

116TH CONGRESS 2D SESSION

H. R. 6455

To establish the National Commission Regarding the 2019 Novel Coronavirus COVID-19 Pandemic, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 3, 2020

Mr. Thompson of Mississippi (for himself, Ms. Jackson Lee, Mr. Langevin, Mr. Richmond, Mr. Payne, Miss Rice of New York, Mr. Correa, Ms. Slotkin, Mr. Cleaver, Mr. Green of Texas, Ms. Clarke of New York, Ms. Titus, Mrs. Watson Coleman, Ms. Barragán, Mrs. Demings, Mr. Khanna, Mr. Cicilline, Mr. Sherman, and Mr. Clay) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To establish the National Commission Regarding the 2019 Novel Coronavirus COVID-19 Pandemic, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "National Commission
- 5 Regarding the 2019 Novel Coronavirus (COVID-19) Pan-
- 6 demic Act" or the "COVID-19 Commission Act".

1	SEC. 2. NATIONAL COMMISSION REGARDING THE 2019
2	NOVEL CORONAVIRUS COVID-19 PANDEMIC.
3	(a) Establishment.—There is established in the
4	legislative branch a National Commission Regarding the
5	2019 Novel Coronavirus COVID-19 Pandemic (referred
6	to in this section as the "Commission").
7	(b) Purposes.—The Commission shall—
8	(1) make a full and complete accounting of the
9	circumstances surrounding the emergence of the
10	2019 novel coronavirus, the Nation's preparedness
11	for the 2019 novel coronavirus pandemic, and the
12	actions taken by Federal, State, local, Tribal, and
13	territorial governments at critical junctures before
14	and after the World Health Organization designated
15	the 2019 novel coronavirus as a public health emer-
16	gency of international concern on January 30, 2020;
17	(2) identify and examine lessons learned regard-
18	ing preparedness, response, and recovery efforts at
19	the Federal, State, local, Tribal, territorial, and
20	international levels relating to the 2019 novel
21	coronavirus;
22	(3) review and evaluate recommendations and
23	pandemic plans issued by the Bipartisan Commis-
24	sion on Biodefense and other nonpartisan entities re-
25	garding health security, pandemic preparedness, re-

sponse, or recovery; and

(4) not later than 18 months after the initial meeting of the Commission pursuant to subsection (e), publish a public report that includes recommendations for the development of a national plan to improve preparedness, response, and recovery efforts based on the lessons learned under paragraph (1) that addresses policies, programs, and, as appropriate, changes in law to minimize negative public health, economic, and social impacts of future wide-scale public health emergencies.

(c) Membership.—

- (1) Members.—The Commission shall be composed of 25 members, of whom—
 - (A) two members shall be appointed by the Committee on Oversight and Reform of the House of Representatives, of whom one member shall be selected by the Chair and one member shall be selected by the Ranking Member;
 - (B) two members shall be appointed by the Committee on Homeland Security of the House of Representatives, of whom one member shall be selected by the Chair and one member shall be selected by the Ranking Member;
 - (C) two members shall be appointed by the Permanent Select Committee on Intelligence of

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- the House of Representatives, of whom one member shall be selected by the Chair and one member shall be selected by the Ranking Member;
 - (D) two members shall be appointed by the Committee on Energy and Commerce of the House of Representatives, of whom one member shall be selected by the Chair and one member shall be selected by the Ranking Member;
 - (E) two members shall be appointed by the Committee on Foreign Affairs of the House of Representatives, of whom one member shall be selected by the Chair and one member shall be selected by the Ranking Member;
 - (F) two members shall be appointed by the Committee on Transportation and Infrastructure of the House of Representatives, of whom one member shall be selected by the Chair and one member shall be selected by the Ranking Member;
 - (G) two members shall be appointed by the Committee on Education and Labor of the House of Representatives, of whom one member shall be selected by the Chair and one member shall be selected by the Ranking Member;

1	(H) two members shall be appointed by the
2	Committee on Homeland Security and Govern-
3	mental Affairs of the Senate, of whom one
4	member shall be selected by the Chair and one
5	member shall be selected by the Ranking Mem-
6	ber;
7	(I) two members shall be appointed by the
8	Committee on Commerce, Science, and Trans-
9	portation of the Senate, of whom one member
10	shall be selected by the Chair and one member
11	shall be selected by the Ranking Member;
12	(J) two members shall be appointed by the
13	Select Committee on Intelligence of the Senate,
14	of whom one member shall be selected by the
15	Chair and one member shall be selected by the
16	Ranking Member;
17	(K) two members shall be appointed by the
18	Committee on Health, Education, Labor, and
19	Pensions of the Senate, of whom one member
20	shall be selected by the Chair and one member
21	shall be selected by the Ranking Member;
22	(L) two members shall be appointed by the
23	Committee on Foreign Relations of the Senate,

