

117TH CONGRESS 2D SESSION

H. R. 9124

To establish an Office of Environmental Justice within the Department of Justice, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 4, 2022

Ms. Barragán (for herself, Ms. Norton, Mr. Grijalva, Mrs. Carolyn B. Maloney of New York, Mr. Carson, Mr. Espaillat, Mr. Schiff, Mr. Connolly, Ms. Lee of California, Ms. Blunt Rochester, Mr. Castro of Texas, Ms. Titus, Mr. Carter of Louisiana, Ms. Degette, Ms. Newman, Mr. McEachin, Ms. Porter, Ms. Matsui, Mr. Torres of New York, Ms. Bonamici, and Ms. Jayapal) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To establish an Office of Environmental Justice within the Department of Justice, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Empowering and En-
- 5 forcing Environmental Justice Act of 2022".

1 SEC. 2. OFFICE OF ENVIRONMENTAL JUSTICE.

2	(a) In General.—Chapter 31 of title 28, United
3	States Code, is amended by adding at the end the fol-
4	lowing:
5	"§ 530E. Environmental Justice
6	"(a) Office of Environmental Justice.—
7	"(1) Establishment.—Not later than 90 days
8	after the date of enactment of the Empowering and
9	Enforcing Environmental Justice Act of 2022, the
10	Attorney General shall establish the Office of Envi-
11	ronmental Justice (hereinafter known as the 'Of-
12	fice') within the Environment and Natural Re-
13	sources Division of the Department of Justice.
14	"(2) Personnel and funding.—The Attor-
15	ney General shall provide to the Office such per-
16	sonnel and funds as are necessary to establish the
17	Office under paragraph (1).
18	"(3) Leadership.—The Office shall be headed
19	by a Director, who shall be appointed by the Attor-
20	ney General.
21	"(4) Duties.—The Director shall:
22	"(A) Develop, and update every 5 years
23	thereafter, the environmental justice strategy
24	for the Department, in accordance with Execu-
25	tive Order 12898 (42 U.S.C. 4321 note; relat-
26	ing to Federal actions to address environmental

- justice in minority populations and low-income populations).
 - "(B) Coordinate environmental justice matters that arise at the Department and United States Attorneys' offices.
 - "(C) Administer the grant program established under section 3 of the Empowering and Enforcing Environmental Justice Act of 2022.
 - "(D) Promote and protect the right of the public to participate meaningfully in the decision-making process on environmental justice matters and design communications efforts with the goal of maximizing community understanding of how to participate in environmental justice matters, including how to file administrative complaints with Federal agencies.
 - "(E) Counsel and assist State, local, and Tribal governments on how to coordinate their actions with the Federal government with respect to environmental justice matters and counsel and assist State, local, and Tribal governments and Indigenous populations or communities in providing equal environmental protection for all individuals.

1	"(F) Provide support for State and local
2	environmental enforcement training in environ-
3	mental justice communities.
4	"(G) Work with the Community Relations
5	Service to facilitate a working relationship be-
6	tween parties involved in environmental justice
7	matters, including regulated industry, State,
8	local, and Tribal decision-makers and minority
9	or low-income communities.
10	"(H) Coordinate with the Council on Envi-
11	ronmental Quality and the White House Envi-
12	ronmental Justice Advisory Council, established
13	under Executive Order 14008 (86 Fed. Reg.
14	7619), with respect to implementation of the
15	Justice 40 Initiative.
16	"(I) Organize, at minimum, bimonthly
17	calls or meetings with environmental justice or-
18	ganizations and environmental justice commu-
19	nities.
20	"(J) Manage the Senior Advisory Council
21	established under paragraph (5).
22	"(K) Make recommendations to Federal
23	agencies on community participation in the de-
24	velopment of administrative settlement agree-
25	ments relating to environmental justice matters.

1	"(5) Senior advisory council.—
2	"(A) ESTABLISHMENT.—There is estab-
3	lished a Senior Advisory Council (hereinafter
4	referred to as the 'Council') to advise the As-
5	sistant Attorney General of the Environment
6	and Natural Resources Division on matters of
7	environmental justice and recommend policy
8	and initiatives with respect to environmenta
9	justice matters.
10	"(B) Co-chairs.—The Co-chairs of the
11	Council shall be the Assistant Attorney General
12	of the Environment and Natural Resources Di-
13	vision and the Director of the Office.
14	"(C) Members.—The Council shall be
15	composed of:
16	"(i) The Assistant Attorney General
17	of the Environment and Natural Resources
18	Division.
19	"(ii) The Director of the Office.
20	"(iii) One representative of the Office
21	of the Deputy Attorney General.
22	"(iv) One representative of the Office
23	of the Associate Attorney General.
24	"(v) One representative from the En-
25	vironmental Enforcement Section of the

