

116TH CONGRESS 1ST SESSION H.R. 3714

To amend title 18, United States Code, to reauthorize and expand the National Threat Assessment Center of the Department of Homeland Security.

IN THE HOUSE OF REPRESENTATIVES

July 11, 2019

Mr. Deutch (for himself and Mr. Diaz-Balart) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committee on Education and Labor, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend title 18, United States Code, to reauthorize and expand the National Threat Assessment Center of the Department of Homeland Security.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "EAGLES Act of
- 5 2019".
- 6 SEC. 2. FINDINGS; SENSE OF CONGRESS.
- 7 (a) FINDINGS.—Congress finds the following:

- 1 (1) On February 14, 2018, 17 individuals lost 2 their lives in a senseless and violent attack on Mar-3 jory Stoneman Douglas High School in Parkland, 4 Florida, a school whose mascot is the eagle.
 - (2) These individuals lived lives of warmth, joy, determination, service, and love, and their loss is mourned by the Nation.
 - (3) The shooter in that attack exhibited patterns of behavior that were alarming and that should have alerted law enforcement and other Federal, State, and local officials.
 - (4) The attack on Marjory Stoneman Douglas High School was preventable.
 - (5) Lives were saved because of the brave and exemplary conduct of many students, teachers, and staff at Marjory Stoneman Douglas High School, including several of the victims of the attack.
 - (6) The National Threat Assessment Center (referred to in this Act as the "Center") was established in 1998 to conduct research on various types of targeted violence.
 - (7) Studies conducted by the Center on targeted school violence, in particular, have shown that—

1	(A) most incidents were planned in ad-
2	vance;
3	(B) the attackers' behavior gave some indi-
4	cation that the individual was planning, or at
5	least contemplating, an attack;
6	(C) most attackers had already exhibited a
7	pattern of behavior that was of concern to other
8	people in their lives; and
9	(D) prior to the attack, someone associated
10	with the attacker, such as a family member or
11	peer, knew the attack was likely to occur.
12	(8) Through their research, the Center devel-
13	oped the threat assessment model for responding to
14	indicators of targeted violence, which includes a 3-
15	step process—
16	(A) identifying individuals who are exhib-
17	iting behaviors that indicate they are planning
18	an attack on a school;
19	(B) assessing whether the individual poses
20	a threat to the school, based on articulable
21	facts; and
22	(C) managing the threat the individual
23	may pose to the school.
24	(9) The threat assessment model works most
25	effectively when all the relevant parties, including

school officials, local law enforcement, and members of the community, are part of a comprehensive protocol to identify, assess, and manage a potential

threat to the school.

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- 5 (10) The primary goal of threat assessment 6 programs in schools should be to prevent violent con-7 duct, with an emphasis on early intervention, treat-8 ment, and care of individuals exhibiting behaviors 9 associated with targeted violence.
 - (11) Early intervention, treatment, and prevention of violent behavior is an effective way to prevent violent conduct that would harm others and necessitate disciplinary action, including criminal penalties.
 - (12) The parties involved need the appropriate training and tools to establish the appropriate mechanisms for implementing this type of approach.
- 18 (b) Sense of Congress.—It is the sense of Con19 gress that a fact-based threat assessment approach, in20 volving school officials, local law enforcement, and mem21 bers of the community, is one of the most effective ways
 22 to prevent targeted violence in schools, and is a fitting me23 morial to those who lost their lives in the February 14,
 24 2018, attack on Marjory Stoneman Douglas High School

1	and those who heroically acted to preserve the lives of their
2	friends, students, and colleagues.
3	SEC. 3. REAUTHORIZATION AND EXPANSION OF THE NA-
4	TIONAL THREAT ASSESSMENT CENTER OF
5	THE DEPARTMENT OF HOMELAND SECURITY.
6	(a) In General.—Chapter 203 of title 18, United
7	States Code, is amended by inserting after section 3056A
8	the following:
9	"§ 3056B. Functions of the National Threat Assess-
10	ment Center of the United States Secret
11	Service
12	"(a) In General.—There is established a National
13	Threat Assessment Center (in this section referred to as
14	the 'Center'), to be operated by the United States Secret
15	Service, at the direction of the Secretary of Homeland Se-
16	curity.
17	"(b) Functions.—The functions of the Center shall
18	include the following:
19	"(1) Training in the area of best practices on
20	threat assessment.
21	"(2) Consultation on complex threat assessment
22	cases or programs.
23	"(3) Research on threat assessment and the
24	prevention of targeted violence, consistent with evi-

