

116TH CONGRESS 2D SESSION

S. 3554

To provide assistance to small businesses impacted by COVID-19, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 20, 2020

Mr. CARDIN (for himself, Ms. CANTWELL, Mrs. SHAHEEN, Mr. MARKEY, Mr. BOOKER, Mr. COONS, Ms. HIRONO, Ms. DUCKWORTH, and Ms. ROSEN) introduced the following bill; which was read twice and referred to the Committee on Small Business and Entrepreneurship

A BILL

To provide assistance to small businesses impacted by COVID-19, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "COVID-19 Recovery
- 5 by Enhancing Loan, Investment, and Education Funds
- 6 for Small Businesses Act of 2020" or the "COVID-19
- 7 RELIEF for Small Businesses Act of 2020".
- 8 SEC. 2. FINDINGS.
- 9 Congress finds that—

1	(1) the 30,700,000 small businesses in the
2	United States employ more than 47 percent of the
3	private workforce;
4	(2) small business supply chain firms account
5	for almost 1,000,000 small businesses and about
6	10,000,000 jobs, playing a key role in the United
7	States supply chain by providing goods and services
8	to large corporations and Federal, State, and local
9	government agencies;
10	(3) the economic disruptions related to
11	COVID-19 in the United States are unlike any that
12	we have seen in the past couple of decades;
13	(4) as a result of the global pandemic caused by
14	COVID-19, many small businesses in the United
15	States have suffered because—
16	(A) their supply chains have been dis-
17	rupted;
18	(B) their establishments are experiencing
19	decreased foot traffic and sales; and
20	(C) their employees who have contracted
21	the virus will need paid time off to avoid infect-
22	ing others;
23	(5) small business owners affected by COVID-
24	19 are finding it difficult or impossible to—
25	(A) make loan payments on existing debts;

1	(B) pay their employees;
2	(C) pay their vendors;
3	(D) purchase materials, supplies, or inven-
4	tory;
5	(E) pay their rent, mortgage, or other op-
6	erating expenses; or
7	(F) secure financing for their business;
8	(6) a significant number of small businesses will
9	not qualify for loans under the existing disaster loan
10	program of the Administration;
11	(7) the absence of resources for vulnerable
12	small businesses that cannot access programs of the
13	Administration will undoubtedly leave many of them
14	to fail; and
15	(8) a new source of Federal support is nec-
16	essary to help businesses that have no other place to
17	turn.
18	SEC. 3. PURPOSE.
19	The purpose of this Act is to mitigate economic injury
20	to small business concerns and stabilize the United States
21	economy by strengthening the loan, investment, procure-
22	ment assistance, and management education programs of
23	the Administration and by establishing a new grant pro-
24	gram at the Administration for the small business con-
25	cerns hardest hit by COVID-19.

1	SEC. 4. DEFINITIONS.
2	In this Act—
3	(1) the term "Administration" and "Adminis-
4	trator" mean the Small Business Administration
5	and the Administrator thereof; and
6	(2) the term "small business concern" has the
7	meaning given the term in section 3 of the Small
8	Business Act (15 U.S.C. 632).
9	SEC. 5. ECONOMIC INJURY GRANTS FOR SMALL BUSINESS
10	CONCERNS.
11	(a) Purpose.—The purpose of this section is to—
12	(1) make grants available to small business con-
13	cerns affected by COVID-19 that lack access to
14	credit through the existing disaster loan program of
15	the Administration; and
16	(2) ensure resources are available for vulnerable
17	small business concerns that are unlikely to survive
18	without a new source of Federal support.
19	(b) Definition of Eligible Small Business
20	CONCERN.—The term "eligible small business concern"
21	means a small business concern that—
22	(1) meets the applicable size standard estab-
23	lished under section 3 of the Small Business Act (15
24	U.S.C. 632);
25	(2) has not less than 2 employees and not more

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than 50 employees;

1	(3) due to the effects of COVID-19, suffered—
2	(A) a loss of revenue in 1 month greater
3	than 50 percent as compared to the same
4	month in the previous year; or
5	(B) in the case of a business concern that
6	has been in operation for not less than 4
7	months, a loss of revenue in 1 month greater
8	than 50 percent as compared to the average of
9	the 3 previous months;
10	(4) can demonstrate an inability to pay obliga-
11	tions or stay up-to-date on accounts or payroll; and
12	(5) submitted an application for a loan under
13	section 7(b)(2) of the Small Business Act (15 U.S.C.
14	636(b)(2)) and was denied assistance under such
15	section because the small business concern is unable
16	to repay the loan.
17	(c) Grants.—The Administration shall provide as-
18	sistance to eligible small business concerns, private non-
19	profit organizations, and small agricultural cooperatives
20	that have suffered a substantial economic injury, directly
21	or indirectly, as a result of COVID-19.
22	(d) Awarding of Grants and Updates.—The Ad-
23	ministration shall—
24	(1) award grants under this section as expedi-
25	tiously as possible; and

- 1 (2) on a monthly basis until the date on which 2 the authority under this section terminates, update 3 the Committee on Small Business and Entrepre-4 neurship and the Committee on Appropriations of 5 the Senate and the Committee on Small Business 6 and the Committee on Appropriations of the House 7 of Representatives on—
 - (A) the number of grants awarded under this section; and
 - (B) the geographic distribution of the grants by State and county.

(e) Amount of Grant.—

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- (1) IN GENERAL.—Except as provided in paragraph (2), a grant provided under this section shall be in an amount that is not more than \$50,000.
- (2) Increased grant amount.—The Administrator may make a grant under this section of not more than \$100,000 if the Administrator demonstrates that doing so is necessary to assist eligible small business concerns, private nonprofit organizations, and small agricultural cooperatives that the Administrator determines are vital to their local economies.
- (3) Single Award.—No eligible small business concern, private nonprofit organization, or small ag-

- 1 ricultural cooperative may receive or directly benefit 2 from more than 1 award made under this section. 3 (f) Use of Funds.—An eligible small business con-4 cern, private nonprofit organization, or small agricultural 5 cooperative that receives a grant under this section may 6 use the grant funds to address the effects of COVID-19 7 through any of the permissible uses of funds under section 7(b)(2) of the Small Business Act (15 U.S.C. 636(b)(2)). 8 9 (g) Application.— 10 (1) In General.—An eligible small business 11 concern, private nonprofit organization, or small ag-12 ricultural cooperative desiring a grant under this 13 section shall submit to the Administration an appli-14 cation at such time, in such manner, and containing 15 such information as the Administration may require. (2) Priority.—The Administrator shall— 16 17 (A) establish selection criteria to ensure 18 that eligible small business concerns, private
- nonprofit organizations, and small agricultural cooperatives that are hardest hit by the effects of COVID-19 receive priority in the event that funding is not sufficient to provide grants to all
- 23 that submit applications under paragraph (1);

1	(B) identify industry sectors for		
2	prioritization that have suffered uniquely and		
3	disproportionately from COVID-19; and		
4	(C) give priority to an applicant proposit		
5	to use grant funds for—		
6	(i) providing paid sick leave to em-		
7	ployees unable to work due to the direct ef-		
8	fects of COVID-19;		
9	(ii) maintaining payroll to retain em-		
10	ployees during business disruptions or sub-		
11	stantial slowdowns;		
12	(iii) making rent and mortgage pay-		
13	ments; or		
14	(iv) repaying obligations that cannot		
15	be met due to revenue losses.		
16	(h) Procedures.—The Administrator shall estab-		
17	lish procedures to discourage and prevent waste, fraud,		
18	and abuse by applicants and recipients of grants under		
19	this section.		
20	(i) Penalties for Fraud and Misapplication of		
21	FUNDS.—Any applicant or recipient of a grant provided		
22	under this section shall be subject to all applicable provi-		
23	sions of Federal law, including section 1001 of title 18,		
24	United States Code, and the provisions of section 123.9		
25	of title 13, Code of Federal Regulations, or any successor		

- 1 regulation, relating to the misapplication of loan proceeds
- 2 shall apply to grants provided under this section to the
- 3 same extent as if those grants were loans provided under
- 4 section 7(b)(2) of the Small Business Act (15 U.S.C.
- 5 636(b)(2)).
- 6 (j) Inspector General Audit.—Not later than
- 7 180 days after the date on which the Administrator begins
- 8 to provide assistance under this section, the Inspector
- 9 General of the Administration shall—
- 10 (1) conduct an audit of grants made under this
- section, which shall identify any discrepancies or
- irregularities in the grants; and
- 13 (2) submit to the Committee on Small Business
- and Entrepreneurship and the Committee on Appro-
- priations of the Senate and the Committee on Small
- 16 Business and the Committee on Appropriations of
- the House of Representatives a copy of the audit
- 18 conducted under paragraph (1).
- 19 (k) AUTHORIZATION OF APPROPRIATIONS.—There is
- 20 authorized to be appropriated to the Administration
- 21 \$10,000,000,000 to carry out this section.
- 22 (1) Termination.—The authority to carry out grants
- 23 under this section shall terminate on September 30, 2021.

1 SEC. 6. ECONOMIC INJURY DISASTER LOANS.

- 2 (a) Purpose.—The purpose of this section is to en-
- 3 sure that owners of small business concerns have access
- 4 to additional necessary funding to cover continuity-of-op-
- 5 eration and risk mitigation improvements.
- 6 (b) Definition of Eligible Small Business
- 7 Concern.—In this section, the term "eligible small busi-
- 8 ness concern' means a small business concern that—
- 9 (1) meets the applicable size standard estab-
- lished under section 3 of the Small Business Act (15
- 11 U.S.C. 632); and
- 12 (2) is receiving assistance under section 7(b)(2)
- of the Small Business Act (15 U.S.C. 636(b)(2)) re-
- 14 lated to COVID-19.
- 15 (c) Additional Amounts.—The Administrator may
- 16 increase by 20 percent the amount received by an eligible
- 17 small business concern under section 7(b)(2) of the Small
- 18 Business Act (15 U.S.C. 636(b)(2)) to cover continuity-
- 19 of-operation and risk mitigation improvements, including
- 20 telework capability, offsite record keeping, redundancy,
- 21 the administrative costs of establishing paid sick leave,
- 22 and presenteeism prevention.
- 23 (d) Expediting Small Economic Injury Dis-
- 24 ASTER LOANS.—With respect to a loan made under sec-
- 25 tion 7(b)(2) of the Small Business Act (15 U.S.C.

1	636(b)(2)) in response to COVID-19, if the loan does not
2	exceed \$350,000, the Administration may—
3	(1) approve an applicant based solely on the
4	credit score of the applicant, and in this cir-
5	cumstance, shall not require an applicant to submit
6	a tax return or a tax return transcript; or
7	(2) use other appropriate methods to determine
8	an applicant's ability to repay.
9	(e) Emergencies Involving Federal Primary
10	RESPONSIBILITY QUALIFYING FOR SMALL BUSINESS AD-
11	MINISTRATION ASSISTANCE.—Section $7(b)(2)$ of the
12	Small Business Act (15 U.S.C. 636(b)(2)) is amended—
13	(1) in subparagraph (A), by striking "or" at
14	the end;
15	(2) in subparagraph (B), by striking "or" at
16	the end;
17	(3) in subparagraph (C), by striking "or" at
18	the end;
19	(4) by redesignating subparagraph (D) as sub-
20	paragraph (E);
21	(5) by inserting after subparagraph (C) the fol-
22	lowing:
23	"(D) an emergency involving Federal pri-
24	mary responsibility determined to exist by the
25	President under the section 501(b) of the Rob-

1	ert T. Stafford Disaster Relief and Emergency
2	Assistance Act (42 U.S.C. 5191(b)); or';
3	(6) in subparagraph (E), as so redesignated—
4	(A) by striking "or (C)" and inserting
5	"(C), or (D)";
6	(B) by striking "disaster declaration" each
7	place it appears and inserting "disaster or
8	emergency declaration";
9	(C) by striking "disaster has occurred"
10	and inserting "disaster or emergency has oc-
11	curred";
12	(D) by striking "such disaster" and insert-
13	ing "such disaster or emergency"; and
14	(E) by striking "disaster stricken" and in-
15	serting "disaster- or emergency-stricken"; and
16	(7) in the flush matter following subparagraph
17	(E), by striking the period at the end and inserting
18	the following: ": Provided further, That for purposes
19	of subparagraph (D), the Administrator shall deem
20	that such an emergency affects each State or sub-
21	division thereof (including counties), and that each
22	State or subdivision has sufficient economic damage
23	to small business concerns to qualify for assistance
24	under this paragraph and the Administrator shall

1	accept applications for such assistance imme-
2	diately.".
3	SEC. 7. WAIVERS ON PRINCIPAL AND INTEREST FOR 7(a),
4	504, AND MICROLOANS.
5	(a) Definition of Covered Loan.—In this sec-
6	tion, the term "covered loan" means a loan that is—
7	(1) guaranteed by the Administration under—
8	(A) section 7(a) of the Small Business Act
9	(15 U.S.C. 636(a)), including a loan made
10	under the Community Advantage Pilot Program
11	of the Administration, the Export Express Pro-
12	gram under paragraph (34) of such section
13	7(a), the Export Working Capital Program
14	under paragraph (14) of such section 7(a), or
15	the International Trade Loan Program under
16	paragraph (16) of such section 7(a); or
17	(B) title V of the Small Business Invest-
18	ment Act of 1958 (15 U.S.C. 695 et seq.); or
19	(2) made by an intermediary to a small busi-
20	ness concern (as defined in section 3 of the Small
21	Business Act (15 U.S.C. 632)) using loans or grants
22	received under section 7(m) of the Small Business
23	Act (15 U.S.C. 636(m)).
24	(b) Sense of Congress.—It is the sense of Con-
25	gress that—

1	(1) all borrowers are adversely affected by
2	COVID-19;
3	(2) relief payments by the Administration are
4	appropriate for all borrowers; and
5	(3) the Administration should encourage lend-
6	ers to extend the maturity of covered loans so as to
7	avoid any increase in debt payments by borrowers at
8	the end of the deferral period.
9	(c) Interest Payments.—
10	(1) In general.—The Administrator shall pay
11	the principal, interest, and any associated fees that
12	are owed on a covered loan—
13	(A) with respect to a covered loan made
14	before the date of enactment of this Act, for the
15	6-month period beginning with the next pay-
16	ment due on the covered loan; and
17	(B) with respect to a covered loan made
18	during the period beginning on the date of en-
19	actment of this Act and ending on the date that
20	is 6 months after such date of enactment, for
21	the 6-month period beginning with the first
22	payment due on the covered loan.
23	(2) TIMING OF PAYMENT.—The Administrator
24	shall begin making payments under paragraph (1)

- on a covered loan not later than 30 days after the date on which the first such payment is due.
- 3 (3) APPLICATION OF PAYMENT.—Any payment
 4 made by the Administrator under paragraph (1)
 5 shall be applied to the covered loan such that the
 6 borrower is relieved of the obligation to pay that
 7 amount.
- 8 (d) Other Requirements.—The Administrator 9 shall—
 - (1) communicate and coordinate with the Federal Deposit Insurance Corporation, the Office of the Comptroller of the Currency, and State bank regulators to encourage those entities to not require lenders to increase their reserves on account of receiving payments made by the Administrator under subsection (c);
 - (2) waive statutory limits on covered loan durations for any lender that offers a deferral and extends the maturity of covered loan products during the 1-year period following the date of enactment of this Act; and
 - (3) extend site visit requirements to 60 days for covered loan defaults and 90 days for nonpayment to provide more time because of the potential of higher volumes, travel restrictions, and the inability

- 1 to access some properties during the COVID-19
- 2 pandemic.
- 3 (e) Rule of Construction.—Nothing in this sec-
- 4 tion may be construed to limit the authority of the Admin-
- 5 istrator to make payments pursuant to subsection (c) with
- 6 respect to a covered loan solely because the covered loan
- 7 has been sold in the secondary market.
- 8 (f) AUTHORIZATION OF APPROPRIATIONS.—There is
- 9 authorized to be appropriated to the Administrator
- 10 \$16,800,000,000 to carry out this section.

