

Calendar No. 47

116TH CONGRESS  
1ST SESSION

**H. R. 504**

**[Report No. 116–16]**

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IN THE SENATE OF THE UNITED STATES

JANUARY 29, 2019

Received; read twice and referred to the Committee on Homeland Security and  
Governmental Affairs

MARCH 25, 2019

Reported by Mr. JOHNSON, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

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## AN ACT

To amend the Homeland Security Act of 2002 to require  
the Department of Homeland Security to develop an  
engagement strategy with fusion centers, and for other  
purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “DHS Field Engage-  
5 ment Accountability Act”.

1 **SEC. 2. ENGAGEMENT STRATEGY WITH FUSION CENTERS.**

2 Section 210A of the Homeland Security Act of 2002  
3 (6 U.S.C. 124h) is amended by—

4 (1) redesigning subsections (j) and (k) as sub-  
5 sections (k) and (l), respectively; and

6 (2) inserting after subsection (i) the following  
7 new subsection:

8 “(j) FUSION CENTER INFORMATION SHARING  
9 STRATEGY.—Not later than one year after the date of the  
10 enactment of this subsection, the Secretary shall develop  
11 and update at least once every five years a strategy for  
12 Department engagement with fusion centers. Such strat-  
13 egy shall be developed and updated in consultation with  
14 the heads of intelligence components of the Department,  
15 the Chief Privacy Officer of the Department, the Officer  
16 for Civil Rights and Civil Liberties of the Department, of-  
17 ficials of fusion centers, officers designated as Homeland  
18 Security Advisors, and the heads of other relevant agen-  
19 cies, as appropriate. Such strategy shall include the fol-  
20 lowing:

21 “(1) Specific goals and objectives for sharing  
22 information and engaging with fusion centers—

23 “(A) through the direct deployment of per-  
24 sonnel from intelligence components of the De-  
25 partment;

“(B) through the use of Department unclassified and classified information sharing systems, including the Homeland Security Information Sharing Network and the Homeland Secure Data Network, or any successor systems; and

“(C) through any additional means.

“(2) The performance metrics to be used to measure success in achieving the goals and objectives referred to in paragraph (1).

“(3) A five-year plan for continued engagement with fusion centers.”.

**SEC. 3. OFFICE OF INTELLIGENCE AND ANALYSIS FIELD PERSONNEL SUPPORT TO FUSION CENTERS.**

(a) **PERFORMANCE METRICS.**—Not later than 180 days after the date of the enactment of this Act, the Under Secretary for Intelligence and Analysis of the Department of Homeland Security shall—

(1) consider the effectiveness of existing processes to identify and prepare field personnel for deployment to support fusion centers and internal mechanisms to ensure oversight and accountability of such field personnel, including field personnel assigned to one center and field personnel assigned to multiple centers; and

1           (2) publish and disseminate performance  
2           metrics, taking into account, as appropriate, regional  
3           and threat diversity, for—

4                   (A) field personnel from the Office of In-  
5           telligence and Analysis assigned to an indi-  
6           vidual fusion center;

7                   (B) field personnel from the Office of In-  
8           telligence and Analysis assigned to multiple fu-  
9           sion centers; and

10                   (C) regional Directors of the Office of In-  
11          telligence and Analysis to ensure accountability  
12          for monitoring all field personnel under the su-  
13          pervision of such Regional Directors.

14          (b) TRAINING.—In consultation with the Chief Infor-  
15          mation Officer of the Department of Homeland Security,  
16          the Under Secretary for Intelligence and Analysis of the  
17          Department shall develop and implement a formalized  
18          training module for fusion center personnel regarding the  
19          classified Homeland Secure Data Network of the Depart-  
20          ment, or any successor system.

21          (c) FUSION CENTER DEFINED.—In this section, the  
22          term “fusion center” has the meaning given such term in  
23          section 210A of the Homeland Security Act of 2002 (6  
24          U.S.C. 124h).

1 **SEC. 4. DHS COMPONENT USAGE OF THE HOMELAND SECU-**  
2 **RITY INFORMATION NETWORK.**

3 (a) IN GENERAL.—Not later than 180 days after the  
4 date of the enactment of this Act, the Chief Intelligence  
5 Officer of the Department of Homeland Security, in con-  
6 sultation with the Chief Information Officer of the Depart-  
7 ment, shall—

8 (1) develop policies and metrics to ensure effec-  
9 tive use by components of the Department of the  
10 Department's unclassified Homeland Security Infor-  
11 mation Sharing Network, or any successor system;  
12 and

13 (2) develop policies for posting unclassified  
14 products on the Homeland Security Information  
15 Sharing Network, or any successor system.