of whom one member shall be selected by the

1	Chair and one member shall be selected by the
2	Ranking Member; and
3	(M) one member shall be appointed by the
4	Joint Economic Committee of Congress selected
5	by the Chairman and Vice Chair.
6	(2) Qualifications.—
7	(A) Areas of expertise.—Each indi-
8	vidual appointed to the Commission shall be a
9	United States persons with significant expertise
10	in one or more of the following areas:
11	(i) Public health preparedness, re-
12	sponse, and recovery operations.
13	(ii) Administration of emergency pre-
14	paredness, response, and recovery oper-
15	ations.
16	(iii) Transportation.
17	(iv) Education.
18	(v) Economics.
19	(vi) Healthcare, with a focus on bio-
20	technology and biomedical sciences.
21	(vii) Foreign policy.
22	(viii) Logistics and supply chain.
23	(ix) Intelligence.
24	(x) Election security and administra-
25	tion.

- 1 (B) POLITICAL PARTY AFFILIATION.—Not 2 more than 13 members of the Commission may 3 be from the same political party.
 - (C) Composition.—At least one member of the Commission shall be an individual with significant expertise in each of the areas specified in subparagraph (A). Not fewer than 18 members of the Commission, in an equally divided manner, shall be individuals with significant expertise in the areas specified clauses (i) and (ii) of such subparagraph.
 - (D) Nongovernment appointed.—An individual appointed to the Commission may not be an officer or employee of the Federal Government.
 - (3) DEADLINE FOR APPOINTMENT.—Members of the Commission shall be appointed not later than 45 days after the date of the enactment of this Act.
- (d) CHAIR AND VICE CHAIR.—The Chair and Vice Chair of the Commission shall be members with significant expertise in the areas specified in clauses (i) and (ii) of subsection (c)(2)(A), and shall be chosen from among the members through a vote taken by a majority of the members. The Chair and Vice Chair shall be of different polit-

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1	(e) Initial Meeting.—The Commission shall meet
2	and begin operating not later than 45 days after the date
3	of the appointment of its final member.
4	(f) Quorum; Vacancies.—After its initial meeting,
5	the Commission shall meet upon the call of the Chair or
6	a majority of its members. Eighteen members of the Com-
7	mission shall constitute a quorum, and members shall
8	have the option to vote by proxy. Any vacancy in the Com-
9	mission shall not affect its powers, but shall be filled in
10	the same manner in which the original appointment was
11	made.
12	(g) Powers of Commission.—
13	(1) In General.—
14	(A) Hearings and Evidence.—The
15	Commission or, on the authority of the Com-
16	mission, may, for the purpose of carrying out
17	this section—
18	(i) hold such hearings and sit and act
19	at such times and places, take such testi-
20	mony, receive such evidence, administer
21	such oaths; and
22	(ii) subject to subparagraph (B), re-
23	quire, by subpoena or otherwise, the at-
24	tendance and testimony of such witnesses
25	and the production of such books, records,

1	correspondence, memoranda, papers, and
2	documents.
3	(B) Subpoenas.—
4	(i) Issuance.—
5	(I) In general.—A subpoena
6	may be issued under this subsection
7	only—
8	(aa) by the agreement of the
9	Chair and the Vice Chair; or
10	(bb) by the affirmative vote
11	of 18 members of the Commis-
12	sion.
13	(II) SIGNATURE.—Subject to
14	subclause (I), subpoenas issued under
15	this subsection may be issued under
16	the signature of the Chair and Vice
17	Chair or any member designated by a
18	majority of the Commission, and may
19	be served by any person designated by
20	the Chair and Vice Chair or by a
21	member designated by a majority of
22	the Commission.
23	(ii) Enforcement.—
24	(I) IN GENERAL.—In the case of
25	contumacy or failure to obey a sub-

poena issued under this subsection, the United States district court for the judicial district in which the subpoenaed person resides, is served, or may be found, or where the subpoena is returnable, may issue an order requiring such person to appear at any designated place to testify or to produce documentary or other evidence. Any failure to obey the order of the court may be punished by the court as a contempt of that court.

(II) ADDITIONAL ENFORCEMENT.—In the case of any failure of
any witness to comply with any subpoena or to testify when summoned
under authority of this subsection, the
Commission may, by majority vote,
certify a statement of fact constituting such failure to the appropriate
United States attorney, who may
bring the matter before the grand
jury for its action, under the same
statutory authority and procedures as
if the United States attorney had re-

