

118TH CONGRESS  
1ST SESSION

# S. 626

To recommend that the Center for Medicare and Medicaid Innovation test the effect of a dementia care management model, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

MARCH 2, 2023

Ms. STABENOW (for herself and Mrs. CAPITO) introduced the following bill;  
which was read twice and referred to the Committee on Finance

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## A BILL

To recommend that the Center for Medicare and Medicaid Innovation test the effect of a dementia care management model, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Comprehensive Care  
5 for Alzheimer’s Act”.

6 **SEC. 2. CMI TESTING OF DEMENTIA CARE MANAGEMENT.**

7 Section 1115A of the Social Security Act (42 U.S.C.  
8 1315a) is amended—

9 (1) in subsection (b)(2)(B), by adding at the  
10 end the following new clause:

1                   “(xxviii) Furnishing comprehensive  
 2                   care management services to eligible indi-  
 3                   viduals with Alzheimer’s disease or a re-  
 4                   lated dementia through a Dementia Care  
 5                   Management Model, as described in sub-  
 6                   section (h).”; and

7                   (2) by adding at the end the following new sub-  
 8                   section:

9                   “(h) DEMENTIA CARE MANAGEMENT MODEL.—

10                   “(1) DESCRIPTION OF MODEL AND REQUIRE-  
 11                   MENTS.—

12                   “(A) IN GENERAL.—The Dementia Care  
 13                   Management Model described in this subsection  
 14                   is a model under which payments are made  
 15                   under title XVIII to eligible entities that fur-  
 16                   nish comprehensive care management services  
 17                   to eligible individuals with Alzheimer’s disease  
 18                   or a related dementia, in order to test the effec-  
 19                   tiveness of comprehensive care management  
 20                   services on patient health, care quality, and  
 21                   care experience, as well as on unpaid caregivers,  
 22                   and on reducing spending under title XVIII  
 23                   without reducing the quality of care.

24                   “(B) VOLUNTARY PARTICIPATION.—Par-  
 25                   ticipation under the Dementia Care Manage-

1           ment Model shall be voluntary with respect to  
2           both eligible individuals and eligible entities.

3           “(C) IMPLEMENTATION OF DEMENTIA  
4           CARE MANAGEMENT MODEL.—

5                   “(i) IN GENERAL.—The Secretary  
6           shall—

7                           “(I) implement the Dementia  
8                           Care Management Model as a stand-  
9                           alone model;

10                           “(II) incorporate the Dementia  
11                           Care Management Model into the Pri-  
12                           mary Care First Model; or

13                           “(III) incorporate the Dementia  
14                           Care Management Model into—

15                                   “(aa) the Primary Care  
16                                   First Model; and

17                                   “(bb) the Direct Contracting  
18                                   Model.

19                           “(ii) ADDITIONAL AUTHORITY.—In  
20                           addition to the models described in sub-  
21                           clauses (I) through (III) of clause (i), the  
22                           Secretary may incorporate the Dementia  
23                           Care Management Model into other exist-  
24                           ing coordinated care models established  
25                           under title XVIII or under this section, in-

1 including accountable care organizations,  
2 value-based purchasing arrangements, and  
3 such other coordinated care models as the  
4 Secretary determines to be appropriate.

5 “(2) COMPREHENSIVE CARE MANAGEMENT  
6 SERVICES DEFINED.—In this subsection, the term  
7 ‘comprehensive care management services’ means  
8 the following services furnished by an eligible entity  
9 with respect to an eligible individual:

10 “(A) CONTINUOUS MONITORING AND AS-  
11 SESSMENT.—An eligible entity shall regularly  
12 assess and continuously monitor the following:

13 “(i) Neuropsychiatric symptoms, in-  
14 cluding behavior, physical safety, and func-  
15 tion of an eligible individual.

16 “(ii) Comorbidities.

17 “(iii) Financial resources and needs.

18 “(iv) Caregiver supports and re-  
19 sources, including caregiver education,  
20 training, and support.

21 “(v) The well-being of unpaid care-  
22 givers of the eligible individual.

