HOUSE BILL 295

0lr1465

By: Delegates Lehman, Acevero, B. Barnes, Boyce, Carr, Charkoudian, Ebersole, Feldmark, Healey, Ivey, Kerr, Korman, R. Lewis, Moon, Mosby, Palakovich Carr, Pena-Melnyk, Pendergrass, Shetty, Smith, Solomon, Stewart, Terrasa, Valderrama, and K. Young Introduced and read first time: January 20, 2020

Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

$\mathbf{2}$

Corporate Income Tax – Combined Reporting

- 3 FOR the purpose of requiring certain corporations to compute Maryland taxable income 4 using a certain method; authorizing certain corporations, subject to regulations $\mathbf{5}$ adopted by the Comptroller, to determine certain income using a certain method; 6 requiring, subject to regulations adopted by the Comptroller, certain groups of 7 corporations to file a combined income tax return reflecting the aggregate income tax 8 liability of all the members of the group; requiring the Comptroller to adopt certain 9 regulations; requiring certain regulations to be consistent with certain regulations 10 adopted by the Multistate Tax Commission; requiring the Comptroller to make certain estimates and distribute certain income tax revenue from corporations to a 11 certain fund; defining certain terms; providing for the application of this Act; and 1213generally relating to the Maryland corporate income tax.
- 14 BY adding to
- 15 Article Tax General
- 16 Section 2–613.1 and 10–402.1
- 17 Annotated Code of Maryland
- 18 (2016 Replacement Volume and 2019 Supplement)
- 19 BY repealing and reenacting, with amendments,
- 20 Article Tax General
- 21 Section 2–613.1, 2–614, 2–615, and 10–811
- 22 Annotated Code of Maryland
- 23 (2016 Replacement Volume and 2019 Supplement)
- 24 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- 25 That the Laws of Maryland read as follows:



Q3

HOUSE BILL 295

 $\mathbf{2}$

1

Article – Tax – General

2 **2–613.1.**

3 (A) ON OR BEFORE MARCH 1 EACH CALENDAR YEAR, THE COMPTROLLER 4 SHALL ESTIMATE THE TOTAL ADDITIONAL INCOME TAX REVENUE FROM 5 CORPORATIONS, IF ANY, THAT WILL BE COLLECTED FOR THE FISCAL YEAR THAT 6 BEGINS JULY 1 OF THAT CALENDAR YEAR AS A RESULT OF THE REQUIREMENT 7 UNDER § 10–402.1 OF THIS ARTICLE THAT MEMBERS OF COMBINED GROUPS 8 COMPUTE MARYLAND TAXABLE INCOME USING THE COMBINED REPORTING 9 METHOD.

10 (B) AFTER MAKING THE DISTRIBUTION REQUIRED UNDER § 2–613 OF THIS 11 SUBTITLE, FROM THE REMAINING INCOME TAX REVENUE FROM CORPORATIONS, 12 THE COMPTROLLER SHALL DISTRIBUTE THE AMOUNT DETERMINED UNDER 13 SUBSECTION (A) OF THIS SECTION TO THE BLUEPRINT FOR MARYLAND'S FUTURE 14 FUND ESTABLISHED UNDER § 5–219 OF THE EDUCATION ARTICLE.

15 [2–613.1.] **2–613.2.**

After making the [distribution] **DISTRIBUTIONS** required under [§ 2–613] §§ 2–613 AND 2–613.1 of this subtitle, of the remaining income tax revenue from corporations, the Comptroller shall distribute:

19 (1) 6% to the Higher Education Investment Fund established under § 20 15–106.6 of the Education Article; and

21 (2) 9.15% to the General Fund.

22 2-614.

(a) (1) Except as provided in paragraph (2) of this subsection, after making the
distributions required under §§ 2–613 [and], 2–613.1, AND 2–613.2 of this subtitle, the
Comptroller shall distribute monthly 17.2% of the remaining income tax revenue from
corporations to a special fund to be distributed as provided in subsection (b) of this section.