16 (b) TECHNICAL ENHANCEMENTS.—The Chief Infor-  
17 mation Officer of the Department of Homeland Security,  
18 in consultation with the Chief Intelligence Officer of the  
19 Department, shall assess and implement, as appropriate,  
20 technical enhancements to the Homeland Security Infor-  
21 mation Sharing Network (HSIN) to improve usability, in-  
22 cluding search functionality, data analysis, and collabora-  
23 tion capabilities.

24 **SEC. 5. REPORT.**

25 Not later than 18 months after the date of the enact-  
26 ment of this Act, the Secretary of Homeland Security shall

1 submit to the Committee on Homeland Security and the  
 2 Permanent Select Committee on Intelligence of the House  
 3 of Representatives and the Committee on Homeland Security  
 4 and Governmental Affairs and the Select Committee  
 5 on Intelligence of the Senate a report on the implementation  
 6 of the following:

7           (1) The fusion center information sharing strategy  
 8 required under subsection (j) of section 210A of  
 9 the Homeland Security Act of 2002 (6 U.S.C.  
 10 124h), as added by section 2 of this Act, based on  
 11 performance metrics developed pursuant to such  
 12 strategy.

13           (2) Field personnel deployed to fusion centers  
 14 (as such term is defined in section 210A of the  
 15 Homeland Security Act of 2002 (6 U.S.C. 124h)) in  
 16 accordance with section 3, based on performance  
 17 metrics developed pursuant to such section.

18           (3) Policies that seek to ensure the effective use  
 19 of the Homeland Security Information Sharing Network  
 20 in accordance with section 4, based on the  
 21 metrics developed pursuant to such section.

22 **SECTION 1. SHORT TITLE.**

23           *This Act may be cited as the “DHS Field Engagement*  
 24 *Accountability Act”.*

1 **SEC. 2. ENGAGEMENT STRATEGY WITH FUSION CENTERS.**

2 *Section 210A of the Homeland Security Act of 2002*  
 3 *(6 U.S.C. 124h) is amended by—*

4 *(1) redesignating subsections (j) and (k) as sub-*  
 5 *sections (k) and (l), respectively; and*

6 *(2) inserting after subsection (i) the following:*

7 *“(j) FUSION CENTER INFORMATION SHARING STRAT-*  
 8 *EGY.—Not later than 1 year after the date of the enactment*  
 9 *of the DHS Field Engagement Accountability Act, and not*  
 10 *less frequently than once every 5 years thereafter, the Sec-*  
 11 *retary shall develop or update a strategy for Department*  
 12 *engagement with fusion centers. Such strategy shall be de-*  
 13 *veloped and updated in consultation with the heads of intel-*  
 14 *ligence components of the Department, the Chief Privacy*  
 15 *Officer, the Officer for Civil Rights and Civil Liberties, offi-*  
 16 *cials of fusion centers, officers designated as Homeland Se-*  
 17 *curity Advisors, and the heads of other relevant agencies,*  
 18 *as appropriate. Such strategy shall include the following:*

19 *“(1) Specific goals and objectives for sharing in-*  
 20 *formation and engaging with fusion centers—*

21 *“(A) through the direct deployment of per-*  
 22 *sonnel from intelligence components of the De-*  
 23 *partment;*

24 *“(B) through the use of Department unclas-*  
 25 *sified and classified information sharing sys-*  
 26 *tems, including the Homeland Security Informa-*

1            *tion Network and the Homeland Secure Data*  
 2            *Network, or any successor systems; and*

3            *“(C) through any additional means.*

4            *“(2) The performance metrics to be used to meas-*  
 5            *ure success in achieving the goals and objectives re-*  
 6            *ferred to in paragraph (1).*

7            *“(3) A 5-year plan for continued engagement*  
 8            *with fusion centers.”.*

9    **SEC. 3. OFFICE OF INTELLIGENCE AND ANALYSIS FIELD**  
 10            **PERSONNEL SUPPORT TO FUSION CENTERS.**

11            *(a) PERFORMANCE METRICS.—Not later than 180*  
 12            *days after the date of the enactment of this Act, the Under*  
 13            *Secretary for Intelligence and Analysis shall—*