23 “(vi) Potential risks and harms of the  
24 eligible individual’s home and environment

1           and the need for support for activities of  
2           daily living.

3           “(B) ONGOING DEMENTIA CARE PLAN.—

4           An eligible entity shall develop and implement  
5           an Alzheimer’s disease or related dementia care  
6           plan, including advance care planning as appro-  
7           priate, for an eligible individual. The care plan  
8           shall include patient-centered goals for the eligi-  
9           ble individual as well as goals for unpaid care-  
10          givers of the eligible individual. Such care plan  
11          shall be continuously evaluated and modified as  
12          appropriate.

13          “(C) PSYCHOSOCIAL INTERVENTIONS.—An

14          eligible entity may implement psychosocial  
15          interventions designed to prevent or reduce the  
16          burden of cognitive, functional, behavioral, and  
17          psychological challenges as well as the associ-  
18          ated stress on unpaid caregivers of the eligible  
19          individual.

20          “(D) SELF-MANAGEMENT TOOLS.—An eli-

21          gible entity shall provide self-management tools  
22          to enhance the skills of the unpaid caregiver of  
23          the eligible individual to manage the Alz-  
24          heimer’s disease or related dementia of the eli-  
25          gible individual and to navigate the health care

1 system. Such tools shall include training and  
2 support for unpaid caregivers in managing the  
3 limitations of eligible individuals, including edu-  
4 cation, problem solving strategies, care naviga-  
5 tion support, support after discharge from a  
6 hospital or nursing home, and decision-making  
7 support.

8 “(E) MEDICATION MANAGEMENT.—An eli-  
9 gible entity shall furnish evidence-based medica-  
10 tion review and management services to an eli-  
11 gible individual, including polypharmacy man-  
12 agement, using a planned process to reduce or  
13 stop medications that may no longer be of ben-  
14 efit or may be having adverse cognitive effects,  
15 prescribing approved medications, and enhanc-  
16 ing adherence to appropriate medications.

17 “(F) TREATMENT OF RELATED CONDI-  
18 TIONS.—An eligible entity shall provide inter-  
19 ventions to prevent or treat conditions related  
20 to the Alzheimer’s disease or related dementia  
21 of the eligible individual, such as depression  
22 and delirium.

23 “(G) CARE COORDINATION.—An eligible  
24 entity shall provide ongoing care management  
25 services and shall coordinate services and sup-

1 ports among providers of services and suppliers,  
2 as well as social and community resources.  
3 Such services shall include necessary assistance  
4 for referrals to social and community-based or-  
5 ganizations, collaboration with primary care  
6 providers and the interdisciplinary team of the  
7 eligible individual, and support for care transi-  
8 tions and continuity of care.

9 “(H) EXCLUSION OF PALLIATIVE CARE  
10 AND HOSPICE CARE.—Comprehensive care man-  
11 agement services shall not include palliative  
12 care or hospice care.

13 “(I) OTHER SERVICES.—The Secretary  
14 may require or permit other services, as appro-  
15 priate.

16 “(3) ELIGIBLE ENTITY DEFINED.—In this sub-  
17 section, the term ‘eligible entity’ means an entity,  
18 such as a health system, hospital, physician or non-  
19 physician group practice, multiple physician prac-  
20 tices, a Federally qualified health center, a rural  
21 health clinic, or an accountable care organization,  
22 that—

23 “(A) is qualified to furnish comprehensive  
24 care management services to an eligible indi-  
25 vidual, and any unpaid caregiver of such eligible

1 individual, under the Dementia Care Manage-  
2 ment Model either directly or through arrange-  
3 ments with Medicare participating providers of  
4 services and suppliers as well as social and com-  
5 munity-based organizations;

6 “(B) is accountable for the quality of com-  
7 prehensive care management services furnished  
8 to an eligible individual under the model;

9 “(C) furnishes comprehensive care man-  
10 agement services through an interdisciplinary  
11 team that has at least 1 physician, physician  
12 assistant, nurse practitioner, or advanced prac-  
13 tice nurse who devotes 25 percent or more of  
14 patient contact time to the evaluation and care  
15 of patients with acquired cognitive impairment;