27 (2) The percent of the remaining income tax revenue from corporations 28 distributed to a special fund to be distributed as provided in subsection (b) of this section 29 shall be:

30

- (i) 24% for the fiscal year beginning July 1, 2011;
- 31 (ii) 9.5% for the fiscal year beginning July 1, 2012; and

HOUSE BILL 295

1 (iii) 19.5% for each fiscal year beginning on or after July 1, 2013, but 2 before July 1, 2016.

3 (b) (1) (i) Except as provided in subparagraph (ii) of this paragraph, from 4 the special fund, the Comptroller shall distribute an amount equal to 17.2% of the cost to 5 administer the income tax on corporations to an administrative cost account.

6 (ii) The percent of the cost to administer the income tax on 7 corporations that is distributed to an administrative cost account shall be:

8 1. 24% for the fiscal year beginning July 1, 2011;

2. 9.5% for the fiscal year beginning July 1, 2012; and

103.19.5% for each fiscal year beginning on or after July 1,112013, but before July 1, 2016.

12 (2) After making the distribution required under paragraph (1) of this 13 subsection, the Comptroller shall distribute the balance in the special fund to the Gasoline 14 and Motor Vehicle Revenue Account in the Transportation Trust Fund.

15 2-615.

9

After making the distributions required under §§ 2-613, 2-613.1,
2-613.2, AND 2-614 of this subtitle, the Comptroller shall distribute the remaining income tax revenue from corporations to the General Fund of the State.

19 **10–402.1**.

20 (A) (1) IN THIS SECTION THE FOLLOWING WORDS HAVE THE MEANINGS 21 INDICATED.

- 22
- (2) "COMBINED GROUP" MEANS:

(I) ALL MEMBERS OF A UNITARY GROUP THAT ARE SUBJECT TO
 THE INCOME TAX OR WOULD BE SUBJECT TO THE INCOME TAX IF DOING BUSINESS
 IN THE STATE; AND

(II) OTHER MEMBERS OF THE UNITARY GROUP NOT DESCRIBED
IN ITEM (I) OF THIS PARAGRAPH UNDER THE CIRCUMSTANCES AND TO THE EXTENT
PROVIDED IN REGULATIONS ADOPTED BY THE COMPTROLLER TO PREVENT THE
AVOIDANCE OF TAX OR TO REFLECT CLEARLY THE INCOME OF ANY MEMBER OF THE
COMBINED GROUP FOR ANY PERIOD.

31 (3) "UNITARY GROUP" MEANS AN AFFILIATED GROUP OF 32 CORPORATIONS:

1 **(I)** THAT IS ENGAGED IN A UNITARY BUSINESS; AND $\mathbf{2}$ IN WHICH MORE THAN 50% OF THE VOTING STOCK OF EACH **(II)** 3 MEMBER IS DIRECTLY OR INDIRECTLY OWNED BY: 4 1. A COMMON OWNER OR COMMON OWNERS, EITHER $\mathbf{5}$ **CORPORATE OR NONCORPORATE; OR** 6 2. ONE OR MORE MEMBER CORPORATIONS OF THE 7 GROUP. 8 WHETHER OR NOT THE COMBINED GROUP FILES A COMBINED INCOME **(B)** TAX RETURN UNDER § 10-811 OF THIS TITLE, A MEMBER OF A COMBINED GROUP 9 SHALL COMPUTE ITS MARYLAND TAXABLE INCOME USING THE COMBINED 10 **REPORTING METHOD UNDER THIS SECTION.** 11

HOUSE BILL 295

4

12 (C) UNDER THE COMBINED REPORTING METHOD, IF A CORPORATION IS A 13 MEMBER OF A UNITARY GROUP AND IS SUBJECT TO THE MARYLAND INCOME TAX, 14 THE PART OF THE CORPORATION'S MARYLAND MODIFIED INCOME THAT IS DERIVED 15 FROM OR REASONABLY ATTRIBUTABLE TO TRADE OR BUSINESS CARRIED ON IN THE 16 STATE SHALL BE DETERMINED AS FOLLOWS:

17 (1) BY DETERMINING THE MARYLAND MODIFIED INCOME OF THE 18 COMBINED GROUP BY COMBINING THE CORPORATION'S INCOME WITH THE INCOME 19 OF OTHER MEMBERS OF THE COMBINED GROUP, DISREGARDING TRANSACTIONS 20 BETWEEN MEMBERS OF THE COMBINED GROUP, TO REFLECT CLEARLY THE INCOME 21 OF THE COMBINED GROUP;

22(2) BY DETERMINING THE PART OF THE COMBINED GROUP'S MARYLAND MODIFIED INCOME THAT IS DERIVED FROM OR REASONABLY 23ATTRIBUTABLE TO TRADE OR BUSINESS CARRIED ON IN THE STATE USING A 24MARYLAND APPORTIONMENT FRACTION OF THE COMBINED GROUP BASED ON 2526NUMERATORS AND DENOMINATORS OF THE PROPERTY, PAYROLL, AND SALES FACTORS UNDER § 10-402 OF THIS SUBTITLE COMPUTED BY COMBINING THOSE 2728AMOUNTS ASSOCIATED WITH THE ACTIVITIES OF THE CORPORATION WITH THOSE AMOUNTS ASSOCIATED WITH THE ACTIVITIES OF OTHER MEMBERS OF THE 2930 COMBINED GROUP, DISREGARDING TRANSACTIONS BETWEEN MEMBERS OF THE 31 COMBINED GROUP, TO REFLECT CLEARLY THE INCOME ALLOCABLE TO MARYLAND; 32 AND

33 (3) FOR EACH MEMBER OF THE COMBINED GROUP THAT IS SUBJECT 34 TO THE MARYLAND INCOME TAX, BY ALLOCATING A PORTION OF THE AMOUNT 35 DETERMINED UNDER ITEM (2) OF THIS SUBSECTION TO THAT CORPORATION BY 1 MULTIPLYING THE AMOUNT DETERMINED UNDER ITEM (2) OF THIS SUBSECTION BY 2 A FRACTION:

(I**)** THE NUMERATOR OF WHICH IS THE MARYLAND 3 4 APPORTIONMENT FRACTION OF THAT CORPORATION, DETERMINED BY USING THAT CORPORATION'S MARYLAND FACTORS $\mathbf{5}$ IN THE NUMERATORS OF THE 6 APPORTIONMENT FORMULA AND USING THE COMBINED FACTORS OF ALL MEMBERS OF THE COMBINED GROUP IN THE DENOMINATORS OF THE APPORTIONMENT 7 8 FORMULA; AND

9 (II) THE DENOMINATOR OF WHICH IS THE SUM OF THE 10 MARYLAND APPORTIONMENT FRACTIONS OF THE MEMBERS OF THE COMBINED 11 GROUP THAT ARE SUBJECT TO THE MARYLAND INCOME TAX.

12 (D) (1) SUBJECT TO REGULATIONS ADOPTED BY THE COMPTROLLER, A 13 CORPORATION THAT IS PART OF A COMBINED GROUP MAY ELECT TO DETERMINE ITS 14 INCOME DERIVED FROM OR ATTRIBUTABLE TO TRADE OR BUSINESS IN THE STATE 15 USING THE WATER'S EDGE METHOD AS DESCRIBED IN THIS SUBSECTION.

