. Pfluger, Mr. Quigley, Mr. Turner, Mr. Gallego, Mr. Cole, Mr. Case, Mr. Meijer, Mr. Morelle, Ms. Tenney, Mr. Trone, Ms. Stefanik, Mr. Cohen, Mr. Moulton, and Mr. Gallagher) introduced the following bill; which was referred to the Committee on Foreign Affairs

# A BILL

To prioritize the efforts of and enhance coordination among United States agencies to encourage countries in Central and Eastern Europe to improve the security of their telecommunications networks, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Transatlantic Tele-
- 5 communications Security Act".

#### 1 SEC. 2. STATEMENT OF POLICY.

- 2 (a) Sense of Congress.—It is the sense of Congress that—
- 4 (1) fifth-generation telecommunications net5 works in allied and partner countries based on com6 mon, secure, transparent, democratic standards have
  7 the potential to increase cultural, political, and eco8 nomic exchanges leading to mutual job creation,
  9 closer citizen relations, and stronger democratic in10 stitutions;
  - (2) the United States has national security and economic interests in assisting Central and Eastern European countries to improve the security of their telecommunications networks by reducing dependence on covered telecommunications equipment or services that are often offered with predatory economic inducements, and replacing them with secure telecommunications equipment or services;
  - (3) China's Belt and Road Initiative and the 17+1 Initiative seek to undermine Central and Eastern Europe's infrastructure resilience and sovereignty through predatory inducements from statelinked providers of telecommunications equipment or services such as Huawei Technologies Company and ZTE Corporation:

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- (4) the United States must assemble a coalition of democratic and like-minded allies and partners to counter the rise of global malign actors such as China and Russia, and build resilience in Central and Eastern Europe against malign influences; and
- 6 (5) in order to ensure robust military coordination and interoperability with the North Atlantic 7 8 Treaty Organization (NATO) and transatlantic al-9 lies and partners, the United States should ensure 10 that allies' and partners' telecommunications net-11 works are secure and free from potential threats in accordance with the 2019 NATO London Declara-12 13 tion.
- (b) STATEMENT OF POLICY.—It is the policy of theUnited States—
  - (1) to strengthen the transatlantic alliance based on shared values in the face of rising malign influence from the Russian Federation and the People's Republic of China, nations that seek to undermine democratic institutions and values;
  - (2) to encourage public and private sector investment in European telecommunications infrastructure projects to ensure secure telecommunications and to catalyze economic advancement

- through the highest standards of transparency, accessibility, and competition;
  - (3) to provide economically feasible alternatives to financing from providers of covered telecommunications equipment or services;
  - (4) to engage in diplomacy with European allies and partners to strengthen United States and European private sector efforts to develop common telecommunications technology and industry standards, and in turn promote them globally;
  - (5) to support the Three Seas Initiative organized by twelve Central and Eastern European countries of the European Union to increase infrastructure resiliency and reduce reliance on malign actors, including in the telecommunications space; and
  - (6) to support the people of Ukraine, Moldova, Georgia, and the Western Balkan countries in their desire for integration into euro-Atlantic institutions and economies through enhanced cross-border telecommunications infrastructure connectivity.

1	SEC. 3. PRIORITIZATION OF EFFORTS AND ASSISTANCE
2	FOR TELECOMMUNICATIONS INFRASTRUC-
3	TURE PROJECTS IN CENTRAL AND EASTERN
4	EUROPE.
5	(a) In General.—In pursuing the policy described
6	in section 2, the Secretary of State, in consultation with
7	the Secretary of Commerce, the Chief Executive Officer
8	of the United States International Development Finance
9	Corporation, the Director of the Trade and Development
10	Agency, the Federal Communications Commission, and
11	heads of other relevant United States agencies, shall, as
12	appropriate, prioritize and expedite the efforts of the De-
13	partment of State and those agencies in supporting the
14	efforts of the European Commission and the governments
15	of Central and Eastern European countries to improve the
16	security of their telecommunications networks, including
17	through providing diplomatic and political support to the
18	European Commission and Central and Eastern Europe
19	countries, as necessary—
20	(1) to support enhancement of European tele-
21	communications markets, including through early-
22	stage project support and late-stage project support
23	for the construction or improvement of telecommuni-
24	cations and related infrastructure;
25	(2) to remove covered telecommunications
26	equipment or services and replace such equipment or

- services with secure telecommunications equipment
   or services;
- 3 (3) to support the development of telecommuni-4 cations networks that are inclusive, transparent, eco-5 nomically viable, financially, environmentally, and 6 socially sustainable, compliant with international 7 standards, laws, and regulations, and supplied by 8 providers of secure telecommunications equipment or 9 services; and
  - (4) to facilitate international coordination on cross-border telecommunications infrastructure construction and security standards to ensure cross-border telecommunications are secure.

