

116TH CONGRESS 1ST SESSION H.R. 1075

To amend the Higher Education Act of 1965 to amend the process by which students with certain special circumstances apply for Federal financial aid.

IN THE HOUSE OF REPRESENTATIVES

February 7, 2019

Mr. Cummings (for himself, Mr. Ruppersberger, and Mr. Sarbanes) introduced the following bill; which was referred to the Committee on Education and Labor

A BILL

- To amend the Higher Education Act of 1965 to amend the process by which students with certain special circumstances apply for Federal financial aid.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "FAFSA Fairness Act
- 5 of 2019".
- 6 SEC. 2. PROVISIONAL INDEPENDENCE FOR CERTAIN STU-
- 7 DENTS.
- 8 Section 483 of the Higher Education Act of 1965 (20
- 9 U.S.C. 1090) is amended—

| 1 | (1) in subsection (h)(1), by inserting the fol- |
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| 2 | lowing before the semicolon: ", including the special |
| 3 | circumstances under which a student may qualify for |
| 4 | a determination of independence"; and |
| 5 | (2) by adding at the end the following: |
| 6 | "(i) Provisional Independent Students.— |
| 7 | "(1) Requirements for the secretary.— |
| 8 | The Secretary shall— |
| 9 | "(A) enable each student who, based on |
| 10 | the special circumstance specified in subsection |
| 11 | (h)(1), may qualify for an adjustment under |
| 12 | section 479A that will result in a determination |
| 13 | of independence under such section and section |
| 14 | 480(d)(1)(I), to complete the forms developed |
| 15 | by the Secretary under subsection (a) as an |
| 16 | independent student for the purpose of a provi- |
| 17 | sional determination of the student's Federal fi- |
| 18 | nancial aid award, but subject to verification |
| 19 | under paragraph (2)(E) for the purpose of the |
| 20 | final determination of the award; |
| 21 | "(B) upon completion of the forms devel- |
| 22 | oped by the Secretary under subsection (a), |
| 23 | provide an estimate of the student's Federal |
| 24 | Pell Grant award, based on the assumption the |

| 1 | student is determined to be an independent stu- |
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| 2 | dent; |
| 3 | "(C) ensure that, on each form developed |
| 4 | under this section, there is a single and easily |
| 5 | understood screening question to identify an ap- |
| 6 | plicant for aid who wishes to provisionally apply |
| 7 | for independent status under sections 479A and |
| 8 | 480(d)(1)(I); and |
| 9 | "(D) specify, on the forms, the con- |
| 10 | sequences under section 490(a) of knowingly |
| 11 | and willfully completing the forms as an inde- |
| 12 | pendent student under subparagraph (A) with- |
| 13 | out meeting the special circumstances to qualify |
| 14 | for such a determination. |
| 15 | "(2) Requirements for financial aid ad- |
| 16 | MINISTRATORS.—With respect to a student accepted |
| 17 | for admission who completes the forms as an inde- |
| 18 | pendent student under paragraph (1)(A), a financial |
| 19 | aid administrator— |
| 20 | "(A) shall notify the student of the institu- |
| 21 | tional process and requirements for an adjust- |
| 22 | ment under sections $479A$ and $480(d)(1)(I)$ |
| 23 | that will result in a determination of independ- |
| 24 | ence under such sections within a reasonable |
| 25 | time after the student completes the forms de- |

| 1 | veloped by the Secretary under subsection (a) |
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| 2 | as an independent student for the purpose of a |
| 3 | provisional determination of the student's Fed- |
| 4 | eral financial aid award; |
| 5 | "(B) may make an adjustment under sec- |
| 6 | tions $479A$ and $480(d)(1)(I)$ for a determina- |
| 7 | tion of independence in the absence of con- |
| 8 | flicting information; |
| 9 | "(C) shall provide a final determination of |
| 10 | the student's Federal financial aid award to the |
| 11 | student in the same manner as, and by not |
| 12 | later than the date that, the administrator pro- |
| 13 | vides most other provisionally independent stu- |
| 14 | dents their final determinations of Federal fi- |
| 15 | nancial aid awards, or during the award year in |
| 16 | which the student initially submits an applica- |
| 17 | tion, whichever comes sooner; |
| 18 | "(D) shall, in making a final determination |
| 19 | of the student's Federal financial aid award, |
| 20 | use the discretion provided under sections 479A |
| 21 | and $480(d)(1)(I)$ to verify whether the student |
| 22 | meets the special circumstances to qualify as an |
| 23 | independent student; |
| 24 | "(E) in accordance with paragraph (B), |
| 25 | may consider as adequate verification that a |