11 SEC. 8. TEMPORARY FEE REDUCTIONS.

- 12 (a) Purpose.—The purpose of the section is to waive
- 13 borrower and lender fees on loans, including a permanent
- 14 fix to waive fees for veterans and their spouses.
- 15 (b) Administrative Fee Waiver.—
- 16 (1) In General.—During the period beginning
- on the date of enactment of this Act and ending on
- 18 September 30, 2021, and to the extent that the cost
- of such elimination or reduction of fees is offset by
- appropriations, with respect to each loan guaranteed
- under section 7(a) of the Small Business Act (15
- U.S.C. 636(a)) (including a recipient of assistance
- under the Community Advantage Pilot Program of
- the Administration) for which an application is ap-

1	proved or pending approval on or after the date of
2	enactment of this Act, the Administrator shall—
3	(A) in lieu of the fee otherwise applicable
4	under section 7(a)(23)(A) of the Small Busi-
5	ness Act (15 U.S.C. 636(a)(23)(A)), collect no
6	fee or reduce fees to the maximum extent pos-
7	sible; and
8	(B) in lieu of the fee otherwise applicable
9	under section 7(a)(18)(A) of the Small Busi-
10	ness Act (15 U.S.C. 636(a)(18)(A)), collect no
11	fee or reduce fees to the maximum extent pos-
12	sible.
13	(2) Application of fee eliminations or re-
14	DUCTIONS.—To the extent that amounts are made
15	available to the Administrator for the purpose of fee
16	eliminations or reductions under paragraph (1), the
17	Administrator shall—
18	(A) first use any amounts provided to
19	eliminate or reduce fees paid by small business
20	borrowers under clauses (i) through (iii) of sec-
21	tion 7(a)(18)(A) of the Small Business Act (15
22	U.S.C. 636(a)(18)(A)), to the maximum extent
23	possible; and
24	(B) then use any amounts provided to
25	eliminate or reduce fees under 7(a)(23)(A) of

1	the Small Business Act (15 U.S.C.
2	636(a)(23)(A)).
3	(c) Exception to Guarantee Fee Waiver for
4	Veterans.—Section 7(a)(31)(G) of the Small Business
5	Act (15 U.S.C. 636(a)(31)(G)) is amended—
6	(1) by striking clause (ii); and
7	(2) by redesignating clause (iii) as clause (ii).
8	(d) Temporary Fee Elimination for the 504
9	Loan Program.—
10	(1) In general.—During the period beginning
11	on the date of enactment of this Act and ending on
12	September 30, 2021, and to the extent the cost of
13	such elimination in fees is offset by appropriations,
14	with respect to each project or loan guaranteed by
15	the Administrator pursuant to title V of the Small
16	Business Investment Act of 1958 (15 U.S.C. 695 et
17	seq.) for which an application is approved or pending
18	approval on or after the date of enactment of this
19	Act—
20	(A) the Administrator shall, in lieu of the
21	fee otherwise applicable under section $503(d)(2)$
22	of the Small Business Investment Act of 1958
23	(15 U.S.C. 697(d)(2)), collect no fee; and
24	(B) a development company shall, in lieu
25	of the processing fee under section

1	120.971(a)(1) of title 13, Code of Federal Reg-
2	ulations (relating to fees paid by borrowers), or
3	any successor thereto, collect no fee.
4	(2) Reimbursement for waived fees.—

- (A) IN GENERAL.—To the extent that the cost of such payments is offset by appropriations, the Administrator shall reimburse each development company that does not collect a processing fee pursuant to paragraph (1)(B).
- (B) Amount.—The payment to a development company under subparagraph (A) shall be in an amount equal to 1.5 percent of the net debenture proceeds for which the development company does not collect a processing fee pursuant to paragraph (1)(B).

16 SEC. 9. GUARANTEE AMOUNTS.

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- 17 (a) Purpose.—The purpose of this section is to in-18 crease loan guarantee amounts in order to mitigate risk 19 for lenders and keep credit flowing, including an emphasis 20 on underserved borrowers.
- 21 (b) 7(a) Loan Guarantees.—
- 22 (1) IN GENERAL.—Section 7(a)(2)(A) of the 23 Small Business Act (15 U.S.C. 636(a)(2)(A)) is 24 amended by striking "), such participation by the 25 Administration shall be equal to" and all that fol-

1	lows through the period at the end and inserting "or
2	the Community Advantage Pilot Program of the Ad-
3	ministration), such participation by the Administra-
4	tion shall be equal to 90 percent of the balance of
5	the financing outstanding at the time of disburse-
6	ment of the loan.".
7	(2) Termination.—Effective September 30,
8	2021, section 7(a)(2)(A) of the Small Business Act
9	(15 U.S.C. 636(a)(2)(A)), as amended by paragraph
10	(1), is amended to read as follows:
11	"(A) IN GENERAL.—Except as provided in
12	subparagraphs (B), (D), and (E), in an agree-
13	ment to participate in a loan on a deferred
14	basis under this subsection (including a loan
15	made under the Preferred Lenders Program),
16	such participation by the Administration shall
17	be equal to—
18	"(i) 75 percent of the balance of the
19	financing outstanding at the time of dis-
20	bursement of the loan, if such balance ex-
21	ceeds $$150,000$; or
22	"(ii) 85 percent of the balance of the
23	financing outstanding at the time of dis-
24	bursement of the loan, if such balance is
25	less than or equal to \$150,000.".

1	(c) Express Loan Guarantee Amounts and
2	Loan Size Increases.—
3	(1) Temporary modification.—Section
4	7(a)(31) of the Small Business Act (15 U.S.C.
5	636(a)(31)) is amended—
6	(A) in subparagraph (A)(iv), by striking
7	"with a guaranty rate of not more than 50 per-
8	cent." and inserting the following: "with a
9	guarantee rate—
10	"(I) for a loan in an amount less
11	than or equal to \$350,000, of not
12	more than 90 percent; and
13	"(II) for a loan in an amount
14	greater than \$350,000, of not more
15	than 75 percent."; and
16	(B) in subparagraph (D), by striking
17	"\$350,000" and inserting "\$1,000,000".
18	(2) Increase in availability.—Effective
19	September 30, 2021, section 7(a)(31) of the Small
20	Business Act (15 U.S.C. 636(a)(31)), as amended
21	by paragraph (1), is amended—
22	(A) in subparagraph (A)(iv), by striking
23	"guarantee rate" and all that follows through
24	the period at the end and inserting "guarantee
25	rate of not more than 50 percent."; and

1	(B) in subparagraph (D), by striking
2	"\$1,000,000" and inserting "\$500,000".
3	SEC. 10. MAXIMUM LOAN AMOUNT AND PROGRAM LEVELS
4	FOR 7(a) LOANS.
5	(a) Purpose.—The purpose of this section is to tem-
6	porarily increase the maximum loan size in order to ex-
7	pand the reach of this long-term capital.
8	(b) MAXIMUM LOAN AMOUNT.—During the period
9	beginning on the date of enactment of this Act and ending
10	on September 30, 2021, with respect to any loan guaran-
11	teed under section 7(a) of the Small Business Act (15
12	U.S.C. 636(a)) for which an application is approved or
13	pending approval on or after the date of enactment of this
14	Act, the maximum loan amount shall be \$10,000,000.
15	(c) Program Levels.—During each of fiscal years
16	2020 and 2021, commitments for general business loans
17	authorized under section 7(a) of the Small Business Act
18	(15 U.S.C. 636(a)) shall not exceed \$80,000,000,000.
19	SEC. 11. MAXIMUM LOAN AMOUNT FOR 504 LOANS.
20	(a) Purpose.—The purpose of this section is to
21	make refinancing of fixed assets more flexible for small
22	business concerns seeking immediate financing and relief
23	from the COVID-19 crisis.
24	(b) Temporary Increase.—During the period be-
25	ginning on the date of enactment of this Act and ending

- 1 on September 30, 2021, with respect to each project or
- 2 loan guaranteed by the Administrator pursuant to title V
- 3 of the Small Business Investment Act of 1958 (15 U.S.C.
- 4 695 et seq.) for which an application is approved or pend-
- 5 ing approval on or after the date of enactment of this Act,
- 6 the maximum loan amount shall be \$10,000,000.
- 7 (c) Permanent Increase for Small Manufac-
- 8 Turers.—Effective on October 1, 2021, section
- 9 502(2)(A)(iii) of the Small Business Investment Act of
- 10 1958 (15 U.S.C. 696(2)(A)(iii)) is amended by striking
- 11 "\$5,500,000" and inserting "\$10,000,000".
- 12 SEC. 12. LEVERAGING 504 LOANS FOR REFINANCING AND
- 13 COMMUNITY DEVELOPMENT LENDING.
- 14 (a) Purpose.—The purpose of this section is to
- 15 make refinancing loans under title V of the Small Busi-
- 16 ness Investment Act of 1958 (15 U.S.C. 695 et seq.) more
- 17 flexible so that lenders can more effectively and efficiently
- 18 respond to the needs of small business concerns seeking
- 19 immediate financing and relief from the economic impacts
- 20 of COVID-19.
- 21 (b) Low-Interest Refinancing Under the
- 22 Local Development Business Loan Program.—
- 23 (1) IN GENERAL.—Section 502(7) of the Small
- Business Investment Act of 1958 (15 U.S.C.

1	696(7)) is amended by adding at the end the fol-
2	lowing:
3	"(C) Refinancing not involving ex-
4	PANSIONS.—
5	"(i) Definitions.—In this subpara-
6	graph—
7	"(I) the term 'borrower' means a
8	small business concern that submits
9	an application to a development com-
10	pany for financing under this sub-
11	paragraph;
12	"(II) the term 'eligible fixed
13	asset' means tangible property relat-
14	ing to which the Administrator may
15	provide financing under this section;
16	and
17	"(III) the term 'qualified debt'
18	means indebtedness—
19	"(aa) that—
20	"(AA) was incurred not
21	less than 2 years before the
22	date of the application for
23	assistance under this sub-
24	paragraph;

1	"(BB) is a commercial
2	loan;
3	"(CC) the proceeds of
4	which were used to acquire
5	an eligible fixed asset;
6	"(DD) was incurred for
7	the benefit of the small busi-
8	ness concern; and
9	"(EE) is collateralized
10	by eligible fixed assets; and
11	"(bb) for which the borrower
12	has been current on all payments
13	for not less than 1 year before
14	the date of the application.
15	"(ii) AUTHORITY.—A project that
16	does not involve the expansion of a small
17	business concern may include the refi-
18	nancing of qualified debt if—
19	"(I) the amount of the financing
20	is not more than 90 percent of the
21	value of the collateral for the financ-
22	ing, except that, if the appraised value
23	of the eligible fixed assets serving as
24	collateral for the financing is less than
25	the amount equal to 125 percent of

1	the amount of the financing, the bor-
2	rower may provide additional cash or
3	other collateral to eliminate any defi-
4	ciency;
5	"(II) the borrower has been in
6	operation for all of the 2-year period
7	ending on the date of the loan;
8	"(III) the financing will provide a
9	substantial benefit to the borrower
10	when prepayment penalties, financing
11	fees, and other financing costs are ac-
12	counted for; and
13	"(IV) for a financing for which
14	the Administrator determines there
15	will be an additional cost attributable
16	to the refinancing of the qualified
17	debt, the borrower agrees to pay a fee
18	in an amount equal to the anticipated
19	additional cost.
20	"(iii) Financing for business ex-
21	PENSES.—
22	"(I) Financing for business
23	EXPENSES.—The Administrator may
24	provide financing to a borrower that
25	receives financing that includes a refi-

1	nancing of qualified debt under clause
2	(ii), in addition to the refinancing
3	under clause (ii), to be used solely for
4	the payment of business expenses.
5	"(II) Application for financ-
6	ING.—An application for financing
7	under subclause (I) shall include—
8	"(aa) a specific description
9	of the expenses for which the ad-
10	ditional financing is requested;
11	and
12	"(bb) an itemization of the
13	amount of each expense.
14	"(III) CONDITION ON ADDI-
15	TIONAL FINANCING.—A borrower may
16	not use any part of the financing
17	under this clause for non-business
18	purposes.
19	"(iv) Loans based on jobs.—
20	"(I) Job Creation and Reten-
21	TION GOALS.—
22	"(aa) In GENERAL.—The
23	Administrator may provide fi-
24	nancing under this subparagraph
25	for a borrower that meets the job

1	creation goals under subsection
2	(d) or (e) of section 501.
3	"(bb) Alternate Job Re-
4	TENTION GOAL.—The Adminis-
5	trator may provide financing
6	under this subparagraph to a
7	borrower that does not meet the
8	goals described in item (aa) in an
9	amount that is not more than the
10	product obtained by multiplying
11	the number of employees of the
12	borrower by \$75,000.
13	"(II) Number of employees.—
14	For purposes of subclause (I), the
15	number of employees of a borrower is
16	equal to the sum of—
17	"(aa) the number of full-
18	time employees of the borrower
19	on the date on which the bor-
20	rower applies for a loan under
21	this subparagraph; and
22	"(bb) the product obtained
23	by multiplying—
24	"(AA) the number of
25	part-time employees of the

1	borrower on the date on
2	which the borrower applies
3	for a loan under this sub-
4	paragraph; by
5	"(BB) the quotient ob-
6	tained by dividing the aver-
7	age number of hours each
8	part time employee of the
9	borrower works each week
10	by 40.
11	"(v) Nondelegation.—Notwith-
12	standing section 508(e), the Administrator
13	may not permit a premier certified lender
14	to approve or disapprove an application for
15	assistance under this subparagraph.
16	"(vi) Total amount of loans.—
17	The Administrator may provide not more
18	than a total of \$7,500,000,000 of financ-
19	ing under this subparagraph for each fiscal
20	year.".
21	(2) Conforming Amendment.—Section 521
22	of division E of the Consolidated Appropriations Act,
23	2016 (15 U.S.C. 696 note) is repealed.
24	(c) Intent of Congress Regarding Refinancing
25	Existing Business Debt.—It is the intent of Congress

1	that the refinancing of existing business debt is an author-
2	ized use of a financing under the program under title V
3	of the Small Business Investment Act of 1958 (15 U.S.C.
4	695 et seq.).
5	(d) 504 Debt Refinance With Expansion.—Sec-
6	tion 502(7)(B) of the Small Business Investment Act of
7	1958 (15 U.S.C. 696(7)(B)) is amended, in the matter
8	preceding clause (i), by striking "50" and inserting
9	"100".
10	SEC. 13. RECOVERY ASSISTANCE FOR MICROBUSINESSES.
11	(a) Purpose.—The purpose of this section is to allow
12	lenders to deploy more capital, give borrowers more time
13	to repay, increase rural lending, and cut technical assist-
14	ance red tape.
15	(b) Loans to Intermediaries.—
16	(1) In general.—Section 7(m) of the Small
17	Business Act (15 U.S.C. 636(m)) is amended—
18	(A) in paragraph (3)(C)—
19	(i) by striking "and \$6,000,000" and
20	inserting "\$10,000,000, in the aggre-
21	gate,"; and
22	(ii) by inserting before the period at
23	the end the following: ", and \$4,500,000 in
24	any of those remaining years";
25	(B) in paragraph (4)—