## (b) Project Selection.—

- (1) IN GENERAL.—The Secretary of State, the Chief Executive Officer of the United States International Development Finance Corporation, and the Director of the Trade and Development Agency shall identify telecommunications infrastructure projects that would advance United States national security and be appropriate for United States assistance under this section.
- (2) Project eligible for United States assistance under this section if—
- 25 (A) the project—

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1	(i) improves telecommunications net-
2	works through either hard infrastructure
3	such as telecommunications lines or equip-
4	ment or soft infrastructure such as innova-
5	tive software development or cloud serv-
6	ices;
7	(ii) is inclusive, transparent, economi-
8	cally viable, financially, environmentally,
9	and socially sustainable, compliant with
10	international standards, laws, and regula-
11	tions, and supplied with secure telecommu-
12	nications equipment or services solely by
13	providers of secure telecommunications
14	equipment or services;
15	(iii) does not use covered telecommu-
16	nications equipment or services or removes
17	covered telecommunications equipment or
18	services and replaces such equipment or
19	services with secure telecommunications
20	equipment or services; and
21	(iv) enhances telecommunications
22	market integration across the Central or
23	Eastern European region that is secure
24	from exploitation by malign actors; and

1	(B) the project is located in a Central or
2	Eastern European country.
3	(3) Preference.—In selecting among projects
4	that are eligible under paragraph (2), the agencies
5	described in subsection (a) shall give preference to
6	projects that—
7	(A) can attract funding from the private
8	sector, an international financial institution, the
9	government of the country in which the project
10	will be carried out, or the European Commis-
11	sion;
12	(B) have been designated as available for
13	funding through the Three Seas Initiative In-
14	vestment Fund;
15	(C) are to be carried out in the Three Seas
16	Initiative member nations;
17	(D) are to be carried out in NATO mem-
18	ber nations that meet or are making progress
19	toward meeting their commitments to upholding
20	the rule of law and preserving democratic insti-
21	tutions in accordance with the preamble and
22	Article 2 of the NATO Treaty;
23	(E) are to be carried out in NATO mem-
24	ber nations that meet or are making demon-
25	strable progress toward meeting their defense

spending commitments in accordance with the 2 2014 NATO Wales Summit Declaration; or

(F) have the potential to advance United States economic interests.

# (c) Types of Assistance.—

- (1) DIPLOMATIC AND POLITICAL SUPPORT.—
  The Secretary of State shall provide diplomatic and political support to the European Commission and Central and Eastern European countries, as necessary, including by using the diplomatic and political influence and expertise of the Department of State to build the capacity of Central and Eastern European countries to resolve any impediments to the development of projects selected under subsection (b).
- (2) International financial institutions support.—The Secretary of State shall seek to encourage international financial institutions, including the European Bank for Reconstruction and Development, the European Investment Bank, and the International Monetary Fund, the Foreign, Commonwealth, and Development Office of the Government of the United Kingdom, the Agency for International Cooperation of the Government of Germany, and the Development Agency of the Government,

- 1 ment of France to invest in telecommunications in-2 frastructure resilience in Central and Eastern Eu-3 rope.
  - (3) Early-stage project support.—The Director of the Trade and Development Agency shall provide early-stage project support with respect to projects selected under subsection (b), as necessary, including project support in middle- and upper-income countries.
    - (4) Late-stage project support.—Agencies described in subsection (a) that provide late-stage project support shall do so with respect to projects selected under subsection (b), as necessary.
    - (5) United States International Development Finance Corporation is authorized to provide support for projects under this section in Central and Eastern European countries that are countries with upper-middle-income economies or high-income economies (as those terms are defined by the International Bank for Reconstruction and Development and the International Development Association (collectively referred to as the "World Bank")) notwithstanding the restriction under section 1412(c)(2) of the Bet-