| 1 | student qualifies for an adjustment under sec- |
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| 2 | tions 479A and $480(d)(1)(I)$ — |
| 3 | "(i) submission of a court order or of- |
| 4 | ficial Federal or State documentation that |
| 5 | the student's parent or legal guardian is |
| 6 | incarcerated in any Federal or State penal |
| 7 | institution; |
| 8 | "(ii) a documented phone call with, or |
| 9 | a written statement from— |
| 10 | "(I) a child welfare agency au- |
| 11 | thorized by a State or county; |
| 12 | "(II) a Tribal child welfare au- |
| 13 | thority; |
| 14 | "(III) an independent living case |
| 15 | worker; or |
| 16 | "(IV) a public or private agency, |
| 17 | facility, or program serving the vic- |
| 18 | tims of abuse, neglect, assault, or vio- |
| 19 | lence; |
| 20 | "(iii) a documented phone call with, |
| 21 | or a written statement from, an attorney, |
| 22 | a guardian ad litem, or a court appointed |
| 23 | special advocate, documenting that per- |
| 24 | son's relationship to the student; |

| 1 | "(iv) a documented phone call with, or |
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| 2 | a written statement from, a representative |
| 3 | of a program under chapter 1 or 2 of sub- |
| 4 | part 2 of part A; or |
| 5 | "(v) submission of a copy of the stu- |
| 6 | dent's biological or adoptive parents' or |
| 7 | legal guardians'— |
| 8 | "(I) certificates of death; or |
| 9 | "(II) verified obituaries; |
| 10 | "(F) if a student does not have, and can- |
| 11 | not get, documentation from any of the des- |
| 12 | ignated authorities described in subparagraph |
| 13 | (E) of whether a student may qualify for an ad- |
| 14 | justment under sections 479A and $480(d)(1)(I)$ |
| 15 | that will result in a determination of independ- |
| 16 | ence, may base the verification and final deter- |
| 17 | mination on— |
| 18 | "(i) a documented interview with the |
| 19 | student that is limited to whether the stu- |
| 20 | dent meets the requirements, and not |
| 21 | about the reasons for the student's situa- |
| 22 | tions; and |
| 23 | "(ii) an attestation from the student |
| 24 | that they meet the requirements, which in- |
| 25 | cludes a description of the approximate |

| 1 | dates that the student ended the financial |
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| 2 | or caregiving relationship with their parent |
| 3 | or legal guardian, to the best of the stu- |
| 4 | dent's knowledge; |
| 5 | "(G) retain all documents related to the |
| 6 | adjustment under sections 479A and |
| 7 | 480(d)(1)(I), including documented interviews |
| 8 | for the duration of the student's enrollment at |
| 9 | the institution and for a minimum of 1 year |
| 10 | after the student is no longer enrolled at the in- |
| 11 | stitution; and |
| 12 | "(H) shall presume that any student who |
| 13 | has obtained an adjustment under sections |
| 14 | 479A and 480(d)(1)(I) and a final determina- |
| 15 | tion of independence for a preceding award year |
| 16 | at an institution to be independent for a subse- |
| 17 | quent award year at the same institution un- |
| 18 | less— |
| 19 | "(i) the student informs the institu- |
| 20 | tion that circumstances have changed; or |
| 21 | "(ii) the institution has specific con- |
| 22 | flicting information about the student's |
| 23 | independence.". |