1	(i) in subparagraph (A), by striking
2	"subparagraph (C)" each place that term
3	appears and inserting "subparagraphs (C)
4	and (G)";
5	(ii) in subparagraph (C)(i)—
6	(I) by striking "subparagraph
7	(A)" and inserting "subparagraphs
8	(A) and (G)"; and
9	(II) in subclause (II)—
10	(aa) by striking "has a port-
11	folio" and inserting "has—
12	"(aa) a portfolio";
13	(bb) in item (aa), by striking
14	the period at the end and insert-
15	ing "; or"; and
16	(cc) by adding at the end
17	the following:
18	"(bb) a portfolio of loans
19	made under this subsection of
20	which not less than 25 percent is
21	serving rural areas during the pe-
22	riod of the intermediary's partici-
23	pation in the program."; and
24	(iii) by adding at the end the fol-
25	lowing:

1	"(G) Grant amounts based on appro-
2	PRIATIONS.—In any fiscal year in which the
3	amount appropriated to make grants under
4	subparagraph (A) is sufficient to provide to
5	each intermediary that receives a loan under
6	paragraph (1)(B)(i) a grant of not less than 25
7	percent of the total outstanding balance of
8	loans made to the intermediary under this sub-
9	section, the Administration shall make a grant
10	under subparagraph (A) to each intermediary
11	of not less than 25 percent and not more than
12	30 percent of that total outstanding balance for
13	the intermediary."; and
14	(C) by striking paragraph (7) and insert-
15	ing the following:
16	"(7) Program funding for microloans.—
17	Under the program authorized by this subsection,
18	the Administration may fund, on a competitive basis,
19	not more than 300 intermediaries.".
20	(2) Amendment in 2021.—Effective on October
21	1, 2021, section 7(m)(3)(C) of the Small Business
22	Act (15 U.S.C. 636(m)(3)(C)) is amended—
23	(A) by striking "\$10,000,000" and by in-
24	serting "\$7,000,000"; and

1	(B) by striking "\$4,500,000" and insert-
2	ing "\$3,000,000".
3	(c) TEMPORARY WAIVER OF TECHNICAL ASSISTANCE
4	GRANTS MATCHING REQUIREMENTS AND FLEXIBILITY
5	ON PRE- AND POST-LOAN ASSISTANCE.—During the pe-
6	riod beginning on the date of enactment of this Act and
7	ending on September 30, 2021, the Administration shall
8	waive—
9	(1) the requirement to contribute non-Federal
10	funds under section 7(m)(4)(B) of the Small Busi-
11	ness Act (15 U.S.C. $636(m)(4)(B)$); and
12	(2) the limitation on amounts allowed to be ex-
13	pended to provide information and technical assist-
14	ance under clause (i) of section $7(m)(4)(E)$ of the
15	Small Business Act (15 U.S.C. 636(m)(4)(E)) and
16	enter into third-party contracts to provide technical
17	assistance under clause (ii) of such section
18	7(m)(4)(E).
19	(d) Temporary Duration of Loans to Bor-
20	ROWERS.—
21	(1) In general.—During the period beginning
22	on the date of enactment of this Act and ending on
23	September 30, 2021, the duration of a loan made by
24	an eligible intermediary under section 7(m) of the
25	Small Business Act (15 U.S.C. 636(m))—

1	(A) to an existing borrower may be ex-
2	tended to not more than 8 years; and
3	(B) to a new borrower may be not more
4	than 8 years.
5	(2) Reversion.—On and after October 1,
6	2021, the duration of a loan made by an eligible
7	intermediary to a borrower under section 7(m) of
8	the Small Business Act (15 U.S.C. 636(m)) shall be
9	7 years or such other amount established by the Ad-
10	ministrator.
11	(e) Program Levels.—Section 20 of the Small
12	Business Act (15 U.S.C. 631 note) is amended by adding
13	at the end the following:
14	"(h) MICROLOAN PROGRAM.—For each of fiscal
15	years 2021 through 2025, the Administration is author-
16	ized to make—
17	"(1) \$80,000,000 in technical assistance grants,
18	as provided in section 7(m); and
19	"(2) \$110,000,000 in direct loans, as provided
20	in section 7(m).".
21	(f) Authorization of Appropriations.—In addi-
22	tion to amounts provided under the Consolidated Appro-
23	priations Act, 2020 (Public Law 116–93) for the program
24	established under section 7(m) of the Small Business Act
25	(15 U.S.C. 636(m)), there is authorized to be appro-

- 1 priated for fiscal year 2020, to remain available until ex-
- 2 pended—
- 3 (1) \$50,000,000 to provide technical assistance
- 4 grants under such section 7(m); and
- 5 (2) \$7,000,000 to provide direct loans under
- 6 such section 7(m).

7 SEC. 14. ELECTRONIC SUBMISSIONS FOR THE SMALL BUSI-

- 8 NESS INVESTMENT COMPANY PROGRAM.
- 9 (a) Purpose.—The purpose of this section is to
- 10 quickly provide capital to struggling small business con-
- 11 cerns by allowing electronic signatures to expedite the ap-
- 12 proval process of the Administration for additional invest-
- 13 ment funds, especially as staff telework.
- 14 (b) Electronic Submissions.—Unless otherwise
- 15 prohibited by law or regulation, the Administration shall
- 16 permit any document submitted under section 103 of the
- 17 Small Business Investment Act of 1958 (15 U.S.C. 662)
- 18 or pursuant to a regulation carrying out title V of such
- 19 Act (15 U.S.C. 695 et seq.) to be submitted electronically,
- 20 including by permitting an electronic signature for any
- 21 signature that is required on such a document.
- 22 (c) Rule of Construction.—Nothing in this sec-
- 23 tion shall be construed to preempt, supersede, or otherwise
- 24 prohibit private sector requirements, covenants, customary

practices, obligations, or legal prohibitions against elec-
tronic signatures.
SEC. 15. BUSINESS STABILIZATION DIRECT LOAN PRO
GRAM.
(a) Definition of Eligible Borrower.—In this
section, the term "eligible borrower" means a small busi-
ness concern that is located in the United States (as de-
fined in section 4(a) of the Small Business Act (15 U.S.C
633(a))) with a confirmed or presumed positive case of
COVID-19.
(b) Program.—The Administrator shall carry out a
program to make loans directly to eligible borrowers.
(c) Use of Funds.—In addition to the use of loan
proceeds permitted under section 7(a) of the Small Busi-
ness Act (15 U.S.C. 636(a)), loans made under this sec-
tion may be used for the following purposes:
(1) To make periodic payments of principal and
interest, for a period not to exceed 12 months, or
a loan or a loan guarantee made to an eligible bor-
rower that meets the eligibility standards of such
section 7(a).
(2) To provide benefits to employees of the eli-

gible borrower, including group life insurance, disability insurance, sick leave, annual leave, educational benefits, paid family leave, or retirement

- benefits, including a pension plan or individual retirement account.
- 3 (3) To pay wages to employees of the eligible 4 borrower, and related State and Federal payroll 5 taxes, except that loan proceeds may not be used to 6 pay amounts under a garnishment order issued by 7 an agency of a State or Federal Government.
 - (4) To provide technology, hardware, or software for a shift to telework or remote work for employees of the eligible borrower to enable continuity of operations.
 - (5) To pay rent or utilities due or owed on any place of business of the eligible borrower.
 - (6) To refinance an existing debt, including interest, in an amount not to exceed 50 percent of the amount of the debt.
 - (7) To provide floor plan financing or other revolving line of credit.
 - (8) To pay past-due Federal, State, or local payroll taxes, sales taxes, or other similar taxes that are required to be collected by the eligible borrower and held in trust on behalf of a Federal, State, or local government entity.
- 24 (9) To provide employees and patrons of the eli-25 gible borrower with the necessary items specified by

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1	any public health authority to mitigate the spread of
2	COVID-19.
3	(d) Loan Terms.—
4	(1) Amount.—Loans made under this section
5	may not exceed \$2,500,000.
6	(2) DISBURSEMENT.—Not less than 10 percent,
7	but not more than 20 percent, of the proceeds of a
8	loan made under this section shall be disbursed not
9	later than 5 calendar days after a loan is approved
10	under this section.
11	(3) Term.—Loans made under this section
12	shall be for a term of 10 years, and an eligible bor-
13	rower shall not be required to repay such loan dur-
14	ing the 12-month period beginning on the date of
15	disbursement of the loan.
16	(4) Interest; fees.—The Administrator may
17	not charge any interest or fees for a loan made
18	under this section.
19	(e) Collateral.—The Administrator—
20	(1) shall not decline to make a loan under this
21	section to an otherwise eligible borrower due solely
22	to inadequate collateral; and
23	(2) shall accept any available collateral, includ-
24	ing subordinated liens, to secure a loan made under
25	this section.

- 1 (f) FORGIVENESS.—If an eligible borrower that re-
- 2 ceives loan proceeds under this section demonstrates to the
- 3 Administrator that the number of employees of the eligible
- 4 borrower on December 31, 2021, is greater than or equal
- 5 to the number of employees of the eligible borrower on
- 6 December 31, 2019, the Administrator shall forgive not
- 7 more than 50 percent of the outstanding principal on such
- 8 loan.
- 9 (g) Sunset.—
- 10 (1) In general.—Except as provided in para-
- graph (2), the Administrator may not make a loan
- under this section after September 30, 2022.
- 13 (2) Extension.—The Administrator may ex-
- tend authority to make loans under this section by
- an additional 6 months by notifying Congress, in
- writing, within 10 calendar days before any exten-
- sion.
- 18 (h) Emergency Rulemaking Authority.—In
- 19 issuing rules to carry out this section under section 25,
- 20 the Administrator may issue rules to establish a secondary
- 21 market for loans made under this section.
- (i) AUTHORIZATION OF APPROPRIATIONS.—There is
- 23 authorized to be appropriated to the Administrator of the
- 24 Small Business Administration such sums as may be nec-
- 25 essary to pay for the cost (as defined in section 502 of

the Congressional Budget Act of 1974 (2 U.S.C. 661a)) of making \$100,000,000,000 in direct loans under this section. 3 SEC. 16. STATE TRADE EXPANSION PROGRAM. 5 The Administrator may use amounts appropriated to carry out the State Trade Expansion Program established 6 under section 22(1) of the Small Business Act (15 U.S.C. 8 649(1)) for fiscal years 2018 and 2019 that remain unobligated or unexpended to carry out the State Trade Expan-10 sion Program through the end of fiscal year 2021. SEC. 17. CONTRACTING AND ENTREPRENEURIAL DEVELOP-12 MENT ASSISTANCE. 13 (a) Purpose.—The purpose of this section is to provide— 14 15 (1) flexibility to small business Federal sup-16 pliers and to the Federal Government to more quick-17 ly award contracting dollars to small business con-18 cerns in times of economic uncertainty and down-19 turn related to COVID-19; and 20 (2) additional funds to resource partners of the 21 Administration, such as small business development 22 centers, women's business centers, and SCORE to 23 conduct outreach to small business concerns affected

by COVID-19, including by increasing their virtual

outreach capacity.

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1	(b) Definitions.—In this section—
2	(1) the term "contracting officer" has the
3	meaning given the term in section 36(e) of the Small
4	Business Act (15 U.S.C. 657f(e));
5	(2) the term "covered entity" means a small
6	business concern or nonprofit organization—
7	(A) that is a party to a contract with a
8	Federal agency; and
9	(B) for which the contractor performance
10	is adversely impacted as a result of COVID-19;
11	(3) the term "economically disadvantaged
12	women-owned small business" has the meaning
13	given the term in section 127.102 of title 13, Code
14	of Federal Regulations, or any successor regulation;
15	(4) the term "HUBZone small business con-
16	cern" has the meaning given the term in section
17	31(b) of the Small Business Act (15 U.S.C.
18	657a(b));
19	(5) the term "SCORE" means the Service
20	Corps of Retired Executives program established
21	under section 8(b)(1)(B) of the Small Business Act
22	(15 U.S.C. 637(b)(1)(B));
23	(6) the term "small business concern owned
24	and controlled by service-disabled veterans" has the

1	meaning given the term in section 3(q) of the Small
2	Business Act (15 U.S.C. 632(q));
3	(7) the term "small business concern owned
4	and controlled by women" has the meaning given the
5	term in section 8(m) of the Small Business Act (15
6	U.S.C. 637(m));
7	(8) the term "small business development cen-
8	ter" has the meaning given the term in section 3(t)
9	of the Small Business Act (15 U.S.C. 632(t)); and
10	(9) the term "women's business center" means
11	a women's business center described in section 29 of
12	the Small Business Act (15 U.S.C. 656).
13	(c) Promotion of Small Business Con-
14	TRACTING.—
15	(1) Small business contracting relief.—
16	Notwithstanding any other provision of law or regu-
17	lation, during the period beginning on the date of
18	enactment of this Act and ending on September 30
19	2021, the head of the Federal agency with which a
20	covered entity has a contract shall provide the cov-
21	ered entity with the greater of—
22	(A) 30 additional days to carry out the re-
23	sponsibilities of the covered entity under the
24	contract; or

- (B) an additional amount of time to carry out the responsibilities of the covered entity under the contract that the head of the Federal agency determines to be appropriate after taking into consideration the severity of the adverse impact experienced by the covered entity.
 - (2) Payment continuation.—If the performance of all or any part of the work of a Federal goods or services contract with a contractor that is a small business concern or a nonprofit organization in force and effect during the period beginning on the date of enactment of this Act and ending on September 30, 2021, is unavoidably delayed or interrupted by the inability of the employees of the small business concern or nonprofit organization, as applicable, to access Government facilities, systems, or other Government-provided resources due to restrictions related to COVID–19 that have been imposed by any authority or due to orders or instructions issued by the contracting agency in response to COVID–19—
 - (A) the Government shall pay the small business concern or nonprofit organization, as applicable, upon the submission of the documentation required by the contract and accord-

ing to the terms specified in the contract, the prices stipulated in the contract for goods or services as if the small business concern or non-profit organization, as applicable, had rendered and the Government accepted the goods or services; and

- (B) contractor delivery schedules shall be revised and the small business concern or non-profit organization, as applicable, shall be eligible for equitable adjustments based on the revised schedules.
- (3) Temporary sole-source award parity among contracting programs.—Notwithstanding any other provision of law or regulation, during the period beginning on the date of enactment of this Act and ending on September 30, 2021, with respect to a small business concern owned and controlled by women, an economically disadvantaged womenowned small business, a HUBZone small business concern, or a small business concern owned and controlled by service-disabled veterans, a contracting officer may award a sole source contract to the small business concern if the anticipated award price of the contract will not exceed the maximum permissible amount for the contract, as provided under the

1	applicable provision of the Small Business Act (15
2	U.S.C. 631 et seq.), as amended by this subsection.
3	(4) Increasing sole source caps.—
4	(A) QUALIFIED HUBZONE SMALL BUSI-
5	NESS CONCERNS.—Section 31(c)(2)(A)(ii) of
6	the Small Business Act (15 U.S.C.
7	657a(c)(2)(A)(ii)) is amended—
8	(i) in subclause (I), by striking
9	"\$5,000,000" and inserting
10	"\$10,000,000"; and
11	(ii) in subclause (II), by striking
12	"\$3,000,000" and inserting "\$8,000,000".
13	(B) Small business concerns owned
14	AND CONTROLLED BY SERVICE-DISABLED VET-
15	ERANS.—Section 36(a)(2) of the Small Busi-
16	ness Act (15 U.S.C. 657f(a)(2)) is amended—
17	(i) in subparagraph (A), by striking
18	"\$5,000,000" and inserting
19	"\$10,000,000"; and
20	(ii) in subparagraph (B), by striking
21	"\$3,000,000" and inserting "\$8,000,000".
22	(C) Small business concerns owned
23	AND CONTROLLED BY SOCIALLY AND ECONOMI-
24	CALLY DISADVANTAGED INDIVIDUALS.—Section

1	8(a)(1)(D)(i)(II) of the Small Business Act (15
2	U.S.C. 637(a)(1)(D)(i)(II)) is amended—
3	(i) by striking "\$5,000,000" and in-
4	serting "\$10,000,000"; and
5	(ii) by striking "\$3,000,000" and in-
6	serting "\$8,000,000".
7	(D) CERTAIN SMALL BUSINESS CONCERNS
8	OWNED AND CONTROLLED BY WOMEN.—Section
9	8(m) of the Small Business Act (15 U.S.C.
10	637(m)) is amended—
11	(i) in paragraph (7)(B)—
12	(I) in clause (i), by striking
13	"\$6,500,000" and inserting
14	"\$10,000,000"; and
15	(II) in clause (ii), by striking
16	"\$4,000,000" and inserting
17	"\$8,000,000"; and
18	(ii) in paragraph (8)(B)—
19	(I) in clause (i), by striking
20	"\$6,500,000" and inserting
21	"\$10,000,000"; and
22	(II) in clause (ii), by striking
23	"\$4,000,000" and inserting
24	"\$8,000,000".

