

116TH CONGRESS 1ST SESSION

H. R. 1477

AN ACT

- To require a threat assessment and strategy to counter Russian influence in Venezuela, an assessment of foreign acquisition of CITGO assets in the United States, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Russian-Venezuelan
- 3 Threat Mitigation Act".
- 4 SEC. 2. FINDINGS.

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- 5 Congress finds the following:
- 6 (1) The Russian Federation's increased pres-7 ence in the Western Hemisphere is of concern to the 8 United States and our allies in the region.
- 9 (2) In December 2018, the Russian Federation 10 sent two Tu-160 nuclear-capable bombers to Ven-11 ezuela for joint exercises with the Venezuelan mili-12 tary. The Tu-160 can carry conventional or nuclear-13 tipped cruise missiles with an estimated maximum 14 range of around 3,000 miles.
 - (3) Russian and Venezuelan forces took part in a joint 10-hour exercise across the Caribbean in December 2018 with the Tu–160 nuclear-capable bombers.
 - (4) Nicolas Maduro and his regime have turned to the Russian Federation, one of its strongest political allies, for financial support during its current economic crisis and to counter international support for Juan Guaido.
- (5) In January 2018, Russia sent contractors
 linked to the Wagner Group to provide security for
 Nicolas Maduro.

- 1 (6) Nicolas Maduro secured loans from the 2 Russian Federation to be repaid through future oil 3 exports, but fell behind on those payments in 2017. News reports in December 2018 suggest that Rus-5 sian State oil company Rosneft has lent Venezuelan 6 state oil company Petroleos de Venezuela (PdVSA) 7 \$6.5 billion partly as prepayment for crude oil, \$3.1 8 billion of which remained outstanding as of the end 9 of September 2018.
 - (7) In 2016, PdVSA secured a \$1.5 billion loan from Rosneft, and PdVSA used 49.9 percent of its shares in United States-based and Venezuelan-owned company CITGO as collateral. A Venezuelan default could lead to potential Russian ownership of United States energy infrastructure.
 - (8) At the conclusion of a 3-day visit to Moscow in December 2018, Maduro announced \$6 billion worth of Russian investment pledges focused on the oil and mining sectors as well as the export of 600,000 tons of Russian wheat to Venezuela to cover its 2019 needs.

22 SEC. 3. THREAT ASSESSMENT AND STRATEGY TO COUNTER

23 RUSSIAN INFLUENCE IN VENEZUELA.

24 (a) Threat Assessment.—Not later than 120 days 25 after the date of the enactment of this Act, the Secretary

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- 1 of State shall submit to the appropriate congressional
- 2 committees an assessment on Russian-Venezuelan security
- 3 cooperation and the potential threat such cooperation
- 4 poses to the United States and countries in the Western
- 5 Hemisphere.
- 6 (b) STRATEGY.—Not later than 30 days after the
- 7 submission of the threat assessment required under sub-
- 8 section (a), the Secretary of State shall submit to the ap-
- 9 propriate congressional committees a strategy to counter
- 10 threats identified in such assessment from Russian-Ven-
- 11 ezuelan cooperation.
- 12 (c) FORM.—The threat assessment required under
- 13 subsection (a) shall be submitted in unclassified form but
- 14 may include a classified annex.
- 15 (d) Definition.—In this section, the term "appro-
- 16 priate congressional committees" means the Committee on
- 17 Foreign Affairs of the House of Representatives and the
- 18 Committee on Foreign Relations of the Senate.
- 19 SEC. 4. ASSESSMENT OF FOREIGN ACQUISITION OF CITGO
- 20 ASSETS IN THE UNITED STATES.
- 21 (a) IN GENERAL.—Not later than 90 days after the
- 22 date of the enactment of this Act, the President shall
- 23 transmit to the appropriate congressional committees an
- 24 assessment of the national security risks posed by poten-

| 1 | tial Russian acquisition of CITGO's United States energy |
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| 2 | infrastructure holdings. |
| 3 | (b) Definition.—In this section, the term "appro- |
| 4 | priate congressional committees" means the Committee on |
| 5 | Foreign Affairs, the Committee on Appropriations, and |
| 6 | the Committee on Financial Services of the House of Rep- |
| 7 | resentatives and the Committee on Foreign Relations, the |
| 8 | Committee on Appropriations, and the Committee on |
| 9 | Banking of the Senate and the Committee on Financial |
| 10 | Services of the House of Representatives and the Com- |
| 11 | mittee on Banking of the Senate. |
| 12 | SEC. 5. ALIENS INELIGIBLE FOR VISAS, ADMISSION, OR PA- |
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| | ROLE. |
| 13 14 | ROLE. (a) In General.—An alien who the Secretary of |
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| 13 14 15 | (a) In General.—An alien who the Secretary of |
| 13 14 15 16 | (a) In General.—An alien who the Secretary of State or the Secretary of Homeland Security (or a des- |
| 13 | (a) IN GENERAL.—An alien who the Secretary of State or the Secretary of Homeland Security (or a designee of one of such Secretaries) knows, or has reason to |
| 13 14 15 16 | (a) IN GENERAL.—An alien who the Secretary of State or the Secretary of Homeland Security (or a designee of one of such Secretaries) knows, or has reason to believe, is an alien who is acting or has acted on behalf |
| 13 14 15 16 17 18 | (a) IN GENERAL.—An alien who the Secretary of State or the Secretary of Homeland Security (or a designee of one of such Secretaries) knows, or has reason to believe, is an alien who is acting or has acted on behalf of the Russian Government in direct support of the Ven- |
| 13 14 15 16 17 | (a) IN GENERAL.—An alien who the Secretary of State or the Secretary of Homeland Security (or a designee of one of such Secretaries) knows, or has reason to believe, is an alien who is acting or has acted on behalf of the Russian Government in direct support of the Venezuelan security forces is— |
| 13 14 15 16 17 18 19 | (a) In General.—An alien who the Secretary of State or the Secretary of Homeland Security (or a designee of one of such Secretaries) knows, or has reason to believe, is an alien who is acting or has acted on behalf of the Russian Government in direct support of the Venezuelan security forces is— (1) inadmissible to the United States; |
| 13 14 15 16 17 18 19 20 | (a) In General.—An alien who the Secretary of State or the Secretary of Homeland Security (or a designee of one of such Secretaries) knows, or has reason to believe, is an alien who is acting or has acted on behalf of the Russian Government in direct support of the Venezuelan security forces is— (1) inadmissible to the United States; (2) ineligible to receive a visa or other docu- |