14            *(1) consider the effectiveness of existing processes*  
 15            *to identify and prepare field personnel for deployment*  
 16            *to support fusion centers and internal mechanisms to*  
 17            *ensure oversight and accountability of such field per-*  
 18            *sonnel, including field personnel assigned to one cen-*  
 19            *ter and field personnel assigned to multiple centers;*  
 20            *and*

21            *(2) publish and disseminate performance*  
 22            *metrics, taking into account, as appropriate, regional*  
 23            *and threat diversity, for—*



1                   (A) field personnel from the Office of Intel-  
 2                   ligence and Analysis assigned to an individual  
 3                   fusion center;

4                   (B) field personnel from the Office of Intel-  
 5                   ligence and Analysis assigned to multiple fusion  
 6                   centers; and

7                   (C) Regional Directors of the Office of Intel-  
 8                   ligence and Analysis to ensure accountability for  
 9                   monitoring all field personnel under the super-  
 10                  vision of such Regional Directors.

11           (b) *TRAINING.*—In consultation with the Chief Infor-  
 12           mation Officer, the Under Secretary for Intelligence and  
 13           Analysis shall develop and implement a formalized training  
 14           module for fusion center personnel regarding the classified  
 15           Homeland Secure Data Network, or any successor system.

16           (c) *FUSION CENTER DEFINED.*—In this section, the  
 17           term “fusion center” has the meaning given such term in  
 18           section 210A(k) of the Homeland Security Act of 2002, as  
 19           so redesignated by section 2.

20   **SEC. 4. DHS COMPONENT USAGE OF THE HOMELAND SECU-**  
 21                   **RITY INFORMATION NETWORK.**

22           (a) *IN GENERAL.*—Not later than 180 days after the  
 23           date of the enactment of this Act, the Chief Information Of-  
 24           ficer, in consultation with the Under Secretary for Intel-  
 25           ligence and Analysis, and in accordance with the functions

1 *and responsibilities assigned to the Under Secretary under*  
2 *title II of the Homeland Security Act of 2002 (6 U.S.C.*  
3 *121 et seq.), shall—*

4 *(1) develop policies and metrics to ensure effec-*  
5 *tive use by components of the Department of the un-*  
6 *classified Homeland Security Information Network*  
7 *(referred to in this section as “HSIN”), or any suc-*  
8 *cessor system; and*

9 *(2) develop policies for posting unclassified prod-*  
10 *ucts on HSIN, or any successor system.*

11 *(b) TECHNICAL ENHANCEMENTS.—The Chief Informa-*  
12 *tion Officer, in consultation with the Chief Intelligence Offi-*  
13 *cer, shall assess and implement, as appropriate, technical*  
14 *enhancements to HSIN to improve usability, including*  
15 *search functionality, data analysis, and collaboration capa-*  
16 *bilities.*

17 **SEC. 5. REPORT.**

18 *Not later than 18 months after the date of the enact-*  
19 *ment of this Act, the Secretary of Homeland Security shall*  
20 *submit a report to the Committee on Homeland Security*  
21 *and Governmental Affairs of the Senate, the Select Com-*  
22 *mittee on Intelligence of the Senate, the Committee on*  
23 *Homeland Security of the House of Representatives, and*  
24 *the Permanent Select Committee on Intelligence of the*

1 *House of Representatives that describes the implementation*  
2 *of—*

3           (1) *the fusion center information sharing strat-*  
4 *egy required under section 210A(j) of the Homeland*  
5 *Security Act of 2002, as added by section 2, based on*  
6 *performance metrics developed pursuant to such strat-*  
7 *egy;*

8           (2) *the deployment of field personnel to fusion*  
9 *centers (as such term is defined in section 210A of the*  
10 *Homeland Security Act of 2002 (6 U.S.C. 124h)), in*  
11 *accordance with section 3, based on performance*  
12 *metrics developed pursuant to such section; and*

13           (3) *policies that seek to ensure the effective use*  
14 *of the Homeland Security Information Network, in*  
15 *accordance with section 4, based on the metrics devel-*  
16 *oped pursuant to such section.*

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To amend the Homeland Security Act of 2002 to require the Department of Homeland Security to develop an engagement strategy with fusion centers, and for other purposes.

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