1	(5) Category Management.—Section 15 of
2	the Small Business Act (15 U.S.C. 644) is amended
3	by adding at the end the following:
4	"(y) Category Management.—
5	"(1) Definition of Contract.—In this sub-
6	section, the term 'contract' includes a prime con-
7	tract, a task order, a delivery order, a blanket pur-
8	chase agreement, and a basic ordering agreement.
9	"(2) Exemption.—Any acquisition for a con-
10	tract to be awarded under the procedures of section
11	8(a), 8(m), 31, or 36 or under subsection (a) or (j)
12	of this section, including an acquisition for commer-
13	cial items, shall be—
14	"(A) exempt from the procedural require-
15	ments of agency-level or Governmentwide guid-
16	ance on category management, best in class so-
17	lutions, common contract solutions, or successor
18	strategies for contract consolidation; and
19	"(B) disregarded when measuring attain-
20	ment of any goal or benchmark established
21	under agency-level or Governmentwide guidance
22	on category management, best in class solu-
23	tions, common contract solutions, or successor

strategies for contract consolidation, unless con-

- sidering the acquisition aids in the achievement of the goal or benchmark.
 - "(3) Prohibition.—Once a contract has been awarded under the section 8(a), 8(m), 31, or 36 or under subsection (a) or (j) of this section, including an acquisition for commercial items, the contract shall not be removed and placed in category management, best in class solutions, common contract solutions, or successor strategies for contract consolidation."
 - (6) PROMPT PAYMENTS.—Notwithstanding any other provision of law or regulation, during any period in which the President invokes the authorities of the Defense Production Act of 1950 (50 U.S.C. 4501 et seq.), for any payment due by the head of an agency on a contract for an item of property or service provided—
 - (A) with respect to a prime contractor (as defined in section 8701 of title 41, United States Code) that is a small business concern or nonprofit organization, the head of the agency shall, to the fullest extent permitted by law and to the maximum extent practicable, establish an accelerated payment date of 15 days after a

1	proper	invoice	for	the	amount	due	is	received;
2	and							

- (B) with respect to a prime contractor (as defined in section 8701 of title 41, United States Code) that subcontracts with a small business concern or nonprofit organization, the head of the agency shall, to fullest extent permitted by law and to the maximum extent practicable, establish an accelerated payment date of 15 days after receipt of a proper invoice for the amount due if the prime contractor agrees to make payments to the subcontractor in accordance with the accelerated payment date, to the maximum extent practicable, without any further consideration from or fees charged to the subcontractor.
- 17 (d) Promotion of Small Business Economic De-18 velopment Programs.—
 - (1) AUTHORIZATION OF APPROPRIATIONS.—

 There is authorized to be appropriated to the Administrator the following amounts, which shall remain available until expended:
- 23 (A) \$18,750,000 to carry out the women's 24 business center program under section 29 of 25 the Small Business Act (15 U.S.C. 656), with

1	respect to which the following requirements
2	shall apply:
3	(i) The Administrator shall allocate
4	that amount so that each women's busi-
5	ness center operating pursuant to that sec-
6	tion receives an equal allocation, unless the
7	Administrator determines that another
8	manner of allocation is necessary.
9	(ii) A center that receives amounts
10	under this subparagraph shall not be sub-
11	ject to the requirement to provide non-Fed-
12	eral funding under section 29(c) of the
13	Small Business Act (15 U.S.C. 656(e)).
14	(iii) A center that receives amounts
15	under this subparagraph shall use the
16	grant to—
17	(I) enhance remote services pro-
18	vided by the center; and
19	(II) provide counseling, training,
20	and other related services, such as
21	promoting long-term resiliency, to
22	small business concerns and entre-
23	preneurs impacted by or experiencing
24	substantial economic injury as a result
25	of COVID-19.

1	(B) \$1,000,000 to carry out SCORE,
2	which shall be used to—
3	(i) hire staff members with respect to
4	SCORE to develop and implement an edu-
5	cation program to—
6	(I) provide mentoring and other
7	related services, such as promoting
8	long-term resiliency, to small business
9	concerns and entrepreneurs impacted
10	by or experiencing substantial eco-
11	nomic injury as a result of COVID-
12	19;
13	(II) help owners of small busi-
14	ness concerns address issues relating
15	to COVID-19; and
16	(III) educate volunteers with re-
17	spect to the program regarding issues
18	relating to COVID-19;
19	(ii) develop and design content relat-
20	ing to the issues described in clause (i);
21	(iii) encourage the use of virtual men-
22	toring and workshops in carrying out
23	SCORE; and
24	(iv) recruit and train more virtual
25	mentors.

1	(C) \$40,000,000 to hire additional staff to
2	carry out the small business development pro-
3	gram established under section 21 of the Small
4	Business Act (15 U.S.C. 648), with respect to
5	which the following requirements shall apply:
6	(i) A small business development cen-
7	ter receiving funds under this subpara-
8	graph shall not be subject to the require-
9	ment to provide matching amounts under
10	subparagraphs (A) and (B) of section
11	21(a)(4) of the Small Business Act (15
12	U.S.C. $648(a)(4)$).
13	(ii) The Administrator shall allocate
14	the funds according to the funding formula
15	described in section 21(a)(4)(C) of the
16	Small Business Act (15 U.S.C.
17	648(a)(4)(C)), unless the Administrator
18	determines that another manner of alloca-
19	tion is necessary.
20	(iii) Funds provided under this sub-
21	paragraph shall be used to provide coun-
22	seling, training, and other related services,
23	such as promoting long-term resiliency, to
24	small business concerns and entrepreneurs

impacted by or experiencing substantial

1	economic injury as a result of COVID-19,
2	which shall include training and advising
3	on—
4	(I) the hazards and prevention of
5	the transmission and communication
6	of the COVID-19 and other commu-
7	nicable diseases;
8	(II) the potential effects to their
9	supply chains and the distribution and
10	sale of products, and the mitigation of
11	those effects;
12	(III) the management and prac-
13	tice of telework to reduce possible
14	transmission;
15	(IV) the management and prac-
16	tice of remote customer service by
17	electronic or other means;
18	(V) the risks and mitigation of
19	cyber threats in remote customer serv-
20	ice or telework practices;
21	(VI) the mitigation of the effects
22	of reduced travel or outside activities
23	on small business concerns during
24	COVID-19 or similar occurrences;
25	and

	3 2
1	(VII) any other relevant business
2	practices necessary to mitigate the
3	economic effects of COVID-19 or
4	similar occurrences.
5	(2) Metrics.—The Administrator, in coopera-
6	tion with recipients of financial assistance under
7	paragraph (1), shall establish metrics and goals for
8	performance of activities using funds provided under
9	paragraph (1).
10	(3) Application.—
11	(A) In general.—A small business devel-
12	opment center, a women's business center, or
13	SCORE shall submit an application to the Ad-
14	ministrator to receive assistance under para-
15	graph (1).
16	(B) Provision of Assistance.—The Ad-
17	ministrator shall provide assistance under para-
18	graph (1) after making a determination that
19	the applicant is in need of financial assistance
20	due to economic injury as a result of COVID-
21	19 or has the capacity to provide assistance to
22	small business concerns affected by COVID-19.
23	(4) Waiver.—During the period beginning on
24	the date of enactment of this Act and ending on

September 30, 2021, the requirement relating to ob-

1	taining matching contributions from non-Federal
2	sources under sections 21(a)(4) and 29(c) of the
3	Small Business Act (15 U.S.C. 648(a)(4), 656(c)) is
4	waived for any recipient of assistance under such
5	section 21 or 29, respectively.
6	(5) SBA CREATION OF MADE IN AMERICA
7	LIST.—
8	(A) Short term response.—Not later
9	than 60 days after the date of enactment of
10	this Act the resource partners of the Adminis-
11	tration, including small business development
12	centers, women's business centers, SCORE, and
13	veterans business outreach centers, shall pro-
14	vide the Administrator with a list of the small
15	business concerns—
16	(i) that those partners have served
17	during the 10-year period preceding the
18	date on which the list is created; and
19	(ii) that self-identify as having, or as
20	expecting to have, supply chain
21	vulnerabilities.
22	(B) Creation of list.—Based on the list
23	provided under subparagraph (A), the Adminis-
24	tration shall create a list of small business con-
25	cerns entitled the "Made in America" list.

1	(C) Long term response.—
2	(i) In general.—After the creation
3	of the list under subparagraph(B)—
4	(I) the Administrator shall—
5	(aa) share the list with the
6	resource partners of the Adminis-
7	tration, including the entities de-
8	scribed in subparagraph (A);
9	(bb) update the list not less
10	frequently than once every 6
11	months, or at such intervals as
12	the Administrator may determine
13	appropriate;
14	(ce) on an ongoing basis,
15	seek to match the small business
16	concerns identified on the list
17	(referred to in this subparagraph
18	as "listed small business con-
19	cerns"), as updated under item
20	(bb), with—
21	(AA) suppliers identi-
22	fied under subclause (II);
23	and
24	(BB) any other supplier
25	that may be able to address

1	the supply chain
2	vulnerabilities of the listed
3	small business concerns; and
4	(dd) in carrying out item
5	(cc), collaborate with other Fed-
6	eral agencies, including the Mi-
7	nority Business Development
8	Agency of the Department of
9	Commerce, to identify supply
10	chain vulnerabilities in the
11	United States that small business
12	concerns may be able to address;
13	and
14	(II) the resource partners of the
15	Administration shall disseminate the
16	list received under subclause (I)(aa)
17	to manufacturing clients of those
18	partners with the objective of match-
19	ing the listed small business concerns
20	with suppliers that are able to address
21	the supply chain vulnerabilities of
22	those small business concerns.
23	(ii) Report.—Not later than 1 year
24	after the date of enactment of this Act,
25	and annually thereafter, the Administrator

1	shall submit to the Committee on Small
2	Business and Entrepreneurship of the Sen-
3	ate and the Committee on Small Business
4	of the House of Representatives a report
5	that contains—
6	(I) the number of listed small
7	business concerns, as updated under
8	clause $(i)(I)(bb);$
9	(II) the number of notification of
10	opportunities that went out requesting
11	new small business concern suppliers;
12	and
13	(III) the number of matches
14	made from the list required under this
15	paragraph.
16	(e) Authorization of Appropriations.—In addi-
17	tion to amounts provided under any other provision of law,
18	there is authorized to be appropriated \$150,000,000, to
19	remain available until expended, under the heading "Small
20	Business Administration—Entrepreneurial Development
21	Programs", of which—
22	(1) \$40,000,000 shall be to support programs
23	carried out by small business development centers
24	described in section 21 of the Small Business Act
25	(15 U.S.C. 648);

1	(2) \$18,750,000 shall be to support programs
2	carried out by women's business centers described in
3	section 29 of such Act (15 U.S.C. 656);
4	(3) \$1,000,000 shall be to support programs
5	carried out by the Service Corps of Retired Execu-
6	tives authorized under section 8(b)(1) of such Act
7	(15 U.S.C. 637(b)(1));
8	(4) \$50,000,000 shall be for microloan tech-
9	nical assistance grants under section $7(m)(4)$ of
10	such Acet (15 U.S.C. $636(m)(4)$); and
11	(5) \$40,250,000 shall be for additional grants
12	for technical assistance, counseling, mentoring,
13	training, and workshops for outreach to small busi-
14	ness concerns impacted by COVID-19.
15	SEC. 18. SMALL BUSINESS INTERMEDIARY LENDING PRO-
16	GRAM.
17	(a) In General.—Section 7(l) of the Small Business
18	Act (15 U.S.C. 636(l)) is amended—
19	(1) in the subsection heading, by striking
20	"Pilot";
21	(2) in paragraph (1)—
22	(A) in subparagraph (A), by striking
23	"and" at the end;
24	(B) by redesignating subparagraph (B) as
25	subparagraph (C);

1	(C) by inserting after subparagraph (A)
2	the following:
3	"(B) the term 'newly established small
4	business concern' means a small business con-
5	cern that has been existence for not more than
6	2 years on the date on which a loan is made to
7	the small business concern under the Pro-
8	gram;'';
9	(D) in subparagraph (C), as so redesig-
10	nated—
11	(i) by striking "pilot"; and
12	(ii) by striking the period at the end
13	and inserting a semicolon; and
14	(E) by adding at the end the following:
15	"(D) the term 'small business concern in
16	an underserved market' means a small business
17	concern—
18	"(i) that is located in—
19	"(I) a low- to moderate-income
20	community;
21	"(II) a HUBZone;
22	"(III) a community that has been
23	designated as an empowerment zone
24	or an enterprise community under

1	section 1391 of the Internal Revenue
2	Code of 1986;
3	"(IV) a community that has been
4	designated as a promise zone by the
5	Secretary of Housing and Urban De-
6	velopment;
7	"(V) a community that has been
8	designated as a qualified opportunity
9	zone under section 1400Z-1 of the In-
10	ternal Revenue Code of 1986; or
11	"(VI) a rural area;
12	"(ii) that has more than 50 percent of
13	employees residing in a low- or moderate-
14	income community;
15	"(iii) that is a startup or new busi-
16	ness;
17	"(iv) owned and controlled by socially
18	and economically disadvantaged individ-
19	uals, including Black Americans, Hispanic
20	Americans, Native Americans, Asian Pa-
21	cific Americans, and other minorities;
22	"(v) owned and controlled by women;
23	"(vi) owned and controlled by vet-
24	erans;