1	ter Utilization of Investments Leading to Develop-
2	ment Act of 2018 (22 U.S.C. 9612(c)(2)).
3	SEC. 4. PROGRESS REPORTS.
4	(a) In General.—Not later than one year after the
5	date of the enactment of this Act, and annually thereafter,
6	the President shall submit to the appropriate congres-
7	sional committees a report on the progress made in pro-
8	viding assistance for projects under section 3 that in-
9	cludes—
10	(1) a description of the telecommunications in-
11	frastructure projects the United States has identi-
12	fied for such assistance; and
13	(2) for each such project—
14	(A) a description of the role of the United
15	States in the project, including in early-stage
16	project support and late-stage project support;
17	(B) the amount and form of debt financ-
18	ing, equity financing, and insurance provided by
19	the United States Government, the Three Seas
20	Initiative Investment Fund, international finan-
21	cial institutions, including the European Bank
22	for Reconstruction and Development, the Euro-
23	pean Investment Bank, and the International
24	Monetary Fund, the Foreign, Commonwealth,
25	and Development Office of the Government of

1	the United Kingdom, the Agency for Inter-
2	national Cooperation of the Government of Ger-
3	many, and the Development Agency of the Gov-
4	ernment of France for the project;
5	(C) the contractual terms of the project
6	that preclude the use of covered telecommuni-
7	cations equipment or services and steps taken
8	to ensure providers of telecommunications
9	equipment or services meet such contractual
10	terms; and
11	(D) an update on the progress made or
12	the project as of the date of the report.
13	(b) Appropriate Congressional Committees
14	Defined.—In this section, the term "appropriate con-
15	gressional committees" means—
16	(1) the Committee on Foreign Affairs and the
17	Committee on Appropriations of the House of Rep-
18	resentatives; and
19	(2) the Committee on Foreign Relations and
20	the Committee on Appropriations of the Senate.
21	SEC. 5. DEFINITIONS.
22	In this Act:
23	(1) CENTRAL OR EASTERN EUROPEAN COUN-
24	TRY.—The term "Central or Eastern European
25	country" includes—

1	(A) Albania;
2	(B) Austria
3	(C) Bosnia and Herzegovina;
4	(D) Bulgaria;
5	(E) Croatia;
6	(F) Cyprus;
7	(G) the Czech Republic;
8	(H) Estonia;
9	(I) Greece;
10	(J) Hungary;
11	(K) Kosovo;
12	(L) Latvia;
13	(M) Lithuania;
14	(N) Moldova;
15	(O) Montenegro;
16	(P) North Macedonia;
17	(Q) Poland;
18	(R) Romania;
19	(S) Serbia;
20	(T) Slovakia;
21	(U) Slovenia; and
22	(V) Ukraine.
23	(2) COVERED FOREIGN COUNTRY.—The term
24	"covered foreign country" means the People's Re-
25	public of China.

1	(3) COVERED TELECOMMUNICATIONS EQUIP-
2	MENT OR SERVICES.—The term "covered telecom-
3	munications equipment or services" means any of
4	the following:
5	(A) Telecommunications equipment or
6	services produced or provided by Huawei Tech-
7	nologies Company or ZTE Corporation (or any
8	subsidiary or affiliate of such entities).
9	(B) Telecommunications equipment or
10	services produced or provided by an entity that
11	the Secretary of State, in consultation with the
12	Director of National Intelligence, reasonably be-
13	lieves to be an entity owned or controlled by, or
14	otherwise connected to, the government of a
15	covered foreign country.
16	(4) Early-stage project support.—The
17	term "early-stage project support" includes—
18	(A) feasibility studies;
19	(B) resource evaluations;
20	(C) project appraisal and costing;
21	(D) pilot projects;
22	(E) commercial support, such as trade
23	missions, reverse trade missions, technical
24	workshops, international buyer programs, and

- international partner searchers to link suppliers
  to projects;
  - (F) technical assistance and other guidance to improve the local regulatory environment and market frameworks to encourage transparent competition and enhance telecommunications security; and
    - (G) long-term telecommunications sector planning.
  - (5) Late-stage project support" includes debt financing, equity financing, insurance, and transaction advisory services.
  - (6) SECURE TELECOMMUNICATIONS EQUIP-MENT OR SERVICES.—The term "secure telecommunications equipment or services" means telecommunications equipment or services that are not, and do not contain, covered telecommunications equipment or services.

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