16 “(D) furnishes comprehensive care man-  
17 agement services in a culturally appropriate  
18 manner;

19 “(E) utilizes a comprehensive, person-cen-  
20 tered care management approach;

21 “(F) furnishes wellness and healthcare  
22 planning, including medication review and man-  
23 agement;

24 “(G) supports family and caregiver engage-  
25 ment;



1           “(H) provides access to a primary care  
2 provider or a member of the interdisciplinary  
3 team 24 hours a day 7 days a week;

4           “(I) has relationships with medical and  
5 nonmedical community-based organizations that  
6 support patients with Alzheimer’s disease or a  
7 related dementia and their caregivers; and

8           “(J) meets such other requirements as the  
9 Secretary may determine to be appropriate.

10           “(4) ELIGIBLE INDIVIDUAL DEFINED.—In this  
11 subsection, the term ‘eligible individual’ means an  
12 individual—

13           “(A) who—

14           “(i) is entitled to, or enrolled for, ben-  
15 efits under part A of title XVIII and en-  
16 rolled under part B of such title (including  
17 such an individual who is a dual eligible in-  
18 dividual described in subsection  
19 (a)(4)(A)(iii)); and

20           “(ii) is not enrolled under part C of  
21 such title or under a PACE program under  
22 section 1894;

23           “(B) who has been diagnosed with a form  
24 of dementia;

1           “(C) who has not made an election to re-  
2           ceive hospice care; and

3           “(D) who is not a resident of a nursing  
4           home.

5           “(5) PATIENT PATHWAYS.—

6           “(A) INITIAL PLACEMENT.—

7                   “(i) PLACEMENT OF PATIENTS INTO  
8                   CARE PATHWAYS.—An eligible entity shall  
9                   assign an eligible individual to an appro-  
10                  priate pathway (as described in clauses  
11                  (ii), (iii), and (iv)) based on an assessment  
12                  of the clinical and financial status of the  
13                  eligible individual that is conducted not  
14                  later than 60 days after the eligible indi-  
15                  vidual is enrolled in the model.

16                   “(ii) PATHWAY FOR UNCOMPLICATED  
17                   DEMENTIA DIAGNOSIS.—During the pre-  
18                   ceding 12-month period, the eligible indi-  
19                   vidual has not more than 1 unplanned in-  
20                   patient hospitalization or visit to a hospital  
21                   emergency department.

22                   “(iii) PATHWAY FOR DEMENTIA DIAG-  
23                   NOSIS WITH ENHANCED CARE COORDINA-  
24                   TION NEEDS.—During the preceding 12-  
25                   month period, the eligible individual—

1           “(I)(aa) has 2 or more un-  
2           planned inpatient hospitalizations or  
3           visits to a hospital emergency depart-  
4           ment; or

5           “(bb) has a psychiatric hos-  
6           pitalization; and

7           “(II) has sufficient financial or  
8           caregiver resources (as determined by  
9           the Secretary).

10           “(iv) PATHWAY FOR DEMENTIA DIAG-  
11           NOSIS WITH COMPLEX CARE NEEDS.—Dur-  
12           ing the preceding 12-month period, the eli-  
13           gible individual—

14           “(I)(aa) has 2 or more un-  
15           planned inpatient hospitalizations or  
16           visits to a hospital emergency depart-  
17           ment; or

18           “(bb) has a psychiatric hos-  
19           pitalization; and

20           “(II) has insufficient financial or  
21           caregiver resources (as determined by  
22           the Secretary).

23           “(B) REGULAR PATIENT ASSESSMENTS  
24           FOR APPROPRIATE PATHWAY.—

1           “(i) IN GENERAL.—After determina-  
2           tion of the initial pathway, at a frequency  
3           to be determined by the Secretary, but not  
4           less than once per year, an eligible entity  
5           shall reassess the pathway determination  
6           of each eligible individual enrolled under  
7           the model.