1	"(vii) owned and controlled by service-
2	disabled veterans;
3	"(viii) not less than 51 percent owned
4	and controlled by 1 or more—
5	"(I) members of the Armed
6	Forces participating in the Transition
7	Assistance Program of the Depart-
8	ment of Defense;
9	"(II) Reservists;
10	"(III) spouses of veterans, mem-
11	bers of the Armed Forces, or Reserv-
12	ists; or
13	"(IV) surviving spouses of vet-
14	erans who died on active duty or as a
15	result of a service-connected disability;
16	or
17	"(V) individuals who have com-
18	pleted a term of imprisonment in Fed-
19	eral, State, or local jail or prison; or
20	"(ix) that is eligible to receive a vet-
21	erans advantage loan;
22	"(E) the term 'small business concern
23	owned and controlled by socially and economi-
24	cally disadvantaged individuals' has the mean-
25	ing given the term in section $8(d)(3)(C)$; and

1	"(F) the term 'startup' means a business
2	that has not yet opened.";
3	(3) in paragraph (2)—
4	(A) by striking "3-year"; and
5	(B) by striking "pilot";
6	(4) in paragraph (3)—
7	(A) in subparagraph (A), by striking
8	"and" at the end;
9	(B) in subparagraph (B), by striking the
10	period at the end and inserting "; and"; and
11	(C) by adding at the end the following:
12	"(C) to provide flexible capital to and
13	through mission lenders who are best positioned
14	to understand community need and respond
15	quickly to it during times of economic down-
16	turn, especially as a result of a disaster, includ-
17	ing those caused by public health threats.";
18	(5) in paragraph (4)—
19	(A) by striking subparagraph (B) and in-
20	serting the following:
21	"(B) Loan limits.—
22	"(i) Single loan.—
23	"(I) In General.—Except as
24	provided in subclause (II), no single
25	loan to an eligible intermediary under

1	this subsection may exceed
2	\$1,000,000.
3	"(II) Exception for under-
4	SERVED MARKETS.—If an eligible
5	intermediary makes not less than 60
6	percent of its loans to small business
7	concerns in underserved markets, the
8	eligible intermediary may receive a
9	single loan under this subsection of
10	\$1,500,000.
11	"(ii) TOTAL AMOUNT.—The total
12	amount outstanding and committed to an
13	eligible intermediary by the Administrator
14	under the Program may not exceed
15	\$5,000,000.
16	"(iii) Considerations.—In deter-
17	mining whether to make a loan to an eligi-
18	ble intermediary before prior loans made to
19	the eligible intermediary under the Pro-
20	gram are paid off, the Administrator shall
21	take into consideration the lending experi-
22	ence and track record of the eligible inter-
23	mediary within the Program."; and
24	(B) by striking subparagraphs (F) and (G)
25	and inserting the following:

1	"(F) Delayed payments.—
2	"(i) In general.—The Administrator
3	shall not require the repayment of prin-
4	cipal or interest on a loan made to an eligi-
5	ble intermediary under the Program dur-
6	ing the 2-year period beginning on the date
7	of the initial disbursement of funds under
8	that loan.
9	"(ii) Delayed payments for cer-
10	TAIN SMALL BUSINESS CONCERNS.—An el-
11	igible intermediary shall not require the re-
12	payment of principal or interest on a loar
13	made to a manufacturing or high-tech, in-
14	novative small business concern for the
15	purposes of commercialization, including
16	firms involved in the SBIR and STTR pro-
17	grams under section 9, until the earlier
18	of—
19	"(I) that date that is 6 months
20	after the date of the initial disburse-
21	ment of funds under that loan; or
22	"(II) the date on which the smal
23	business concern brings in revenue.
24	"(G) Repayment structures.—The Ad-
25	ministrator may allow elioible intermediaries to

1	engage borrowers in prudent repayment struc-
2	tures, including revenue-based financing, based
3	on the type of business and business industry
4	needs.
5	"(H) MAXIMUM AMOUNTS.—In each fiscal
6	year, the Administrator may make loans under
7	the Program in a total amount of not more
8	than \$30,000,000."; and
9	(6) by striking paragraph (6) and inserting the
10	following:
11	"(6) Report.—Not later than 1 year after the
12	date of enactment of the COVID-19 Recovery by
13	Enhancing Loan, Investment, and Education Funds
14	for Small Businesses Act of 2020, the Administrator
15	shall submit to the Committee on Small Business
16	and Entrepreneurship of the Senate and the Com-
17	mittee on Small Business of the House of Rep-
18	resentatives a report regarding the performance and
19	effectiveness of the Program, which shall include—
20	"(A) the number and dollar amount of
21	loans made in each year the Program has been
22	in effect;
23	"(B) each eligible intermediary that re-
24	ceived a loan under the Program; and

1	"(C) any recommendations for improve-
2	ments to the Program.
3	"(7) Authorization of appropriations.—
4	There is authorized to be appropriated to carry out
5	this section—
6	"(A) $$20,000,000$ for fiscal year 2020; and
7	"(B) $$30,000,000$ for fiscal year 2021.".
8	(b) Rulemaking Authority.—Not later than 180
9	days after the date of enactment of this Act, the Adminis-
10	trator shall issue regulations to carry out section 7(l) of
11	the Small Business Act (15 U.S.C. 636(l)), as amended
12	by subsection (a).
13	SEC. 19. COMMUNITY ADVANTAGE LOAN PROGRAM.
14	Section 7(a) of the Small Business Act (15 U.S.C.
15	636(a)) is amended by adding at the end the following:
16	"(36) Community advantage loan pro-
17	GRAM.—
18	"(A) Purposes.—The purposes of the
19	Community Advantage Loan Program are—
20	"(i) to create a mission-oriented loan
21	guarantee program that builds on the dem-
22	onstrated success of the Community Ad-
23	vantage Pilot Program of the Administra-
24	tion, as established in 2011, to reach more
25	underserved small business concerns;

1 "(ii) to increase lending to small busi
2 ness concerns in underserved and rura
markets, including veterans and members
4 of the military community, small business
5 concerns owned and controlled by socially
and economically disadvantaged individ
7 uals, women, and startups;
8 "(iii) to ensure that the program
9 under this subsection (in this paragraph
referred to as the '7(a) loan program') is
more inclusive and more broadly meets
12 congressional intent to reach borrowers
who are unable to get credit elsewhere or
reasonable terms and conditions;
15 "(iv) to help underserved small busi
16 ness concerns become bankable by utilizing
the small-dollar financing and business
support experience of mission-oriented
19 lenders;
20 "(v) to allow certain mission-oriented
21 lenders, primarily nonprofit financial inter
22 mediaries focused on economic develop
23 ment in underserved markets, access to
24 guarantees for loans under this subsection
25 (in this paragraph referred to as '7(a

1	loans') of not more than \$350,000 and
2	provide management and technical assist-
3	ance to small business concerns as needed;
4	"(vi) to provide certainty for the lend-
5	ing partners that make loans under this
6	subsection and to attract new lenders; and
7	"(vii) to encourage collaboration be-
8	tween mission-oriented and conventional
9	lenders under this subsection in order to
10	support underserved small business con-
11	cerns.
12	"(B) Definitions.—In this paragraph—
13	"(i) the term 'covered institution'
14	means—
15	"(I) a development company, as
16	defined in section 103 of the Small
17	Business Investment Act of 1958 (15
18	U.S.C. 662), participating in the 504
19	Loan Guaranty program established
20	under title V of that Act (15 U.S.C.
21	695 et seq.);
22	"(II) a nonprofit intermediary, as
23	defined in subsection (m)(11), partici-
24	pating in the microloan program
25	under subsection (m);

1	"(III) a non-Federally regulated
2	entity certified as a community devel-
3	opment financial institution by the
4	Community Development Financial
5	Institutions Fund established under
6	section 104(a) of the Riegle Commu-
7	nity Development and Regulatory Im-
8	provement Act of 1994 (12 U.S.C.
9	4703(a); and
10	"(IV) an eligible intermediary, as
11	defined in subsection (l)(1), partici-
12	pating in the Intermediary Lending
13	Program established under subsection
14	(1)(2);
15	"(ii) the term 'existing business'
16	means a small business concern that has
17	been in existence for not less than 2 years
18	on the date on which a loan is made to the
19	small business concern under the program;
20	"(iii) the term 'new business' means a
21	small business concern that has been exist-
22	ence for not more than 2 years on the date
23	on which a loan is made to the small busi-
24	ness concern under the program;

1	"(iv) the term 'program' means the
2	Community Advantage Loan Program es-
3	tablished under subparagraph (C);
4	"(v) the term 'Reservist' means a
5	member of a reserve component of the
6	Armed Forces named in section 10101 of
7	title 10, United States Code;
8	"(vi) the term 'rural area' means any
9	county that the Bureau of the Census has
10	defined as mostly rural or completely rural
11	in the most recent decennial census;
12	"(vii) the term 'service-connected' has
13	the meaning given the term in section
14	101(16) of title 38, United States Code;
15	"(viii) the term 'small business con-
16	cern in an underserved market' means a
17	small business concern—
18	"(I) that is located in—
19	"(aa) a low- to moderate-in-
20	come community;
21	"(bb) a HUBZone, as that
22	term is defined in section 31(b);
23	"(ce) a community that has
24	been designated as an empower-
25	ment zone or an enterprise com-

1	munity under section 1391 of the
2	Internal Revenue Code of 1986;
3	"(dd) a community that has
4	been designated as a promise
5	zone by the Secretary of Housing
6	and Urban Development;
7	"(ee) a community that has
8	been designated as a qualified
9	opportunity zone under section
10	1400Z–1 of the Internal Revenue
11	Code of 1986; or
12	"(ff) a rural area;
13	"(II) for which more than 50
14	percent of the employees reside in a
15	low- or moderate-income community;
16	"(III) that is a startup or new
17	business;
18	"(IV) owned and controlled by
19	socially and economically disadvan-
20	taged individuals, including Black
21	Americans, Hispanic Americans, Na-
22	tive Americans, Asian Pacific Ameri-
23	cans, and other minorities;
24	"(V) owned and controlled by
25	women;

1	"(VI) owned and controlled by
2	veterans;
3	"(VII) owned and controlled by
4	service-disabled veterans;
5	"(VIII) not less than 51 percent
6	owned and controlled by 1 or more—
7	"(aa) members of the Armed
8	Forces participating in the Tran-
9	sition Assistance Program of the
10	Department of Defense;
11	"(bb) Reservists;
12	"(cc) spouses of veterans,
13	members of the Armed Forces, or
14	Reservists; or
15	"(dd) surviving spouses of
16	veterans who died on active duty
17	or as a result of a service-con-
18	nected disability;
19	"(IX) that is eligible to receive a
20	veterans advantage loan; or
21	"(X) owned and controlled by an
22	individual who has completed a term
23	of imprisonment in a Federal, State,
24	or local jail or prison;

1	"(ix) the term 'small business concern
2	owned and controlled by socially and eco-
3	nomically disadvantaged individuals' has
4	the meaning given the term in section
5	8(d)(3)(C);
6	"(x) the term 'startup' means a busi-
7	ness that has not yet opened; and
8	"(xi) the term 'veterans advantage
9	loan' means a loan made to a small busi-
10	ness concern under this subsection that is
11	eligible for a waiver of the guarantee fee
12	under paragraph (18) or the yearly fee
13	under paragraph (23) because the small
14	business concern is a concern described in
15	subclause (VI), (VII), or (VIII) of clause
16	(viii).
17	"(C) ESTABLISHMENT.—There is estab-
18	lished a Community Advantage Loan Program
19	under which the Administration may guarantee
20	loans made by covered institutions under this
21	subsection, including loans made to small busi-
22	ness concerns in underserved markets.
23	"(D) Program Levels.—In each of fiscal
24	years 2020 , 2021 , 2022 , 2023 , 2024 , and 2025 ,
25	not more than 10 percent of the number of

1	loans guaranteed under this subsection may be
2	guaranteed under the program.
3	"(E) New Lenders.—
4	"(i) FISCAL YEARS 2021 AND 2022.—In
5	each of fiscal years 2021 and 2022—
6	"(I) not more than 150 covered
7	institutions shall participate in the
8	program; and
9	"(II) the Administrator shall
10	allow for new applicants and give pri-
11	ority to applications submitted by any
12	covered institution that is located in
13	an area with insufficient or no lending
14	under the program.
15	"(ii) FISCAL YEARS 2023, 2024, AND
16	2025.—
17	"(I) IN GENERAL.—In each of
18	fiscal years 2023, 2024, and 2025—
19	"(aa) except as provided in
20	subclause (II), not more than
21	175 covered institutions shall
22	participate in the program; and
23	"(bb) the Administrator
24	shall allow for new applicants
25	and give priority to applications

1	submitted by any covered institu-
2	tion that is located in an area
3	with insufficient or no lending
4	under the program.
5	"(II) EXCEPTION FOR FISCAL
6	YEAR 2025.—In fiscal year 2025, not
7	more than 200 covered institutions
8	may participate in the program if—
9	"(aa) after reviewing the re-
10	port under subparagraph (M),
11	the Administrator determines
12	that not more than 200 covered
13	institutions may participate in
14	the program;
15	"(bb) the Administrator no-
16	tifies Congress in writing of the
17	determination of the Adminis-
18	trator under item (aa); and
19	"(cc) not later than July 30,
20	2024, the Administrator notifies
21	the public of the determination of
22	the Administrator under item
23	(aa).
24	"(F) Grandfathering of existing
25	LENDERS.—Any covered institution that par-

1	ticipated in the Community Advantage Pilot
2	Program of the Administration and is in good
3	standing on the day before the date of enact-
4	ment of this paragraph—
5	"(i) shall retain designation in the
6	program; and
7	"(ii) shall not be required to submit
8	an application to participate in the pro-
9	gram.
10	"(G) Requirement to make loans to
11	UNDERSERVED MARKETS.—Not less than 75
12	percent of loans made by a covered institution
13	under the program shall consist of loans made
14	to small business concerns in underserved mar-
15	kets.
16	"(H) MAXIMUM LOAN AMOUNT.—
17	"(i) In general.—Except as pro-
18	vided in clause (ii), the maximum loan
19	amount for a loan guaranteed under the
20	program is \$250,000.
21	"(ii) Exception.—
22	""(I) IN GENERAL.—The Ad-
23	ministration may, in the discretion of
24	the Administration, approve a guar-
25	antee of a loan under the program

1	that is more than \$250,000 and not
2	more than \$350,000.
3	"(II) NOTIFICATION.—Not later
4	than 2 days after receiving a request
5	for an exception to the maximum loan
6	amount established under clause (i),
7	the Administration shall—
8	"(aa) review the request;
9	and
10	"(bb) provide a decision re-
11	garding the request to the cov-
12	ered institution making the loan.
13	"(I) Training and technical assist-
14	ANCE.—The Administration—
15	"(i) shall, in person and online, pro-
16	vide upfront and ongoing training and
17	technical assistance for covered institutions
18	making loans under the program in order
19	to support prudent lending standards and
20	improve the interface between the covered
21	institutions and the Administration, which
22	shall include—
23	"(I) guidance for following the
24	regulations of the Administration, in-

1	cluding best practices for maintaining
2	healthy portfolios of loans; and
3	"(II) directions for covered insti-
4	tutions to do what is in the best inter-
5	est of the borrowers, including by en-
6	suring to the maximum extent pos-
7	sible that those borrowers are in-
8	formed about loans with the most fa-
9	vorable terms for those borrowers;
10	"(ii) shall ensure that the training
11	and technical assistance described in clause
12	(i) is provided for free or at a low-cost;
13	"(iii) may enter into a contract to
14	provide the training or technical assistance
15	described in clause (i) with an organization
16	with expertise in lending under this sub-
17	section, mission-oriented lending, and lend-
18	ing to underserved markets; and
19	"(iv) shall ensure that covered institu-
20	tions adequately report the extent to which
21	the covered institutions take the actions re-
22	quired under clause (i)(II).
23	"(J) Delegated authority.—A covered
24	institution is not eligible to receive delegated
25	authority from the Administration under the

program until the covered institution makes not
less than 10 loans under the program, unless
the Administration determines otherwise after
an opportunity for public comment for a period
of not less than 30 days before implementing
such a change.