1	ceived a certification under sections
2	102 through 104 of the Revised Stat-
3	utes of the United States (2 U.S.C.
4	192 through 194).
5	(2) Information from federal, state
6	LOCAL, TRIBAL, OR TERRITORIAL AGENCIES.—
7	(A) In general.—The Commission is au-
8	thorized to secure directly from any executive
9	department, bureau, agency, board, commission,
10	office, independent establishment, or other in-
11	strumentality of government at the Federal
12	State, local Tribal, or territorial level, informa-
13	tion, suggestions, estimates, and statistics for
14	the purposes of carrying out this section. Each
15	such department, bureau, agency, board, com-
16	mission, office, independent establishment, or
17	instrumentality shall, to the extent authorized
18	by law, furnish such information, suggestions
19	estimates, and statistics directly to the Commis-
20	sion, upon request made by the Chair and Vice
21	Chair or any member designated by a majority
22	of the Commission.
23	(B) Receipt, handling, storage, and
24	DISSEMINATION.—Information shall only be re-

ceived, handled, stored, and disseminated by

1 members of the Commission and its staff con-2 sistent with all applicable statutes, regulations, and Executive orders. 3 4

(3) Assistance from federal agencies.—

- (A)GENERAL SERVICES ADMINISTRA-TION.—The Administrator of General Services shall provide to the Commission on a reimbursable basis administrative support and other services for the performance of the Commission's functions.
- (B) Other Departments and Agen-CIES.—In addition to the assistance prescribed in subparagraph (A), departments and agencies of the United States may provide to the Commission such services, funds, facilities, staff, and other support services as they may determine advisable and as may be authorized by law.

(h) Public Meetings.—

- (1) In General.—The Commission shall hold public hearings and meetings to the extent appropriate.
- (2) Protection of Certain Information.— Any public hearings of the Commission shall be conducted in a manner consistent with the protection of

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information provided to or developed for or by the Commission as required by any applicable statute, regulation, or Executive order.

(i) STAFF OF COMMISSION.—

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(1) In General.—

(A) APPOINTMENT AND COMPENSATION.— The Chair, in consultation with Vice Chair, and in accordance with rules agreed upon by the Commission, may appoint and fix the compensation of an executive director and such other personnel as may be necessary to enable the Commission to carry out its functions, without regard to the provisions of title 5, United States Code, governing appointments in the competitive service, and without regard to the provisions of chapter 51 and subchapter III of chapter 53 of such title relating to classification and General Schedule pay rates, except that no rate of pay fixed under this subsection may exceed the equivalent of that payable for a position at level V of the Executive Schedule under section 5316 of title 5, United States Code.

(B) PERSONNEL AS FEDERAL EMPLOY-EES.—

1	(i) In general.—The executive di-
2	rector and any other personnel of the Com-
3	mission in accordance with subparagraph
4	(A) shall be treated as employees under
5	section 2105 of title 5, United States
6	Code, for purposes of chapters 63, 81, 83,
7	84, 85, 87, 89, and 90 of that title.
8	(ii) Members of commission.—
9	Clause (i) shall not be construed to apply
10	to members of the Commission.
11	(2) Detailes.—Any Federal Government em-
12	ployee may be detailed to the Commission without
13	reimbursement from the Commission, and such
14	detailee shall retain the rights, status, and privileges
15	of his or her regular employment without interrup-
16	tion.
17	(3) Consultant Services.—The Commission
18	is authorized to procure the services of experts and
19	consultants in accordance with section 3109 of title
20	5, United States Code, but at rates not to exceed the
21	daily rate paid a person occupying a position at level
22	IV of the Executive Schedule under section 5315 of
23	title 5, United States Code.
24	(j) Compensation and Travel Expenses.—Each
25	member of the Commission may be compensated at not

- 1 to exceed the daily equivalent of the annual rate of basic
- 2 pay in effect for a position at level IV of the Executive
- 3 Schedule under section 5315 of title 5, United States
- 4 Code, for each day during which that member is engaged
- 5 in the actual performance of the duties of the Commission.
- 6 (k) Security Clearances for Commission Mem-
- 7 BERS AND STAFF.—The appropriate Federal agencies or
- 8 departments shall cooperate with the Commission in expe-
- 9 ditiously providing to the Commission members and staff
- 10 appropriate security clearances to the extent possible pur-
- 11 suant to existing procedures and requirements, except that
- 12 no person may be provided with access to classified infor-
- 13 mation under this subsection without the appropriate se-
- 14 curity clearances.
- 15 (l) Termination.—
- 16 (1) IN GENERAL.—The Commission, and all the
- authorities of this section, shall terminate 60 days
- after the date on which the report is published under
- 19 subsection (b)(4).
- 20 (2) Administrative activities before ter-
- 21 MINATION.—The Commission may use the 60-day
- period referred to in paragraph (1) for the purpose
- of concluding its activities, including providing testi-
- 24 mony to committees of Congress concerning its re-
- ports and disseminating the public report.

$1 \qquad (m) Funding.$	
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2 (1) IN GENERAL.—There is authorized to be 3 appropriated to the Commission \$4,000,000 to carry 4 out this section.

(2) DURATION OF AVAILABILITY.—Amounts made available to the Commission under paragraph (1) are authorized to remain available until the termination of the Commission.

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