16 (2) UNDER THE WATER'S EDGE METHOD, THE COMBINED GROUP FOR 17 PURPOSES OF THE COMBINED REPORTING METHOD REQUIRED UNDER THIS 18 SECTION SHALL INCLUDE ONLY THE FOLLOWING AFFILIATED ENTITIES:

19(I)CORPORATIONS THAT ARE INCORPORATED IN THE UNITED20STATES, EXCLUDING CORPORATIONS MAKING AN ELECTION UNDER §§ 93121THROUGH 936 OF THE INTERNAL REVENUE CODE;

22 (II) DOMESTIC INTERNATIONAL SALES CORPORATIONS, AS 23 DESCRIBED IN §§ 991 THROUGH 994 OF THE INTERNAL REVENUE CODE;

(III) ANY CORPORATION OTHER THAN A BANK, REGARDLESS OF
 THE PLACE WHERE IT IS INCORPORATED, IF THE AVERAGE OF THE CORPORATION'S
 PROPERTY, PAYROLL, AND SALES FACTORS WITHIN THE UNITED STATES IS 20% OR
 MORE;

28(IV) EXPORT TRADE CORPORATIONS, AS DESCRIBED IN §§ 97029AND 971 OF THE INTERNAL REVENUE CODE;

30(V)A FOREIGN CORPORATION DERIVING GAIN OR LOSS FROM31DISPOSITION OF AN INTEREST IN REAL PROPERTY IN THE UNITED STATES TO THE32EXTENT RECOGNIZED UNDER § 897 OF THE INTERNAL REVENUE CODE; AND

33(VI) UNDER THE CIRCUMSTANCES AND TO THE EXTENT34PROVIDED BY REGULATIONS THAT THE COMPTROLLER ADOPTS:

1 1. A CORPORATION NOT DESCRIBED IN ITEMS (I) 2 THROUGH (V) OF THIS PARAGRAPH TO THE EXTENT OF THE CORPORATION'S INCOME 3 DERIVED FROM OR ATTRIBUTABLE TO SOURCES WITHIN THE UNITED STATES AND 4 THE CORPORATION'S FACTORS ASSIGNABLE TO A LOCATION WITHIN THE UNITED 5 STATES; OR

6 2. AN AFFILIATED CORPORATION THAT IS A 7 CONTROLLED FOREIGN CORPORATION, AS DEFINED IN § 957 OF THE INTERNAL 8 REVENUE CODE.

9 (3) THE USE OF THE WATER'S EDGE METHOD IS SUBJECT TO THE 10 TERMS AND CONDITIONS THAT THE COMPTROLLER REQUIRES BY REGULATION, 11 INCLUDING ANY CONDITIONS THAT ARE NECESSARY OR APPROPRIATE TO PREVENT 12 THE AVOIDANCE OF TAX OR TO REFLECT CLEARLY THE INCOME FOR ANY PERIOD.

13(E)(1)THE COMPTROLLER SHALL ADOPT REGULATIONS THAT ARE14NECESSARY AND APPROPRIATE TO CARRY OUT THIS SECTION.

15 (2) THE REGULATIONS ADOPTED BY THE COMPTROLLER SHALL BE 16 CONSISTENT WITH THE "PRINCIPLES FOR DETERMINING THE EXISTENCE OF A 17 UNITARY BUSINESS" (REG. IV.1.(B)) ADOPTED BY THE MULTISTATE TAX 18 COMMISSION.

19 10-811.

(A) [Each member of] EXCEPT AS PROVIDED BY AND SUBJECT TO
REGULATIONS ADOPTED BY THE COMPTROLLER, an affiliated group of corporations
[shall file a separate income tax return] ENGAGED IN A UNITARY BUSINESS SHALL FILE
A COMBINED INCOME TAX RETURN REFLECTING THE AGGREGATE INCOME TAX
LIABILITY OF ALL THE MEMBERS OF THE AFFILIATED GROUP THAT ARE ENGAGED IN
A UNITARY BUSINESS.

26 (B) THE COMPTROLLER SHALL ADOPT REGULATIONS THAT ARE 27 NECESSARY AND APPROPRIATE TO CARRY OUT THIS SECTION.

28 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 29 1, 2020, and shall be applicable to all taxable years beginning after December 31, 2020.

6