"(K) REGULATIONS.—

"(i) IN GENERAL.—Not later than

"(i) IN GENERAL.—Not later than 180 days after the date of enactment of this paragraph and in accordance with the notice and comment procedures under section 553 of title 5, United States Code, the Administrator shall promulgate regulations to carry out the program, which shall be substantially similar to the Community Advantage Pilot Program of the Administration, as in effect on September 1, 2018, and shall—

"(I) outline the requirements for participation by covered institutions in the program;

"(II) define performance metrics for covered institutions participating in the program for the first time, which are required to be met in order

1	to continue participating in the pro-
2	gram;
3	"(III) establish an acceptable
4	range of program costs and level of
5	risk that shall be based on other loan
6	products—
7	"(aa) of similar size;
8	"(bb) that use similar lend-
9	ers; and
10	"(cc) that are intended to
11	reach similar borrowers;
12	"(IV) determine the credit score
13	of a small business concern under
14	which the Administration is required
15	to underwrite a loan provided to the
16	small business concern under the pro-
17	gram and the loan may not be made
18	using the delegated authority of a cov-
19	ered institution;
20	"(V) require each covered institu-
21	tion that sells loans made under the
22	program on the secondary market to
23	establish a loan loss reserve fund,
24	which—

1	"(aa) with respect to cov-
2	ered institutions in good stand-
3	ing, including the covered institu-
4	tions described in subparagraph
5	(F), shall be maintained at a
6	level equal to 3 percent of the
7	outstanding guaranteed portion
8	of the loans; and
9	"(bb) with respect to any
10	other covered institution, shall be
11	maintained at a level equal to 5
12	percent of the outstanding guar-
13	anteed portion of the loans; and
14	"(VI) allow the Administrator to
15	require additional amounts to be de-
16	posited into a loan loss reserve fund
17	established by a covered institution
18	under subclause (V) based on the risk
19	characteristics or performance of the
20	covered institution and the loan port-
21	folio of the covered institution.
22	"(ii) TERMINATION OF PILOT PRO-
23	GRAM.—Beginning on the date on which
24	the regulations promulgated by the Admin-
25	istrator under clause (i) take effect, the

1	Administrator may not carry out the Com-
2	munity Advantage Pilot Program of the
3	Administration.
4	"(L) GAO REPORT.—Not later than 3
5	years after the date of enactment of this para-
6	graph, the Comptroller General of the United
7	States shall submit to the Administrator, the
8	Committee on Small Business and Entrepre-
9	neurship of the Senate, and the Committee on
10	Small Business of the House of Representatives
11	a report—
12	"(i) assessing—
13	"(I) the extent to which the pro-
14	gram fulfills the requirements of this
15	paragraph; and
16	"(II) the performance of covered
17	institutions participating in the pro-
18	gram; and
19	"(ii) providing recommendations on
20	the administration of the program and the
21	findings under subclauses (I) and (II) of
22	clause (i).
23	"(M) Working Group.—
24	"(i) In general.—Not later than 90
25	days after the date of enactment of this

1	paragraph, the Administrator shall estab-
2	lish a Community Advantage Working
3	Group, which shall—
4	"(I) include—
5	"(aa) a geographically di-
6	verse representation of members
7	from among covered institutions
8	participating in the program; and
9	"(bb) representatives from
10	the Office of Capital Access of
11	the Administration, including the
12	Office of Credit Risk Manage-
13	ment, the Office of Financial As-
14	sistance, and the Office of Eco-
15	nomic Opportunity;
16	$``(\Pi)$ develop recommendations
17	on how the Administration can effec-
18	tively manage, support, and promote
19	the program and the mission of the
20	program;
21	"(III) establish metrics of suc-
22	cess and benchmarks that reflect the
23	mission and population served by cov-
24	ered institutions under the program,
25	which the Administration shall use to

1	evaluate the performance of those cov-
2	ered institutions;
3	"(IV) institute regular and sus-
4	tainable systems of communication be-
5	tween the Administration and covered
6	institutions participating in the pro-
7	gram; and
8	"(V) establish criteria for covered
9	institutions regarding when those in-
10	stitutions should provide technical as-
11	sistance to borrowers under the pro-
12	gram and the scope of that technical
13	assistance.
14	"(ii) Report.—Not later than 180
15	days after the date of enactment of this
16	paragraph, the Administrator shall submit
17	to the Committee on Small Business and
18	Entrepreneurship of the Senate and the
19	Committee on Small Business of the
20	House of Representatives a report that in-
21	cludes—
22	"(I) the recommendations of the
23	Community Advantage Working
24	Group established under clause (i);
25	and

1	$``(\Pi)$ a recommended plan and
2	timeline for implementation of those
3	recommendations.".
4	SEC. 20. ACCELERATING SMALL BUSINESS INNOVATIONS.
5	(a) Purpose.—The purpose of this section is to ac-
6	celerate the review and award of SBIR and STTR (as de-
7	fined in section 9 of the Small Business Act (15 U.S.C.
8	638)) projects at most civilian agencies in order to speed
9	the development of innovations, which is particularly nec-
10	essary to stimulate the economy and provide agencies with
11	new technologies.
12	(b) Amendments.—Section 9 of the Small Business
13	Act (15 U.S.C. 638) is amended—
14	(1) in subsection (g)(8)—
15	(A) in subparagraph (B), by striking
16	"and" at the end;
17	(B) in subparagraph (C), by adding "and"
18	at the end; and
19	(C) by adding at the end the following:
20	"(D) the average and median amount of
21	time that each Federal agency with an SBIR
22	program takes to review and make a final deci-
23	sion on proposals submitted under the pro-
24	gram;'';
25	(2) in subsection (o)(9)—

1	(A) in subparagraph (B), by striking
2	"and" at the end;
3	(B) in subparagraph (C), by adding "and"
4	at the end; and
5	(C) by adding at the end the following:
6	"(D) the average and median amount of
7	time that each Federal agency with an STTR
8	program takes to review and make a final deci-
9	sion on proposals submitted under the pro-
10	gram;";
11	(3) in subsection (hh), by adding at the end the
12	following:
13	"(3) Requirement to accelerate sbir and
14	STTR AWARDS OF CIVILIAN AGENCIES.—Not later
15	than 1 year after the date of enactment of this para-
16	graph, each Federal agency participating in the
17	SBIR program or STTR program, other than the
18	Department of Defense, shall establish a process to
19	reduce the time for awards under the SBIR and
20	STTR programs of the Federal agency by—
21	"(A) developing simplified and standard-
22	ized application processes and requirements and
23	simplified and standardized model contracts or
24	awards throughout the Federal agency for
25	Phase I, Phase II, and Phase III SBIR awards;

1	"(B) for Phase I SBIR and STTR awards,
2	reducing the amount of time between solicita-
3	tion closure and award;
4	"(C) for Phase II SBIR and STTR
5	awards, reducing the amount of time between
6	the end of a Phase I award and the start of the
7	Phase II award;
8	"(D) for Phase II SBIR and STTR
9	awards that skip Phase I, reducing the amount
10	of time between solicitation closure and award;
11	"(E) for sequential Phase II SBIR and
12	STTR awards, reducing the amount of time be-
13	tween Phase II awards; and
14	"(F) reducing the award times described in
15	subparagraphs (B), (C), (D), and (E) to not
16	later than 180 days with respect to the Depart-
17	ment of Health and Human Services, the Na-
18	tional Science Foundation, and the Department
19	of Agriculture, and as close to 90 days as pos-
20	sible with respect to any other participating
21	agency."; and
22	(4) in subsection (ii), by adding at the end the
23	following:
24	"(3) Additional comptroller general re-
25	PORTS.—The Comptroller General of the United

1	States shall submit to the Committee on Small Busi-
2	ness and Entrepreneurship of the Senate and the
3	Committee on Small Business of the House of Rep-
4	resentatives—
5	"(A) not later than 2 years after the date
6	of enactment of this paragraph, a report that—
7	"(i) provides the average and median
8	amount of time that each Federal agency
9	with an SBIR or STTR program takes to
10	review and make a final decision on pro-
11	posals submitted under the program; and
12	"(ii) compares that average and me-
13	dian amount of time with that of the pre-
14	vious 5 fiscal years; and
15	"(B) not later than March 31, 2024, a re-
16	port that—
17	"(i) includes the information described
18	in subparagraph (A);
19	"(ii) assesses where each Federal
20	agency participating in the SBIR or STTR
21	program needs improvement with respect
22	to the proposal review and award times
23	under the program;
24	"(iii) identifies best practices for
25	shortening the proposal review and award

1	times under the SBIR and STTR pro-
2	grams; and
3	"(iv) analyzes the efficacy of the pro-
4	gram established under subsection
5	(hh)(3).".
6	SEC. 21. IMPROVEMENTS TO SBIR/STTR COMMERCIALIZA-
7	TION.
8	(a) Purpose.—The purpose of this section is to
9	make the small business research programs permanent,
10	allow limited skipping of the first research phase, and des-
11	ignate a Technology Commercialization Officer in each
12	participating agency to help companies with commer-
13	cialization.
14	(b) PERMANENCY OF SBIR AND STTR PRO-
15	GRAMS.—
16	(1) SBIR.—Section 9(m) of the Small Business
17	Act (15 U.S.C. 638(m)) is amended—
18	(A) in the subsection heading, by striking
19	"Termination" and inserting "SBIR Pro-
20	GRAM AUTHORIZATION'; and
21	(B) by striking "terminate on September
22	30, 2022" and inserting "be in effect for each
23	fiscal vear''.

1	(2) STTR.—Section 9(n)(1)(A) of the Small
2	Business Act (15 U.S.C. 638(n)(1)(A)) is amended
3	by striking "through fiscal year 2022".
4	(c) Commercialization Selection.—Section 9 of
5	the Small Business Act (15 U.S.C. 638) is amended—
6	(1) in subsection (g)—
7	(A) in paragraph (4)(B)(i)—
8	(i) by striking "1 year" and inserting
9	"180 days"; and
10	(ii) by striking "National Institutes of
11	Health or the National Science Founda-
12	tion" and inserting "Department of Health
13	and Human Services, the National Science
14	Foundation, or the Department of Agri-
15	culture'';
16	(B) in paragraph (11), by striking "and"
17	at the end;
18	(C) in paragraph (12), by striking the pe-
19	riod at the end and inserting "; and"; and
20	(D) by adding at the end the following:
21	"(13) with respect to peer review carried out
22	under the SBIR program, to the extent practicable,
23	include in the peer review—

1	"(A) the likelihood of commercialization in
2	addition to scientific and technical merit and
3	feasibility; and
4	"(B) not less than 1 reviewer with com-
5	mercialization expertise who is capable of as-
6	sessing the likelihood of commercialization.";
7	(2) in subsection (o)—
8	(A) in paragraph (4)(B)(i)—
9	(i) by striking "1 year" and inserting
10	"180 days"; and
11	(ii) by striking "National Institutes of
12	Health or the National Science Founda-
13	tion" and inserting "Department of Health
14	and Human Services, the National Science
15	Foundation, or the Department of Agri-
16	culture";
17	(B) in paragraph (15), by striking "and"
18	at the end;
19	(C) in paragraph (16), by striking the pe-
20	riod at the end and inserting "; and"; and
21	(D) by adding at the end the following:
22	"(17) with respect to peer review carried out
23	under the STTR program, to the extent practicable,
24	include in the peer review—

1	"(A) the likelihood of commercialization in
2	addition to scientific and technical merit and
3	feasibility; and
4	"(B) not less than 1 reviewer with com-
5	mercialization expertise who is capable of as-
6	sessing the likelihood of commercialization.";
7	(3) in subsection (aa), by adding at the end the
8	following:
9	"(6) Application of Waiver.—The waiver
10	authority under paragraph (4) shall not apply to
11	Phase II awards that skip Phase I unless the addi-
12	tional funds are needed to respond to an urgent
13	need in the United States, such as a pandemic.";
14	(4) in subsection (cc)—
15	(A) by striking "During fiscal years 2012
16	through 2022, the National Institutes of
17	Health, the Department of Defense, and the
18	Department of Education" and inserting the
19	following:
20	"(1) In general.—During fiscal years 2020
21	through 2025, each Federal agency with an SBIR or
22	STTR program"; and
23	(B) by adding at the end the following:

1	"(2) Limitation.—The total value of awards
2	provided by a Federal agency under this subsection
3	in a fiscal year shall be—
4	"(A) except as provided in subparagraph
5	(B), not more than 10 percent of the total
6	funds allocated to the SBIR and STTR pro-
7	grams of the Federal agency during that fiscal
8	year; and
9	"(B) with respect to the Department of
10	Health and Human Services, not more than 15
11	percent of the total funds allocated to the SBIR
12	and STTR programs of the Department of
13	Health and Human Services during that fiscal
14	year.
15	"(3) Extension.—During fiscal years 2024
16	and 2025, each Federal agency with an SBIR or
17	STTR program may continue phase flexibility as de-
18	scribed in this subsection only if—
19	"(A) the reports required under subsection
20	(tt)(1)(B) have been submitted to the appro-
21	priate committees;
22	"(B) the results in the reports demonstrate
23	that skipping Phase I is effective at commer-
24	cializing SBIR and STTR projects; and

1	"(C) the allocation percentages in sub-
2	sections $(f)(1)$ and $(n)(1)$ have been increased
3	above 3.2 percent and .45 percent, respec-
4	tively.";
5	(5) in subsection (hh)(2)(A)(i), by striking
6	"procedures and model contracts" and inserting
7	"processes and requirements and simplified and
8	standardized model contracts or awards"; and
9	(6) by adding at the end the following:
10	"(vv) Technology Commercialization Offi-
11	CIAL.—Each Federal agency participating in the SBIR or
12	STTR program shall designate a Technology Commer-
13	cialization Official in the Federal agency, who shall—
14	"(1) have sufficient commercialization experi-
15	ence;
16	"(2) provide assistance to SBIR and STTR
17	program awardees in commercializing and
18	transitioning technologies;
19	"(3) identify SBIR and STTR program tech-
20	nologies with sufficient technology and commer-
21	cialization readiness to advance to Phase III awards
22	or other non-SBIR or STTR program contracts;
23	"(4) coordinate with the Technology Commer-
24	cialization Officials of other Federal agencies to
25	identify additional markets and commercialization