1	dence-based standards and existing laws and regula-
2	tions.
3	"(4) Facilitation of information sharing on
4	threat assessment and the prevention of targeted vi-
5	olence among agencies with protective or public safe-
6	ty responsibilities, as well as other public or private
7	entities.
8	"(5) Development and implementation of evi-
9	dence-based programs to promote the standardiza-
10	tion of Federal, State, and local threat assessments
11	best practices in investigations involving threats, and
12	the prevention of targeted violence.
13	"(c) Safe School Initiative.—In carrying out the
14	functions described in subsection (b), the Center shall es-
15	tablish a national program on targeted school violence pre-
16	vention, focusing on the following activities:
17	"(1) Research.—The Center shall—
18	"(A) conduct evidence-based research into
19	targeted school violence and school threat as-
20	sessment; and
21	"(B) publish the findings of the Center on
22	the public website of the United States Secret
23	Service.
24	"(2) Training.—

- "(A) IN GENERAL.—The Center shall offer training courses on targeted school violence prevention to agencies with protective or public safety responsibilities and other public or private entities, including public school districts and schools.
 - "(B) Development.—Training programs developed by the Center shall use best practices in school threat assessment, such as data produced through experimental, quasi-experimental, and non-experimental research.
 - "(C) Plan.—Not later than 1 year after the date of enactment of this section, the Center shall establish a plan to offer its training and other educational resources to public or private entities within each State.
 - "(3) COORDINATION WITH OTHER FEDERAL AGENCIES.—To the extent practicable, the Center shall develop research and training programs under this section in coordination with the Department of Justice and Department of Education.
 - "(4) Consultation with entities outside the federal government.—The Center is authorized to consult with State and local educational, law enforcement, and mental health officials and pri-

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- vate entities in the development of research and training programs under this section.
- 3 "(5) Contracting services.—In carrying out
- 4 the functions under subsection (b), and subject to
- 5 the requirements of other applicable Federal law, the
- 6 Director of the United States Secret Service may
- 7 enter into contracts with public and private entities
- 8 to assist in conducting research and training.
- 9 "(6) Interactive website.—The Center may
- 10 create an interactive website to disseminate informa-
- tion and data on evidence-based practices in tar-
- 12 geted school violence prevention.
- 13 "(d) Hiring of Additional Personnel.—The Di-
- 14 rector of the Secret Service may hire additional personnel
- 15 to comply with the requirements of this section.
- 16 "(e) Authorization of Appropriations.—There
- 17 are authorized to be appropriated to carry out the func-
- 18 tions of the Center—
- 19 "(1) \$5,000,000 for fiscal year 2019; and
- ((2) \$10,000,000 for each of fiscal years 2020
- 21 through 2023.
- 22 "(f) Report to Congress.—Not later than 2 years
- 23 after the date of enactment of this section, the Director
- 24 of the Secret Service shall submit to the Committee on
- 25 the Judiciary of the Senate and the Committee on the Ju-

1	diciary of the House of Representatives a report on actions
2	taken by the United States Secret Service to implement
3	provisions of this section, which shall include—
4	"(1) the number of employees hired (on a full-
5	time equivalent basis);
6	"(2) the number of individuals in each State
7	trained in school threat assessment;
8	"(3) the number of school districts in each
9	State trained in school threat assessment or targeted
10	school violence prevention;
11	"(4) information on Federal, State, and local
12	agencies trained or otherwise assisted by the Center;
13	"(5) a formal evaluation indicating whether the
14	training and other assistance provided by the Center
15	is effective;
16	"(6) a formal evaluation indicating whether the
17	training and other assistance provided by the Center
18	was implemented by the school;
19	"(7) a summary of the Center's research activi-
20	ties and findings; and
21	"(8) a strategic plan for disseminating the Cen-
22	ter's educational and training resources to each
23	State.
24	"(g) Definitions.—In this section—
25	"(1) the term 'evidence-based'—

1	"(A) means a program that demonstrates
2	a rationale based on high-quality research find-
3	ings or positive evaluation that such program is
4	likely to improve relevant outcomes; and
5	"(B) includes ongoing efforts to examine
6	the effects of the program; and
7	"(2) the term 'State' means any State of the
8	United States, the District of Columbia, the Com-
9	monwealth of Puerto Rico, the Virgin Islands,
10	Guam, American Samoa, and the Commonwealth of
11	the Northern Mariana Islands.
12	"(h) No Funds To Provide Firearms Train-
13	ING.—None of the funds authorized to be appropriated
14	under this section may be used to train any person in the
15	use of a firearm.
16	"(i) No Effect on Other Laws.—Nothing in this
17	section may be construed to preclude or contradict any
18	other provision of law authorizing training in the use of
19	firearms.".
20	(b) Technical and Conforming Amendments.—
21	(1) Section 4 of the Presidential Threat Protec-
22	tion Act of 2000 (18 U.S.C. 3056 note), is repealed.
23	(2) The table of sections for chapter 203 of title
24	18. United States Code, is amended by inserting

- 1 after the item relating to section 3056A the fol-
- 2 lowing:

"3056B. Functions of the National Threat Assessment Center of the United States Secret Service.".

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