1	Environmental and Natural Resources Di-
2	vision.
3	"(vi) One representative from the En-
4	vironmental Defense Section of the Envi-
5	ronment and Natural Resources Division.
6	"(vii) One representative of the Civil
7	Rights Division.
8	"(viii) One representative of the Civil
9	Division.
10	"(ix) One representative of the Fed-
11	eral Bureau of Investigation.
12	"(x) One representative of the Bureau
13	of Prisons.
14	"(xi) One representative of the Com-
15	munity Relations Service.
16	"(xii) One representative of the Office
17	for Access to Justice.
18	"(xiii) One representative of the Of-
19	fice of Legal Policy.
20	"(xiv) One representative of the Office
21	of Legislative Affairs.
22	"(xv) One representative of the Office
23	of Tribal Justice.

1	"(xvi) Two representatives from the
2	Executive Office for United States Attor-
3	neys.
4	"(xvii) The Section Chief of the Envi-
5	ronmental Justice Section.
6	"(D) REPORTING REQUIREMENT.—Not

later than 180 days after the date of enactment of the Empowering and Enforcing Environmental Justice Act of 2022, and annually thereafter, each member of the Council shall submit to the Director a report on the implementation of the progress of the component of which the member is a representative in implementing the environmental justice strategy of the Department and any proposed revisions to the environmental justice strategy of that component. The Director may also request a report or briefing from the head of any component not a member of the Council explaining how the component may facilitate the efforts of the Department in meeting the obligations of the Department under the environmental justice strategy.

"(E) ADMINISTRATION.—The Director shall coordinate and support the work of the Council. The Director shall convene the Council

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1 not later than 90 days after the date of enact-2 ment of the Empowering and Enforcing Environmental Justice Act of 2022 and shall con-3 4 vene the Council not less than 4 times annually thereafter. 6 "(F) GUIDANCE FOR DEPARTMENT.— 7 "(i) IN GENERAL.—Not later than 8 180 day as after the date of enactment of 9 the Empowering and Enforcing Environ-10 mental Justice Act of 2022, the Council 11 shall develop guidance with respect to envi-12 ronmental justice and provide such guid-13 ance to Department personnel, including 14 provisions for identifying, tracking, and 15 addressing environmental justice matters. "(ii) 16 UPDATE.—Not REVIEW AND 17 later than 3 years after the development of 18 the guidance under clause (i), and every 3 19 years thereafter, the Department shall re-20 view and update such guidance.

"(b) Environmental Justice Section.—

"(1) ESTABLISHMENT.—Not later than 180 days after the date of enactment of the Empowering and Enforcing Environmental Justice Act of 2022, the Attorney General shall establish a section within

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- the Environment and Natural Resources Division of the Department that shall be known as the 'Environmental Justice Section' (hereinafter known as the 'Section') with the responsibility to litigate environmental justice matters.
 - "(2) GENERAL OBJECTIVES.—The Section shall:
 - "(A) Initiate legal action to enforce environmental justice, civil rights, and criminal and civil laws with respect to environmental justice matters to achieve fair environmental and human health protection in all communities.
 - "(B) Collaborate with State, local, and Tribal governments to pursue litigation with respect to environmental justice to hold persons accountable for actions and inactions that have or will contribute to the climate crisis.
 - "(C) Ensure the enforcement of title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d et seq.) by coordinating with Federal agencies to effectively investigate civil rights complaints.
 - "(D) Facilitate the collection and analysis of data that will assist the Department in law enforcement, mediation, and counseling efforts involving environmental justice matters.

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1 "(E) Provide technical assistance to other
2 Federal agencies on creating permits and per3 mitting processes that are enforceable by the
4 agencies and the Department.

"(3) Consultation and investigation.—

"(A) Consultation on Priorities.—Not later than 180 days after the date of enactment of the Empowering and Enforcing Environmental Justice Act of 2022, the Section shall consult with United States Attorneys' Offices, the Environmental Protection Agency, and other Federal agencies, as appropriate, to develop a list of environmental justice enforcement priorities and a strategy for addressing these priorities.