1	pathways for promising SBIR and STTR program
2	technologies;
3	"(5) submit to the Administration an annual
4	report on the number of technologies from the SBIR
5	or STTR program that have advanced commer-
6	cialization activities, including information required
7	in the commercialization impact assessment under
8	subsection (xx) and how those activities may relate
9	to support of the diversification of the United States
10	supply chain;
11	"(6) submit to the Administration an annual
12	report on actions taken by the Federal agency, and
13	the results of those actions, to simplify, standardize
14	and expedite the application process and require-
15	ments, procedures, and contracts as required under
16	subsection (hh) and described in subsection $(xx)(E)$
17	and
18	"(7) carry out such other duties as the Federal
19	agency determines necessary.".
20	SEC. 22. SPURRING INNOVATION IN UNDERSERVED MAR
21	KETS.
22	(a) In General.—The Small Business Act (15
23	U.S.C. 631 et seq.) is amended—
24	(1) by redesignating section 49 (15 U.S.C. 631
25	note) as section 50; and

1	(2) by inserting after section 48 (15 U.S.C.
2	657u) the following:
3	"SEC. 49. INNOVATION CENTERS PROGRAM.
4	"(a) Definitions.—In this section:
5	"(1) Accelerator.—The term 'accelerator'
6	means an organization—
7	"(A) that—
8	"(i) works with a startup or growing
9	small business concern for a predetermined
10	period; and
11	"(ii) provides mentorship and instruc-
12	tion to scale businesses; and
13	"(B) that may—
14	"(i) provide, but is not exclusively de-
15	signed to provide, seed investment in ex-
16	change for a small amount of equity; and
17	"(ii) offer startup capital or the op-
18	portunity to raise capital from outside in-
19	vestors.
20	"(2) Federally recognized area of eco-
21	NOMIC DISTRESS.—The term 'federally recognized
22	area of economic distress' means—
23	"(A) a HUBZone; or
24	"(B) an area that has been designated
25	ac

1	"(i) an empowerment zone under sec-
2	tion 1391 of the Internal Revenue Code of
3	1986;
4	"(ii) a qualified opportunity zone
5	under section 1400Z-1 of the Internal
6	Revenue Code of 1986;
7	"(iii) a Promise Zone by the Secretary
8	of Housing and Urban Development; or
9	"(iv) a low-income neighborhood or
10	moderate-income neighborhood for pur-
11	poses of the Community Reinvestment Act
12	of 1977 (12 U.S.C. 2901 et seq.).
13	"(3) Growing; newly established; start-
14	UP.—The terms 'growing', 'newly established', and
15	'startup', with respect to a small business concern,
16	mean growing, newly established, and startup, re-
17	spectively, within the meaning given those terms
18	under section 7(m).
19	"(4) Incubator.—The term 'incubator' means
20	an organization—
21	"(A) that—
22	"(i) tends to work with startup and
23	newly established small business concerns;
24	and

1	"(ii) provides mentorship to startup
2	and newly established small business con-
3	cerns; and
4	"(B) that may—
5	"(i) provide a co-working environment
6	or a month-to-month lease program; and
7	"(ii) work with a startup or newly es-
8	tablished small business concern for a pre-
9	determined period or an open-ended pe-
10	riod.
11	"(5) Individuals with a disability.—The
12	term 'individuals with a disability' means more than
13	one individual with a disability, as defined in section
14	3 of the Americans with Disabilities Act of 1990 (42
15	U.S.C. 12102).
16	"(6) Eligible entity.—The term 'eligible en-
17	tity' means—
18	"(A) an institution described in any of
19	paragraphs (1) through (7) of section 371(a) of
20	the Higher Education Act of 1965 (20 U.S.C.
21	1067q(a));
22	"(B) a junior or community college, as de-
23	fined in section 312 of the Higher Education
24	Act of 1965 (20 U.S.C. 1058); or

1	"(C) any nonprofit organization associated
2	with an entity described in subparagraph (A) or
3	(B).
4	"(7) Rural area.—The term 'rural area' has
5	the meaning given that term in section $7(m)(11)$.
6	"(8) Socially and Economically Disadvan-
7	TAGED INDIVIDUALS.—The term 'socially and eco-
8	nomically disadvantaged individual' means a socially
9	and economically disadvantaged individual within the
10	meaning given that term under section $8(d)(3)(C)$.
11	"(b) Establishment.—Not later than 18 months
12	after the date of enactment of the COVID-19 Recovery
13	by Enhancing Loan, Investment, and Education Funds
14	for Small Businesses Act of 2020, the Administrator shall
15	develop and begin implementing a program (to be known
16	as the 'Innovation Centers Program') to enter into cooper-
17	ative agreements with eligible entities under this section.
18	"(c) Purposes.—The purposes of the Innovation
19	Centers Program are to—
20	(1) stimulate economic growth in underserved
21	communities by creating good paying jobs and path-
22	ways to prosperity, which are especially important in
23	times of economic downturn;
24	"(2) increase prospects for success for small
25	business concerns in underserved communities,

1	which often suffer from higher business failure rates
2	than the national average;
3	"(3) help create a pipeline for small business
4	concerns in underserved and rural markets into
5	high-growth sectors, where they are generally under-
6	represented;
7	"(4) help address the multi-decade decline in
8	the rate of new business creation;
9	"(5) close the gaps that underserved small busi-
10	ness concerns often have in terms of revenue and
11	number of employees, which represent lost oppor-
12	tunity for the economy; and
13	"(6) encourage collaboration between the Ad-
14	ministration and institutions of higher learning that
15	serve low-income and minority communities.
16	"(d) Authority.—
17	"(1) In general.—The Administrator may—
18	"(A) enter into cooperative agreements to
19	provide financial assistance to eligible entities
20	to conduct 5-year projects for the benefit of
21	startup, newly established, or growing small
22	business concerns; and
23	"(B) renew a cooperative agreement en-
24	tered into under this section for additional 3-
25	year periods, in accordance with paragraph (3).

1	"(2) Project requirements.—A project con-
2	ducted under a cooperative agreement under this
3	section shall—
4	"(A) include operating as an accelerator,
5	an incubator, or any other small business inno-
6	vation-focused project as the Administrator ap-
7	proves;
8	"(B) be carried out in such locations as to
9	provide maximum accessibility and benefits to
10	the small business concerns that the project is
11	intended to serve;
12	"(C) have a full-time staff, including a
13	full-time director who shall—
14	"(i) have the authority to make ex-
15	penditures under the budget of the project;
16	and
17	"(ii) manage the activities carried out
18	under the project;
19	"(D) include the joint provision of pro-
20	grams and services by the eligible entity and
21	the Administration, which—
22	"(i) shall be jointly developed, nego-
23	tiated, and agreed upon, with full partici-
24	pation of both parties, pursuant to an exe-

1	cuted cooperative agreement between the
2	eligible entity and the Administration; and
3	"(ii) shall include—
4	"(I) 1-to-1 individual counseling
5	as described in section $21(c)(3)(A)$;
6	and
7	"(II) a formal, structured
8	mentorship program;
9	"(E) incorporate continuous upgrades and
10	modifications to the services and programs of-
11	fered under the project, as needed to meet the
12	changing and evolving needs of the business
13	community;
14	"(F) involve working with underserved
15	groups, which include—
16	"(i) women;
17	"(ii) socially and economically dis-
18	advantaged individuals;
19	"(iii) veterans;
20	"(iv) individuals with disabilities; or
21	"(v) startup, newly established, or
22	growing small business concerns located in
23	rural areas;
24	"(G) not impose or otherwise collect a fee
25	or other compensation in connection with par-

1	ticipation in the programs and services de-
2	scribed in subparagraph (D)(ii); and
3	"(H) ensure that small business concerns
4	participating in the project have access, includ-
5	ing through resource partners, to information
6	concerning Federal, State, and local regulations
7	that affect small business concerns.
8	"(3) Continued funding.—
9	"(A) IN GENERAL.—An eligible entity that
10	enters into an initial cooperative agreement or
11	a renewal of a cooperative under paragraph (1)
12	may submit an application for a 3-year renewal
13	of the cooperative agreement at such time, in
14	such manner, and accompanied by such infor-
15	mation as the Administrator may establish.
16	"(B) APPLICATION AND APPROVAL CRI-
17	TERIA.—
18	"(i) Criteria.—The Administrator
19	shall develop and publish criteria for the
20	consideration and approval of applications
21	for renewals by eligible entities under this
22	paragraph, which shall take into account
23	the structure and the stated goals of the
24	project.

1	"(ii) Notification.—Not later than
2	60 days after the date of the deadline to
3	submit applications for each fiscal year,
4	the Administrator shall approve or deny
5	any application under this paragraph and
6	notify the applicant for each such applica-
7	tion.
8	"(C) Priority.—In allocating funds made
9	available for cooperative agreements under this
10	section, the Administrator shall give applica-
11	tions under this paragraph priority over first-
12	time applications for cooperative agreements
13	under paragraph (1)(A).
14	"(4) Limit on use of funds.—Amounts re-
15	ceived by an eligible entity under a cooperative
16	agreement under this section may not be used to
17	provide capital to a participant in the project carried
18	out under the cooperative agreement.
19	"(5) Scope of Authority.—
20	"(A) Subject to appropriations.—The
21	authority of the Administrator to enter into co-
22	operative agreements under this section shall be
23	in effect for each fiscal year only to the extent
24	and in the amounts as are provided in advance

25

in appropriations Acts.

1	"(B) Suspension, Termination, and
2	FAILURE TO RENEW OR EXTEND.—After the
3	Administrator has entered into a cooperative
4	agreement with an eligible entity under this sec-
5	tion, the Administrator shall not suspend, ter-
6	minate, or fail to renew or extend the coopera-
7	tive agreement unless the Administrator pro-
8	vides the eligible entity with written notification
9	setting forth the reasons therefore and affords
10	the eligible entity an opportunity for a hearing,
11	appeal, or other administrative proceeding
12	under chapter 5 of title 5, United States Code.
13	"(e) Criteria.—
14	"(1) In General.—The Administrator shall—
15	"(A) establish and rank in terms of rel-
16	ative importance the criteria the Administrator
17	shall use in awarding cooperative agreements
18	under this section, which shall include—
19	"(i) whether the proposed project will
20	be located in—
21	"(I) a federally recognized area
22	of economic distress;
23	"(II) a rural area; or
24	"(III) an area lacking sufficient
25	entrepreneurial development re-

1	sources, as determined by the Admin-
2	istrator; and
3	"(ii) whether the proposed project
4	demonstrates a commitment to partner
5	with core stakeholders working with small
6	business concerns in the relevant area, in-
7	cluding—
8	"(I) investment and lending orga-
9	nizations;
10	"(II) nongovernmental organiza-
11	tions;
12	"(III) programs of State and
13	local governments that are concerned
14	with aiding small business concerns;
15	"(IV) Federal agencies; and
16	"(V) for-profit organizations with
17	an expertise in small business innova-
18	tion;
19	"(B) make publicly available, including on
20	the website of the Administration, and state in
21	each solicitation for applications for cooperative
22	agreements under this section the selection cri-
23	teria and ranking established under subpara-
24	graph (A); and

1	"(C) evaluate and rank applicants for co-
2	operative agreements under this section in ac-
3	cordance with the selection criteria and ranking
4	established under subparagraph (A).
5	"(2) Contents.—The criteria established
6	under paragraph (1)(A)—
7	"(A) for eligible entities that have in oper-
8	ation an accelerator, incubator, or other small
9	business innovation-focused project shall include
10	the record of the eligible entity in assisting
11	growing, newly established, and startup small
12	business concerns, including, for each of the 3
13	full years before the date on which the eligible
14	entity applies for a cooperative agreement
15	under this section, or if the accelerator, incu-
16	bator, or other small business innovation-fo-
17	cused project has been in operation for less
18	than 3 years, for the most recent full year the
19	accelerator, incubator, or other small business
20	innovation-focused project was in operation—
21	"(i) the number and retention rate of
22	growing, newly established, and startup
23	business concerns in the program of the el-
24	igible entity;

1	"(ii) the average period of participa-
2	tion by growing, newly established, and
3	startup small business concerns in the pro-
4	gram of the eligible entity;
5	"(iii) the total and median capital
6	raised by growing, newly established, and
7	startup small business concerns partici-
8	pating in the program of the eligible entity;
9	"(iv) the number of investments or
10	loans received by growing, newly estab-
11	lished, and startup small business concerns
12	participating in the program of the eligible
13	entity; and
14	"(v) the total and median number of
15	employees of growing, newly established,
16	and startup small business concerns par-
17	ticipating in the program of the eligible en-
18	tity; and
19	"(B) for all eligible entities—
20	"(i) shall include whether the eligible
21	entity—
22	"(I) indicates the structure and
23	goals of the project;
24	"(II) demonstrates ties to the
25	business community;

1	"(III) identifies the resources
2	available for the project;
3	"(IV) describes the capabilities of
4	the project, including coordination
5	with local resource partners and local
6	or national lending partners of the
7	Administration;
8	"(V) addresses the unique busi-
9	ness and economic challenges faced by
10	the community in which the eligible
11	entity is located and businesses in
12	that community; and
13	"(VI) provides a proposed budget
14	and plan for use of funds; and
15	"(ii) may include any other criteria
16	determined appropriate by the Adminis-
17	trator.
18	"(f) Program Examination.—
19	"(1) In General.—The Administrator shall—
20	"(A) develop and implement an annual
21	programmatic and financial examination of
22	each project conducted under this section,
23	under which each eligible entity entering into a
24	cooperative agreement under this section shall
25	provide to the Administrator—

1	"(i) an itemized cost breakdown of ac-
2	tual expenditures for costs incurred during
3	the preceding year; and
4	"(ii) documentation regarding—
5	"(I) the amount of matching as-
6	sistance from non-Federal sources ob-
7	tained and expended by the eligible
8	entity during the preceding year in
9	order to meet the matching require-
10	ment; and
11	"(II) with respect to any in-kind
12	contributions that were used to satisfy
13	the matching requirement, verification
14	of the existence and valuation of those
15	contributions; and
16	"(B) analyze the results of each examina-
17	tion conducted under subparagraph (A) and,
18	based on that analysis, make a determination
19	regarding the programmatic and financial via-
20	bility of each eligible entity.
21	"(2) Conditions for continued funding.—
22	In determining whether to continue or renew a coop-
23	erative agreement under this section, the Adminis-
24	trator—

1	"(A) shall consider the results of the most
2	recent examination of the project under para-
3	graph (1); and
4	"(B) may terminate or not renew a cooper-
5	ative agreement, if the Administrator deter-
6	mines that the eligible entity has failed to pro-
7	vide any information required to be provided
8	(including information provide for purpose of
9	the annual report by the Administrator under
10	subsection (n)) or the information provided by
11	the eligible entity is inadequate.
12	"(g) Training and Technical Assistance.—The
13	Administrator—
14	"(1) shall provide in person or online training
15	and technical assistance to each eligible entity enter-
16	ing into a cooperative agreement under this section
17	at the beginning of the participation of the eligible
18	entity in the Innovation Centers Program, or as re-
19	quested by the eligible entity, in order to build the
20	capacity of the eligible entity and ensure compliance
21	with procedures established by the Administrator;
22	"(2) shall ensure that the training and tech-
23	
23	nical assistance described in paragraph (1) is pro-