8           “(ii) INCREASED ADL LIMITATIONS.—  
9           Each eligible individual enrolled in the  
10          pathway for uncomplicated dementia diag-  
11          nosis (as described in subparagraph  
12          (A)(ii)) who has had increased limitations  
13          in performing activities of daily living since  
14          the prior assessment shall be assigned to  
15          the pathway for dementia diagnosis with  
16          enhanced care coordination needs (as de-  
17          scribed in subparagraph (A)(iii)) or the  
18          pathway for dementia diagnosis with com-  
19          plex care needs (as described in subpara-  
20          graph (A)(iv)), depending on the eligible  
21          individual’s financial and caregiver re-  
22          sources applicable to each pathway.

23          “(iii) ENHANCED OR COMPLEX CARE  
24          NEEDS.—Each eligible individual enrolled  
25          in the pathway for dementia diagnosis with

1 enhanced care coordination needs (as de-  
2 scribed in subparagraph (A)(iii)) or the  
3 pathway for dementia diagnosis with com-  
4 plex care needs (as described in subpara-  
5 graph (A)(iv)) shall be assigned to 1 of the  
6 2 pathways based on the eligible individ-  
7 ual’s financial and caregiver resources ap-  
8 plicable to each pathway.

9 “(6) QUALITY ASSESSMENT.—

10 “(A) IN GENERAL.—The Secretary shall  
11 specify appropriate measures to assess the qual-  
12 ity of care furnished by an eligible entity under  
13 the Dementia Care Management Model. Such  
14 measures shall include, as appropriate, meas-  
15 ures for clinical processes and outcomes, patient  
16 and caregiver experience of care, and utilization  
17 of services for which payment is made under  
18 the original medicare fee-for-service program  
19 under title XVIII, including measures for—

20 “(i) emergency department utilization;

21 “(ii) inpatient hospital utilization;

22 “(iii) documented advanced care plan;

23 “(iv) medication review;

24 “(v) screening for future fall risk;

1 “(vi) depression screening for care-  
2 givers;

3 “(vii) caregiver stress assessment; and

4 “(viii) caregiver assessment of out-  
5 comes.

6 “(B) REPORTING.—An eligible entity shall  
7 submit data in a form and manner determined  
8 by the Secretary on measures specified by the  
9 Secretary.

10 “(C) PERFORMANCE ASSESSMENT.—In  
11 order to assess the quality of care furnished by  
12 an eligible entity under the model, the Sec-  
13 retary shall establish—

14 “(i) quality performance standards;  
15 and

16 “(ii) methodologies for quality per-  
17 formance scoring and related payment ad-  
18 justments.

19 “(D) STAKEHOLDER INPUT.—The Sec-  
20 retary shall seek input from eligible entities on  
21 final measure specifications, including appro-  
22 priate adjustment for patient preferences.

23 “(7) PAYMENTS.—

24 “(A) IN GENERAL.—Under the Dementia  
25 Care Management Model, the Secretary shall

1 establish payment amounts for care manage-  
2 ment services furnished to eligible individuals,  
3 including initial investment costs. Such  
4 amounts shall reflect start-up costs and initial  
5 investments incurred by an eligible entity in es-  
6 tablishing the Dementia Care Management  
7 Model.

8 “(B) CAPITATED BASIS.—Payments under  
9 the Dementia Care Management Model shall be  
10 made on a capitated basis, such as a per-mem-  
11 ber, per-month payment, or such other similar  
12 payment mechanisms that the Secretary deter-  
13 mines to be appropriate. Payments shall vary  
14 based on the assigned pathway of each patient  
15 as described in paragraph (5).

16 “(C) QUALITY BONUS.—Under the Demen-  
17 tia Care Management Model, additional pay-  
18 ments shall be made to any eligible entity for  
19 quality bonuses based on the performance of  
20 the eligible entity in providing quality care (as  
21 determined under paragraph (6)).

22 “(D) ZERO COST-SHARING.—An eligible in-  
23 dividual shall not be liable for any cost-sharing,  
24 including deductibles, coinsurance, or copay-  
25 ments, for care management services for de-

1           mentia care furnished to such eligible individual  
2           under the model.