| I | benefit under the Immigration and Nationality Act | | | | | |
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| 2 | (8 U.S.C. 1101 et seq.). | | | | | |
| 3 | (b) Current Visas Revoked.— | | | | | |
| 4 | (1) In general.—The issuing consular officer, | | | | | |
| 5 | the Secretary of State, or the Secretary of Home- | | | | | |
| 6 | land Security (or a designee of one of such Secre- | | | | | |
| 7 | taries) shall, in accordance with section 221(i) of the | | | | | |
| 8 | Immigration and Nationality Act (8 U.S.C. 1201(i)), | | | | | |
| 9 | revoke any visa or other entry documentation issued | | | | | |
| 10 | to an alien described in subsection (a) regardless of | | | | | |
| 11 | when the visa or other entry documentation is | | | | | |
| 12 | issued. | | | | | |
| 13 | (2) Effect of Revocation.—A revocation | | | | | |
| 14 | under paragraph (1) shall— | | | | | |
| 15 | (A) take effect immediately; and | | | | | |
| 16 | (B) automatically cancel any other valid | | | | | |
| 17 | visa or entry documentation that is in the | | | | | |
| 18 | alien's possession. | | | | | |
| 19 | (c) Exception to Comply With United Nations | | | | | |
| 20 | HEADQUARTERS AGREEMENT OR FOR NATIONAL SECU- | | | | | |
| 21 | RITY REASONS.— | | | | | |
| 22 | (1) International obligations.—This sec- | | | | | |
| 23 | tion shall not apply to an alien if admitting the alien | | | | | |
| 24 | into the United States is necessary to permit the | | | | | |
| 25 | United States to comply with— | | | | | |

| 1 | (A) the Agreement regarding the Head- | | | | | | |
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| 2 | quarters of the United Nations, signed at Lake | | | | | | |
| 3 | Success June 26, 1947, and entered into force | | | | | | |
| 4 | November 21, 1947, between the United Na | | | | | | |
| 5 | tions and the United States; or | | | | | | |
| 6 | (B) other applicable international oblig | | | | | | |
| 7 | tions of the United States. | | | | | | |
| 8 | 3 (2) National Security.—The President ma | | | | | | |
| 9 | waive the application of this section to an alien i | | | | | | |
| 10 | the President— | | | | | | |
| 11 | (A) determines that such a waiver is in the | | | | | | |
| 12 | national interest of the United States; and | | | | | | |
| 13 | 3 (B) transmits to the Committee on Fo | | | | | | |
| 14 | eign Affairs of the House of Representatives | | | | | | |
| 15 | and the Committee on Foreign Relations a no | | | | | | |
| 16 | tice of and justification for such waiver. | | | | | | |
| 17 | (d) TERMINATION.—This section shall terminate on | | | | | | |
| 18 | the earlier of— | | | | | | |
| 19 | (1) the date that is one year after the date of | | | | | | |
| 20 | the enactment of this Act; or | | | | | | |
| 21 | (2) the date on which the President certifies to | | | | | | |
| 22 | the Committee on Foreign Affairs of the House of | | | | | | |
| 23 | Representatives and the Committee on Foreign Re- | | | | | | |
| 24 | lations of the Senate that the Government of Ven- | | | | | | |
| 25 | ezuela has returned to a democratic form of govern- | | | | | | |

| 1 | ment with respect for the essential elements of rep | | | | | | |
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| 2 | resentative democracy as set forth in Article 3 of the | | | | | | |
| 3 | Inter-American Democratic Charter. | | | | | | |
| 4 | (e) Definition.—In this subsection, the term "Ven | | | | | | |
| 5 | ezuelan security forces" includes the following: | | | | | | |
| 6 | (1) The Bolivarian National Armed Forces, in | | | | | | |
| 7 | cluding the Bolivarian National Guard. | | | | | | |
| 8 | (2) The Bolivarian National Intelligence Serv | | | | | | |
| 9 | ice. | | | | | | |
| 10 | (3) The Bolivarian National Police. | | | | | | |
| 11 | (4) The Bureau for Scientific, Criminal and Fo | | | | | | |
| 12 | rensic Investigations of the Ministry of Interior, Jus | | | | | | |
| 13 | tice, and Peace. | | | | | | |
| | Passed the House of Representatives March 25, 2019. | | | | | | |
| | Attest: | | | | | | |

Clerk.

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To require a threat assessment and strategy to counter Russian influence in Venezuela, an assessment of foreign acquisition of CITGO assets in the United States, and for other purposes.