1	"(3) may enter into a contract to provide the
2	training or technical assistance described in para-
3	graph (1) with 1 or more organizations with exper-
4	tise in the entrepreneurial development programs of
5	the Administration, innovation, and entrepreneurial
6	development.
7	"(h) Coordination.—In carrying out a project
8	under this section, an eligible entity may coordinate
9	with—
10	"(1) resource and lending partners of the Ad-
11	ministration;
12	"(2) programs of State and local governments
13	that are concerned with aiding small business con-
14	cerns; and
15	"(3) other Federal agencies, including to pro-
16	vide services to and assist small business concerns in
17	participating in the SBIR and STTR programs, as
18	defined in section 9(e).
19	"(i) Funding Limit.—The amount of financial as-
20	sistance provided to an eligible entity under a cooperative
21	agreement entered into under this section shall be not
22	more than \$400,000 during each year.
23	"(j) Matching Requirement.—
24	"(1) IN GENERAL.—An eligible entity shall con-
25	tribute toward the cost of the project carried out

1	under the cooperative agreement under this section
2	an amount equal to 50 percent of the amount re-
3	ceived under the cooperative agreement.
4	"(2) In-kind contributions.—Not more than
5	75 percent of the contribution of an eligible entity
6	under paragraph (1) may be in the form of in-kind
7	contributions.
8	"(3) Waiver.—
9	"(A) In General.—If the Administrator
10	determines that an eligible entity is unable to
11	meet the contribution requirement under para-
12	graph (1), the Administrator may reduce the
13	required contribution.
14	"(B) Presumption.—
15	"(i) In General.—The Administra-
16	tion shall, by regulation, establish criteria
17	to determine which eligible entities are pre-
18	sumed to be unable to meet the contribu-
19	tion requirement under paragraph (1).
20	"(ii) Stakeholders.—In estab-
21	lishing the criteria under clause (i), the
22	Administrator shall work with stakeholders
23	immediately impacted by the criteria.
24	"(iii) Periodic review.—The Ad-
25	ministration shall periodically review the

1	criteria established under clause (i) not
2	less than every 5 years to ensure that the
3	criteria aligns with economic conditions.
4	"(4) Failure to obtain non-federal fund-
5	ING.—If an eligible entity fails to obtain the re-
6	quired non-Federal contribution during any project,
7	or the reduced non-Federal contribution as deter-
8	mined by the Administrator—
9	"(A) the eligible entity shall not be eligible
10	thereafter for any other project for which it is
11	or may be funded by the Administration; and
12	"(B) prior to approving assistance for the
13	eligible entity for any other projects, the Ad-
14	ministrator shall specifically determine whether
15	the Administrator believes that the eligible enti-
16	ty will be able to obtain the requisite non-Fed-
17	eral funding and enter a written finding setting
18	the forth the reasons for making that deter-
19	mination.
20	"(5) Rule of construction.—The dem-
21	onstrated inability of an eligible entity to meet the
22	contribution requirement under paragraph (1) shall
23	not disqualify the eligible entity from entering into
24	a cooperative agreement under this section.
25	"(k) Contract Authority.—

- "(1) In General.—An eligible entity may enter into a contract with a Federal department or agency to provide specific assistance to startup, newly established, or growing small business concerns.
 - "(2) Performance of a contract entered into under paragraph (1) may not hinder the eligible entity in carrying out the terms of the cooperative agreement under this section.
 - "(3) Exemption from matching requirement.—A contract entered into under paragraph (1) shall not be subject to the matching requirement under subsection (j).
 - "(4) ADDITIONAL PROVISION.—Notwith-standing any other provision of law, a contract for assistance under paragraph (1) shall not be applied to any Federal department or agency's small business, woman-owned business, or socially and economically disadvantaged business contracting goal under section 15(g).

21 "(1) Privacy Requirements.—

"(1) IN GENERAL.—An eligible entity may not disclose the name, address, or telephone number of any individual or small business concern receiving

1	assistance under this section without the consent of
2	such individual or small business concern, unless—
3	"(A) the Administrator is ordered to make
4	such a disclosure by a court in any civil or
5	criminal enforcement action initiated by a Fed-
6	eral or State agency; or
7	"(B) the Administrator considers such a
8	disclosure to be necessary for the purpose of
9	conducting a financial audit of an eligible enti-
10	ty, but a disclosure under this subparagraph
11	shall be limited to the information necessary for
12	such audit.
13	"(2) Administration use of information.—
14	This subsection shall not—
15	"(A) restrict Administration access to pro-
16	gram activity data; or
17	"(B) prevent the Administration from
18	using client information (other than the infor-
19	mation described in subparagraph (A)) to con-
20	duct client surveys.
21	"(3) Regulations.—The Administrator shall
22	issue regulations to establish standards for requiring
23	disclosures during a financial audit under paragraph
24	(1)(B).

1	"(m) Publication of Information.—The Admin-
2	istrator shall—
3	"(1) publish information about the program
4	under this section online, including—
5	"(A) on the website of the Administration;
6	and
7	"(B) on the social media of the Adminis-
8	tration; and
9	"(2) request that the resource and lending part-
10	ners of the Administration and the district offices of
11	the Administration publicize the program.
12	"(n) Annual Reporting.—Not later than 1 year
13	after the date on which the Administrator establishes the
14	program under this section, and every year thereafter, the
15	Administrator shall submit to Congress a report on the
16	activities under the program, including—
17	"(1) a list of all eligible entities participating in
18	the program;
19	"(2) the number of startup, newly established,
20	and growing small business concerns participating in
21	the project carried out by each eligible entity under
22	a cooperative agreement under this section (in this
23	paragraph referred to as 'participants'), including a
24	breakdown of the owners of the participants by race,

1	gender, veteran status, and urban versus rural loca-
2	tion;
3	"(3) the retention rate for participants;
4	"(4) the total and median amount of capital
5	accessed by participants, including the type of cap-
6	ital accessed;
7	"(5) the total and median number of employees
8	of participants;
9	"(6) the number and median wage of jobs cre-
10	ated by participants;
11	"(7) the number of jobs sustained by partici-
12	pants; and
13	"(8) information regarding such other metrics
14	as the Administrator determines appropriate.
15	"(o) Funding.—
16	"(1) Authorization of appropriations.—
17	There are authorized to be appropriated to carry out
18	this section—
19	((A) \$4,000,000 for the first fiscal year
20	beginning after the date of enactment of the
21	COVID-19 Recovery by Enhancing Loan, In-
22	vestment, and Education Funds for Small Busi-
23	nesses Act of 2020;
24	"(B) $\$7,500,000$ for the second fiscal year
25	beginning after such date of enactment; and

1	"(C) \$12,000,000 for each of the third,
2	fourth, and fifth fiscal years beginning after
3	such date of enactment.
4	"(2) Administrative expenses.—Of the
5	amount made available to carry out this section for
6	any fiscal year, not more than 10 percent may be
7	used by the Administrator for administrative ex-
8	penses.".
9	(b) Regulations.—The Administrator shall promul-
10	gate regulations to carry out section 49 of the Small Busi-
11	ness Act, as added by subsection (b).
12	SEC. 23. COORDINATING LENDING IN UNDERSERVED MAR-
13	KETS.
13	KETS.
13 14	KETS. Section 7 of the Small Business Act (15 U.S.C. 636)
13 14 15	KETS. Section 7 of the Small Business Act (15 U.S.C. 636) is amended by adding at the end the following:
13 14 15 16	KETS. Section 7 of the Small Business Act (15 U.S.C. 636) is amended by adding at the end the following: "(o) Office of Emerging Markets.—
13 14 15 16	KETS. Section 7 of the Small Business Act (15 U.S.C. 636) is amended by adding at the end the following: "(0) Office of Emerging Markets.— "(1) Definitions.—In this subsection—
113 114 115 116 117	KETS. Section 7 of the Small Business Act (15 U.S.C. 636) is amended by adding at the end the following: "(o) Office of Emerging Markets.— "(1) Definitions.—In this subsection— "(A) the term 'Associate Administrator'
13 14 15 16 17 18	KETS. Section 7 of the Small Business Act (15 U.S.C. 636) is amended by adding at the end the following: "(o) Office of Emerging Markets.— "(1) Definitions.—In this subsection— "(A) the term 'Associate Administrator' means the Associate Administrator of the Office
13 14 15 16 17 18 19 20	KETS. Section 7 of the Small Business Act (15 U.S.C. 636) is amended by adding at the end the following: "(o) Office of Emerging Markets.— "(1) Definitions.—In this subsection— "(A) the term 'Associate Administrator' means the Associate Administrator of the Office of Capital Access of the Administration;
13 14 15 16 17 18 19 20 21	KETS. Section 7 of the Small Business Act (15 U.S.C. 636) is amended by adding at the end the following: "(o) Office of Emerging Markets.— "(1) Definitions.—In this subsection— "(A) the term 'Associate Administrator' means the Associate Administrator of the Office of Capital Access of the Administration; "(B) the term 'Director' means the Direc-

1	"(D) the term 'Reservist' means a member
2	of a reserve component of the Armed Forces
3	named in section 10101 of title 10, United
4	States Code;
5	"(E) the term 'rural area' has the meaning
6	given the term in subsection (m)(11);
7	"(F) the term 'service-connected' has the
8	meaning given the term in section 101 of title
9	38, United States Code; and
10	"(G) the term 'small business concern in
11	an emerging market' means a small business
12	concern—
13	"(i) that is located in—
14	"(I) a low income or moderate
15	income area for purposes of the Com-
16	munity Development Block Grant
17	Program under title I of the Housing
18	and Community Development Act of
19	1974 (42 U.S.C. 5301 et seq.);
20	"(II) a HUBZone;
21	"(III) a community that has been
22	designated as an empowerment zone
23	or an enterprise community under
24	section 1391 of the Internal Revenue
25	Code of 1986;

1	"(IV) a community that has been
2	designated as a Promise Zone by the
3	Secretary of Housing and Urban De-
4	velopment;
5	"(V) a community that has been
6	designated as a qualified opportunity
7	zone under section 1400Z–1 of the In-
8	ternal Revenue Code of 1986; or
9	"(VI) a rural area;
10	"(ii) that has more than 50 percent of
11	employees residing in a low- or moderate-
12	income community;
13	"(iii) that is growing, newly estab-
14	lished, or a startup, as those terms are
15	used in subsection (m);
16	"(iv) owned and controlled by socially
17	and economically disadvantaged individ-
18	uals, including Black Americans, Hispanic
19	Americans, Native Americans, Asian Pa-
20	cific Americans, and other minorities;
21	"(v) owned and controlled by women;
22	"(vi) owned and controlled by vet-
23	erans;
24	"(vii) owned and controlled by service-
25	disabled veterans; or

1	"(viii) not less than 51 percent owned
2	and controlled by 1 or more—
3	"(I) members of the Armed
4	Forces participating in the Transition
5	Assistance Program of the Depart-
6	ment of Defense;
7	"(II) Reservists;
8	"(III) spouses of veterans, mem-
9	bers of the Armed Forces, or Reserv-
10	ists;
11	"(IV) surviving spouses of vet-
12	erans who died on active duty or as a
13	result of a service-connected disability;
14	or
15	"(V) individuals with a disability,
16	as defined in section 3 of the Ameri-
17	cans with Disabilities Act of 1990 (42
18	U.S.C. 12102).
19	"(2) Establishment.—There is established
20	within the Administration the Office of Emerging
21	Markets, which shall be—
22	"(A) under the general management and
23	oversight of the Administration; and
24	"(B) responsible for the planning, coordi-
25	nation, implementation, evaluation, and im-

1	provement of the efforts of the Administrator to
2	enhance the economic well-being of small busi-
3	ness concerns in an emerging market.
4	"(3) Purposes.—The purposes of the Office of
5	Emerging Markets are—
6	"(A) to provide the Administration with an
7	integrated approach to the development of small
8	business concerns in emerging markets;
9	"(B) to reignite economic opportunity for
10	underserved or emerging markets, particularly
11	after an economic downturn; and
12	"(C) to oversee the expansion of access to
13	capital programs that meet the needs of emerg-
14	ing markets.
15	"(4) Director.—
16	"(A) In general.—Not later than 180
17	days after the date of enactment of the
18	COVID-19 Recovery by Enhancing Loan, In-
19	vestment, and Education Funds for Small Busi-
20	nesses Act of 2020, the Administrator shall ap-
21	point a Director of the Office of Emerging Mar-
22	kets, who shall—
23	"(i) supervise the Office of Emerging
24	Markets and report to the Associate Ad-
25	ministrator; and

1	"(ii) be in the Senior Executive Serv-
2	ice.
3	"(B) Duties.—The Director shall—
4	"(i) create and implement strategies
5	and programs that provide an integrated
6	approach to the development of small busi-
7	ness concerns in an emerging market;
8	"(ii) develop and recommend policies
9	concerning the microloan program and any
10	other access to capital program of the Ad-
11	ministration, as such programs pertain to
12	small business concerns in an emerging
13	market;
14	"(iii) establish partnerships to ad-
15	vance the goal of improving the economic
16	success of small business concerns in an
17	emerging market; and
18	"(iv) review the effectiveness and im-
19	pact of the microloan program and any
20	other access to capital program of the Ad-
21	ministration that is targeted to serve small
22	business concerns in an emerging market.
23	"(C) Consultation.—In carrying out the
24	duties under this paragraph, the Director shall

1	consult with district offices of the Administra-
2	tion.".
3	SEC. 24. AUTHORIZATION OF APPROPRIATIONS AND OTHER
4	MATTERS.
5	(a) Authorization of Appropriations.—In addi-
6	tion to amounts provided under any other provision of law,
7	there is authorized to be appropriated, to remain available
8	until expended—
9	(1) \$5,000,000,000 to carry out sections 8, 9,
10	10, and 11;
11	(2) \$177,000,000 for administrative expenses
12	related to carrying out the disaster loan program
13	under section 7(b)(2) of the Small Business Act (15
14	U.S.C. $636(b)(2)$;
15	(3) \$1,000,000,000 for loan subsidies for the
16	disaster loan program under section $7(b)(2)$ of the
17	Small Business Act (15 U.S.C. 636(b)(2)); and
18	(4) \$200,000,000 for salaries and expenses for
19	the Administration.
20	(b) Allowable Uses of 7(a) Program Loans.—
21	(1) In general.—During the period beginning
22	on the date of enactment of this Act and ending on
23	September 30, 2021, a recipient of a loan made
24	under section 7(a) of the Small Business Act (15
25	U.S.C. 636(a)) (including a recipient of assistance

- under the Community Advantage Pilot Program of the Administration) may, in addition to the allowable uses of such a loan, use the proceeds of the loan for payroll support, including paid sick, medical, or family leave, and costs related to the continuation of group health care benefits during those periods of leave.
- 8 (2) GUIDANCE.—Not later than 15 days after 9 the date of enactment of this Act, the Administrator 10 shall issue guidance to lenders under section 7(a) of 11 the Small Business Act (15 U.S.C. 636(a)) on pay-12 roll and support and disrupted supply chain eligi-13 bility under paragraph (1).

14 SEC. 25. EMERGENCY RULEMAKING AUTHORITY.

Not later than 15 days after the date of enactment of this Act, the Administrator shall issue regulations to carry out this Act without regard to the notice requirements under section 553(b) of title 5, United States Code.

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