3           “(E) SUPPLEMENTAL TO PAYMENTS FOR  
4           COVERED SERVICES.—Payments made under  
5           the model shall be in addition to any payments  
6           for items or services not provided under the  
7           model for which payment may be made under  
8           title XVIII for services furnished to such eligi-  
9           ble individuals.

10          “(F) NONDUPLICATION.—Payments for  
11          care management services furnished to eligible  
12          individuals under the Dementia Care Manage-  
13          ment Model may not duplicate payments for  
14          services furnished to such eligible individuals  
15          for which payments are made under the original  
16          medicare fee-for-service program under title  
17          XVIII.

18          “(8) WAIVERS.—The Secretary shall waive pro-  
19          visions of this title, and title XVIII, to permit an eli-  
20          gible entity operating a Dementia Care Management  
21          Model to provide the following:

22                 “(A) BENEFICIARY REWARDS.—Gift cards  
23                 or other rewards for patients who successfully  
24                 participate in the program (as determined by  
25                 the Secretary).



1           “(B) CAREGIVERS.—Supports for care-  
2           givers.

3           “(C) TELEHEALTH.—Telehealth services  
4           without regard to geographic or other origi-  
5           nating site limitations under section 1834(m).

6           “(D) SERVICES FROM COMMUNITY ORGA-  
7           NIZATIONS.—Payments, cost-sharing support,  
8           or both, for nonmedical services furnished by  
9           community-based organizations, such as limited  
10          caregiving services, respite care, adult day care  
11          counseling services, and such other services as  
12          the Secretary determines to be appropriate.

13          “(9) MODIFICATIONS FOR APPLICATION IN THE  
14          PRIMARY CARE FIRST AND DIRECT CONTRACTING  
15          MODELS.—

16               “(A) IN GENERAL.—Except as provided  
17               under subparagraph (B), if the Secretary elects  
18               to incorporate the Dementia Care Management  
19               Model into the Primary Care First Model, the  
20               Direct Contracting Model, or both, as provided  
21               for under paragraph (1)(C)(i), the Secretary  
22               shall maintain the requirements of this sub-  
23               section.

24               “(B) PERMISSIBLE MODIFICATIONS.—The  
25               Secretary may adjust the requirements of this

1 subsection to the extent necessary to ensure  
2 consistency of the Dementia Care Management  
3 Model with the Primary Care First Model, the  
4 Direct Contracting Model, or both, with respect  
5 to—

6 “(i) any eligible entity, including bene-  
7 ficiary alignment thresholds;

8 “(ii) any eligible individual;

9 “(iii) capitated payments; and

10 “(iv) quality-bonus payments.

11 “(C) CONSULTATION WITH STAKE-  
12 HOLDERS.—Prior to making any adjustment  
13 under subparagraph (B), the Secretary shall  
14 consult with appropriate stakeholders and pa-  
15 tient advocacy organizations.

16 “(10) OUTREACH TO UNDERREPRESENTED MI-  
17 NORITY POPULATIONS.—An eligible entity shall  
18 carry out public outreach and education efforts, in-  
19 cluding the dissemination of information, for mem-  
20 bers of underrepresented minority populations re-  
21 garding participation in the Dementia Care Manage-  
22 ment Model to ensure diversity in the patient popu-  
23 lation of such model.

24 “(11) OPTION TO EXPAND TO MEDICAID.—The  
25 Secretary may design a model under which pay-

1       ments are made under title XIX, in a similar man-  
2       ner to the manner in which payments are made  
3       under title XVIII under the Dementia Care Manage-  
4       ment Model described in this subsection, to eligible  
5       entities that furnish comprehensive care manage-  
6       ment services to individuals who are eligible for med-  
7       ical assistance under a State plan under title XIX  
8       (or a waiver of such a plan) with Alzheimer’s disease  
9       or a related dementia, in order to test the effective-  
10      ness of comprehensive care management services on  
11      patient health, care quality, and care experience, as  
12      well as on unpaid caregivers, and on reducing spend-  
13      ing under title XIX without reducing the quality of  
14      care.”.

○