- "(B) REFERRAL GUIDANCE.—The Section shall provide guidance to other Federal agencies on appropriate actions with respect to environmental justice matters and whether such matters should be transferred to the Department for further investigation or action.
- "(4) LITIGATION ACTIVITIES.—The Section shall coordinate with other litigating components of the Department, with the United States Attorneys' Offices to conduct investigations, and with other

1	Federal agencies with respect to court cases raising
2	environmental justice matters, including by—
3	"(A) initiating legal action to enforce envi-
4	ronmental justice matters, civil rights, and
5	criminal and civil laws with respect to environ-
6	mental and criminal justice to achieve fair envi-
7	ronmental and human health protection in all
8	communities;
9	"(B) intervening in pending litigation or
10	filing amicus curiae briefs to serve the interests
11	of Federal agencies that address environmental
12	justice matters;
13	"(C) coordinating with other Department
14	components, and other Federal agencies, on ap-
15	propriate action with respect to environmental
16	justice matters; and
17	"(D) providing technical assistance to
18	other Federal agencies to address environ-
19	mental justice matters.
20	"(5) Education.—
21	"(A) In general.—The Section shall pro-
22	vide training and education with respect to—
23	"(i) how to identify environmental jus-
24	tice matters;

1	"(ii) the contexts in which environ-
2	mental justice matters may arise;
3	"(iii) the ways in which recognition of
4	potential environmental justice matters
5	may affect the work of the Department,
6	Department personnel, and other Federal
7	agencies; and
8	"(iv) the implementation of Executive
9	Order 12898 (42 U.S.C. 4321 note; relat-
10	ing to Federal actions to address environ-
11	mental justice in minority populations and
12	low-income populations), including the en-
13	vironmental justice strategy developed by
14	The Office and guidance developed by the
15	Council pursuant to subsection (a)(5)(F).
16	"(B) Development.—The Section shall
17	develop—
18	"(i) instructional videos and other ma-
19	terials for Department personnel to provide
20	an overview of the scope of environmental
21	justice matters and procedures for identi-
22	fying and reporting such matters;
23	"(ii) education programs for environ-
24	mental attorneys about criminal, civil, and
25	civil rights laws;

1	"(iii) education programs for civil,
2	criminal, and civil rights attorneys about
3	environmental laws for the purpose of
4	identifying and effectively addressing envi-
5	ronmental justice matters;
6	"(iv) an email address that Depart-
7	ment attorneys and other Department per-
8	sonnel may contact that enables Depart-
9	ment attorneys and other Department per-
10	sonnel to seek information and guidance
11	on environmental justice matters;
12	"(v) joint education and training ac-
13	tivities, where appropriate, with Federal
14	agencies and State, local, and Tribal legal
15	offices;
16	"(vi) a continuing legal education
17	course on environmental justice matters,
18	developed in coordination with the Office
19	of Legal Education and the Environmental
20	Protection Agency; and
21	"(vii) training programs with respect
22	to environmental justice for individuals
23	participating in the Attorney General's
24	Honors Program.

- 1 "(6) Data assessment.—The Section shall co-2 ordinate with all relevant components within the De-3 partment to develop and maintain an appropriate 4 system for tracking and assessing cases that raise 5 environmental justice matters.
- 6 "(c) Definitions.—In this section:

- "(1) Department.—The term 'Department' means the Department of Justice.
- "(2) Environmental justice community.—
 The term 'environmental justice community' means a community with significant representation of communities of color, low-income communities, or Tribal and Indigenous communities, that experiences, or is at risk of experiencing higher or more adverse human health or environmental effects.
- "(3) Environmental justice matter' includes any civil or criminal matter where the conduct or action at issue may involve a disproportionate and adverse environmental or human health effect on an identifiable low-income, minority, Tribal, or Indigenous population or community in the United States.
- "(4) Indigenous population or commu-NITY.—The term 'Indigenous population or commu-

1	nity' includes populations or communities of Amer-
2	ican Indians, Alaska Natives, and Native Hawaiians.
3	"(5) Low-income community.—The term
4	'low-income community' means any census block
5	group in which 30 percent or more of the population
6	are individuals with an annual household income
7	equal to, or less than, the greater of—
8	"(A) an amount equal to 80 percent of the
9	median income of the area in which the house-
10	hold is located, as reported by the Department
11	of Housing and Urban Development; and
12	"(B) 200 percent of the Federal poverty
13	line.
14	"(6) State.—The term 'State' means any
15	State of the United States, the District of Columbia
16	the Commonwealth of Puerto Rico, the Virgin Is-
17	lands, Guam, American Samoa, and the Common-
18	wealth of the Northern Mariana Islands.".
19	(b) Technical Amendment.—The table of sections
20	for chapter 31 of title 28, United States Code, is amended
21	by adding at the end the following:
	"530E. Environmental justice.".
22	SEC. 3. ENVIRONMENTAL JUSTICE MATTERS ENFORCE
23	MENT GRANTS.
24	(a) Definitions.—In this section:

1	(1) CERTAIN CONGRESSIONAL COMMITTEES.—
2	The term "certain congressional committees"
3	means—
4	(A) the Committee on Energy and Com-
5	merce of the House of Representatives;
6	(B) the Committee on Environment and
7	Public Works of the Senate; and
8	(C) the Committees on the Judiciary of the
9	House of Representatives and the Senate.
10	(2) Environmental justice community.—
11	The term "environmental justice community" means
12	a community with significant representation of com-
13	munities of color, low-income communities, or Tribal
14	and Indigenous communities, that experiences, or is
15	at risk of experiencing higher or more adverse
16	human health or environmental effects.
17	(3) Environmental justice matter.—The
18	term "environmental justice matter" includes any
19	civil or criminal matter where the conduct or action
20	at issue may involve a disproportionate and adverse
21	environmental or human health effect on an identifi-
22	able low-income, minority, Tribal, or Indigenous
23	population or community in the United States.
24	(4) Indigenous population or commu-
25	NITY.—The term "Indigenous population or commu-

- nity" includes populations or communities of American Indians, Alaska Natives, and Native Hawaiians.
 - (5) Low-income community.—The term "low-income community" means any census block group in which 30 percent or more of the population are individuals with an annual household income equal to, or less than, the greater of—
 - (A) an amount equal to 80 percent of the median income of the area in which the household is located, as reported by the Department of Housing and Urban Development; and
- 12 (B) 200 percent of the Federal poverty 13 line.
- 14 (6) STATE.—The term "State" means any
 15 State of the United States, the District of Columbia,
 16 the Commonwealth of Puerto Rico, the Virgin Is17 lands, Guam, American Samoa, and the Common18 wealth of the Northern Mariana Islands.
- 19 (b) In General.—Not later than 180 days after the 20 date of enactment of this Act, the Attorney General shall 21 establish a grant program (in this section referred to as 22 the "Program") within the Office of Environmental Jus-23 tice to improve the capacity of State, local, and Tribal gov-24 ernments to enforce environmental laws involving environ-

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- 1 (c) Grant Authority.—In carrying out the Pro-
- 2 gram, the Assistant Attorney General may award a grant
- 3 on competitive basis to an eligible recipient.
- 4 (d) Eligible Recipients.—The Assistant Attorney
- 5 General may award a grant under the Program to a State,
- 6 local, or Tribal government determined by the Assistant
- 7 Attorney General to be capable of carrying out a project
- 8 pursuant to subsection (e).
- 9 (e) Grant Funds.—Grant funds awarded under the
- 10 Program, shall only be used to—
- 11 (1) train State, local, and Tribal agencies re-
- sponsible for prosecuting and enforcing laws involv-
- ing environmental justice matters;
- 14 (2) hire staff to assist in the investigation,
- prosecution, and enforcement of laws involving envi-
- 16 ronmental justice matters; or
- 17 (3) establish collaborative programs to provide
- technical and legal assistance to help environmental
- 19 justice communities participate in decisions impact-
- ing the environment, health, and safety of those en-
- 21 vironmental justice communities.
- 22 (f) APPLICATIONS.—To be eligible for a grant under
- 23 the Program, an eligible recipient shall submit to the As-
- 24 sistant Attorney General an application in such form, at

- 1 such time, and containing such information as the Assist-
- 2 ant Attorney General determines to be appropriate.
- 3 (g) Limitations on Grant Amounts.—Subject to
- 4 the availability of appropriations under subsection (j),
- 5 each grant made under this section shall be for an amount
- 6 not less than \$50,000 and not greater than \$1,000,000.
- 7 (h) Federal Share.—The Federal share of a
- 8 project under the Program shall not exceed 80 percent,
- 9 unless the Attorney General waives, wholly or in part, this
- 10 requirement.
- 11 (i) Report.—Not later than 18 months after the
- 12 date of enactment of this Act, and every 2 years there-
- 13 after, the Attorney General shall submit a report to cer-
- 14 tain congressional committees on the grant program es-
- 15 tablished under this section, including a description of the
- 16 grantees and activities for which grantees used grants
- 17 awarded under this section.
- 18 (j) AUTHORIZATION OF APPROPRIATIONS.—There is
- 19 authorized to be appropriated to carry out this section
- 20 \$50,000,000 for each of the fiscal years 2023 through
- 21 2032.

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